



# The Yukon Legislative Assembly

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Number 11

5th Session

24th Legislature

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## **HANSARD**

Tuesday, April 13, 1982 — 1:30 p.m.

Speaker: The Honourable Donald Taylor

# Yukon Legislative Assembly

SPEAKER — Honourable Donald Taylor, MLA, Watson Lake

DEPUTY SPEAKER — Grafton Njootli, MLA, Old Crow

## CABINET MINISTERS

NAME	CONSTITUENCY	PORTFOLIO
Hon. Chris Pearson	Whitehorse Riverdale North	Government House Leader — responsible for Executive Council Office, Public Service Commission, Land Claims and Intergovernmental Relations.
Hon. Dan Lang	Whitehorse Porter Creek East	Minister responsible for Renewable Resources, Tourism and Economic Development.
Hon. Geoffrey Lattin	Whitehorse North Centre	Minister responsible for Municipal and Community Affairs, Highways and Public Works, Yukon Housing Corporation and Yukon Liquor Corporation
Hon. Meg McCall	Klondike	Minister responsible for Health and Human Resources, Education and Heritage and Cultural Resources
Hon. Howard Tracey	Tatchun	Minister responsible for Justice, Consumer and Corporate Affairs, Government Services and Workers' Compensation Board.

## GOVERNMENT MEMBERS

### (Progressive Conservative)

Al Falle	Hootalinqua
Robert Fleming	Campbell
Doug Graham	Whitehorse Porter Creek West
Peter Hanson	Mayo
Donald Taylor	Watson Lake

## OPPOSITION MEMBERS

### (New Democratic Party)

Tony Penikett	Whitehorse West
Maurice Byblow	Faro
Roger Kimmerly	Whitehorse South Centre

### (Liberal)

Ron Veale	Whitehorse Riverdale South
Alice P. McGuire	Kluane

### (Independent)

Grafton Njootli	Old Crow
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Clerk of the Assembly  
Clerk Assistant (Legislative)  
Clerk Assistant (Administrative)  
Sergeant-at-Arms  
Hansard Administrator

Patrick L. Michael  
Missy Follwell  
Jane Steele  
G.I. Cameron  
Dave Robertson

**Whitehorse, Yukon**  
**Tuesday, April 13, 1982**

**Mr. Speaker:** I will now call the House to order.  
 We will proceed at this time with Prayers.  
*Prayers*

**Mr. Speaker:** We will proceed at this time to the Order Paper.

**DAILY ROUTINE**

**Mr. Speaker:** Are there any Returns or Documents for Tabling?  
 Reports of Committees?  
 Petitions?  
 Reading or Receiving of Petitions?  
 Are there any Introduction of Bills?

**INTRODUCTION OF BILLS**

**Hon. Mr. Tracey:** I move, seconded by the Honourable Member for Campbell that Bill. No. 21 *An Act to Amend the Optometry Act* be now introduced and read a first time.

**Mr. Speaker:** It has been moved by the Honourable Minister of Justice, seconded by the Honourable Member for Campbell that a Bill entitled *An Act to Amend the Optometry Act* be now introduced and read a first time.

*Motion agreed to*

**Hon. Mr. Tracey:** I moved, seconded by the Honourable Member for Whitehorse Porter Creek West that Bill No. 23 *An Act to Amend the Insurance Act* be now introduced and read a first time.

**Mr. Speaker:** It has been moved by the Honourable Minister of Justice, seconded by the Honourable Member for Whitehorse Porter Creek West that Bill No. 23 *An Act to Amend the Insurance Act* be now introduced and read a first time.

*Motion agreed to*

**Mr. Speaker:** Are there any further Bills for Introduction?  
 Notices of Motion for the Production of Papers?  
 Notices of Motion?

**NOTICES OF MOTION**

**Hon. Mr. Pearson:** I would like to give Notice of Motion respecting the dissolution of the 24th Legislative Assembly.

**Mr. Speaker:** Are there any further Notices of Motion?  
 Any Statements by Ministers?

**MINISTERIAL STATEMENTS**

**Hon. Mr. Lattin:** Last October the Yukon Government decided to delay implementation of the new *Municipal Ordinance* in order to accommodate the Indian concerns about the impact of the new Ordinance on the Land Claims process. We were severely criticized by community spokesmen for the delay in implementation. To demonstrate our commitment to strengthening local government, the Government brought forward an amendment to the *Municipal Ordinance* during the fall Session that set the date for proclamation of the new Ordinance as September the first, 1982. Nevertheless, we implemented the *Municipal Finance Ordinance* to insure that the communities did not suffer financially.

On April the seventh, I met with Harry Allen, Chairman of the Council for Yukon Indians, and Murray Hampton, President of the Association of Yukon Communities. They requested, on behalf of their organizations, that the *Municipal Ordinance* be amended once more, this time to delete the September deadline for implementation. I

was informed by Mr. Hampton that the communities now recognize the need for the delay of the new Ordinance and now support our initial decision. They have indicated a willingness to permit further delays, if it would result in greater racial harmony.

I must confess that despite the fact that this request is a vindication of the Government's decision to delay implementing the *Municipal Ordinance*, it comes as a great disappointment that the Ordinance may be further delayed. The Government believes very strongly in the need for greater local autonomy and has worked very hard to strengthen local government.

<sup>03</sup> However, local autonomy if it is to be more than a mere slogan, means being responsive to the aspirations of the communities. The Government has been assured by the Association of Yukon Communities that the request to remove the proclamation date from the *Municipal Ordinance* has the support of each and every Municipal Council and Local Improvement District Board of Trustees in Yukon. We have a similar assurance from the Council for Yukon Indians that this request is supported by all Indian bands in Yukon as well. I am sure that those local governments considered the implication of the decision to request the delay very seriously. They have weighed the increased benefits to their communities from the new *Municipal Ordinance* and determined that the opportunity to improve racial harmony in their community takes precedence. This Government will bring forward an Act to amend the *Municipal Ordinance* which will provide that the *Municipal Ordinance* will come into force on such day or days as may be proclaimed.

Perhaps, this further gesture of good faith by the communities and Yukon Government will expedite Land Claims discussions and we will be in a position to implement the new Municipal Legislation even earlier than September.

**Mr. Penikett:** I thank the Minister, both for his statement and for the Notice which he provided us. I would generally welcome the Minister's announcement today, but to use an old expression, it seems to me that the question of the *Municipal Ordinance* is gradually, bit by bit, being reopened. I do not doubt that the Minister will be advising us sometime in the future, if he has the opportunity, that other changes may be needed to achieve the goals being sought by the Association of Yukon Communities and the CYI.

<sup>04</sup> The Minister will no doubt recall some of the objections to some of the specifics of the Ordinance that were made at second reading. After he has studied all the concerns of the petitioners he will, no doubt, decide that other changes are in order. The Minister's assertion that this is one more change that he is considering, as if that is the only change, does cause me some concern.

The Minister will know, as I am sure that CYI have told him, that there are a number of issues in the *Municipal Act* that were bound to be a concern. There really are no adequate provisions for the kind of local government that Indian people are contemplating. I think the Municipal Board, as it is structured, is going to be a concern. I think the powers of local government, generally, as they are defined in the Ordinance, may not be exactly as they are desired by some of the communities, and the relationships of bands, as legal entities to the municipalities, is a question that I do not think has been resolved, as well as some very muddy issues resulting of taxes and grants.

I appreciate the Minister's initiative. I appreciate it in the context in which the petition came of widespread agreement between AYC and CYI and I hope that he will be equally as generous and open-minded when the obvious need for other changes in the Ordinance manifest themselves.

**Mr. Veale:** I would just like to correct my understanding of the situation. It was not simply the requests of one racial group last fall who asked for the delay in implementation. It was a very broadly based request that came from every racial group in the communities. I am pleased that the Government has bowed to a suggestion of AYC and CYI to make the implementation date flexible. However, I would say that I see it as less of an indication of the Government decision to delay

implementation for one year and more of a very severe criticism of the initial decision of the Government to proceed hastily with boundary expansion and municipal status as one package.

<sup>05</sup> My recent trips to the communities have indicated that there is still a great deal of concern about that December first date and I would hope that the Minister is not serious and that he is just pipe-dreaming about actually implementing it before that date, because my reading is that the communities are not ready for that step for some time, particularly because the Government has not been working closely with them since the inquiry was held last fall.

I would also like to congratulate AYC and CYI on taking the initiative now and bringing it to Government so that we would not have another fiasco or crisis that we all experienced last fall.

My hope is that this move to put the date off is going to be a victory for local autonomy. However, I hope the Minister will respond to the suggestion that perhaps not only the implementation but also the legislative amendments that will be required as a result of the ongoing meetings that AYC and CYI are going to have, can come onstream before the implementation date.

**Mr. Speaker:** Are there any further Statements by Ministers?

### QUESTION PERIOD

#### Question re: Municipal Act

**Mr. Penikett:** I have a question for the Minister of Municipal Affairs. We now understand that on April 7 the Minister was presented with a petition from AYC and CYI asking that the *Municipal Act* not be proclaimed this September as scheduled. I would ask the Minister, in reporting his response to the petition, beyond the delay in proclamation, what other requests were made by the petitioners and what was the Minister's response?

**Hon. Mr. Lattin:** The basic requests of the petition at that time was the date of implementation of the new *Municipal Ordinance*. We pretty well discussed that exclusively. There was nothing else that they requested at that time.

**Mr. Penikett:** The delay requested, of course, suggested that there are other outstanding issues. Given that the Minister has given the assurance that there will be the delay requested, can he indicate, other than that there is a delay in the proclamation, what new policy, if any, will provide the principle for legislative amendments? In other words, there is going to be a review of the legislation, presumably, in light of this petition. What other amendments is he considering?

<sup>06</sup> **Hon. Mr. Lattin:** When we were originally discussing the *Municipal Ordinance* in this House, we recognized that, if there were some changes that had to be made on account of Land Claims, we would address those at the time. When I had the meeting with them the other day, there were no other suggestions. I made it particularly clear to the Association of Yukon Communities and Council of Yukon Indians that I was always available to discuss any problems that they had. I left the door open and said that I would be very glad to do it. In the meeting of the seventh, there were no other particular requests that they had to ask for at that time.

**Mr. Penikett:** Is it presently the Minister's intention, or the intention of the Government, to proceed with the *Municipal Act*, unamended, at some future date, which is what is implied by the delay in proclamation, or does the Minister plan, based on any Land Claims agreements in principle, to bring substantive amendments in this Session, or this year?

**Hon. Mr. Lattin:** I do not know whether there will be any or not. It would be very inappropriate, at this time, for me to address that particular question. I would imagine, in this Session, that I cannot see any changes coming forth except the one where we would change the date. I think that we would have to wait to see what comes out of Land Claims and what other communications and discussion we have with the CYI and AYC. I am sure at that time, if we feel that there is, we would take a hard look at it, and we would certainly bring them forth. At this particular time I cannot say when it would be.

#### Question re: School busing

**Mr. Veale:** I have a question for the Minister of Education regarding school busing and the school bus contract, for which I have a copy

and I thank her for it. Would the Minister advise if there is an exclusive contract with diversified transportation with the Yukon School System regarding school field trips?

<sup>07</sup> **Hon. Mrs. McCall:** I do not have the contract with me so I am not able to tell the Honourable Member that. It is a question that I can take with me and have the answer for him later.

**Mr. Veale:** Would the Minister also determine whether or not a change order, which was put forward just recently adding an additional \$9,000 to the contract to include field trips, makes it an exclusive contract on behalf of the school bus company?

**Hon. Mrs. McCall:** Since I am not administering that department, I would appreciate if these sort of questions could be put in writing so that I could get an answer for the Honourable Member.

**Mr. Veale:** Would the Minister also advise if the \$9,000 added to the contract this year to the end of the school year is a lump sum payment for all school field trips, or whether there are individual payments made in addition? In other words, is that simply a standby fee?

**Hon. Mrs. McCall:** This can be answered.

**Mr. Speaker:** I must agree with the Honourable Minister that this type of questioning would more properly be addressed in the form of a written question.

#### Question re: Yukon Teachers Education Program

**Mr. Byblow:** I too, have a question for the Minister of Education, on the subject of the Yukon Teachers Education Program.

It is my understanding that an announcement has been made that the professional year will not be offered next year. I would like to ask the Minister if her department has done a survey to determine how many students will be affected by this decision? That would include full-and part-time people.

**Hon. Mrs. McCall:** Yes, the department has done a survey.

**Mr. Byblow:** It is my understanding that one of the reasons for cancelling the professional year is the lack of employment opportunities for graduates. I would like to ask the Minister why this problem was not identified earlier so that more warning could have been given to the students affected?

**Hon. Mrs. McCall:** There is a surplus of teachers. I think that the department waited to see how many people were interested before making a decision. Since we have a tight budget, it was decided that the numbers did not warrant the additional year.

<sup>08</sup> **Mr. Byblow:** It is my understanding that YTEP was specially designed to allow graduates to teach after three years of training. Most programs in outside institutions require four to five years.

**Mr. Speaker:** Order please. I believe the Honourable Member is now making a speech.

**Mr. Byblow:** Believe me, it was just my preamble. Could I ask the Minister if her government is prepared to hire the students affected by these cutbacks that she has just explained if they complete a third year at another recognized institution?

**Hon. Mrs. McCall:** Yes, if there are jobs for them.

#### Question re: Yukon Opportunity Program

**Mr. Kimmerly:** A question for the same Minister in her capacity as Minister responsible for Social Assistance. On November 30, the Minister said the Yukon Opportunity Program was in the very late planning stage and would be coming very soon. On April seventh she also said the program would be offered as soon as the Budget is passed. Of the approximately 560 employable people on social assistance, how many are going to be affected by this program?

**Hon. Mrs. McCall:** I cannot give the exact number, of course. It will depend on the sort of counselling and the sort of jobs that are available. There are many variables, but certainly as many people will be counselled and helped to come off social assistance and be employed as possible.

**Mr. Kimmerly:** Of the total 560, about 130 are single parents. Will single parents be given the choice of participating in the program to get off welfare or not?

**Hon. Mrs. McCall:** Yes. I do not know what the Honourable Member thinks the department is trying to do. It is not trying to run people's lives. It is trying to help people.

**Mr. Kimmerly:** About 90 of the total case-load are two-parent employable families. Will the program be directed at one of the parents or at both?

**Hon. Mrs. McCall:** Is the Honourable Member trying to say that we will leave the children at home with nobody? No of course not. No, the idea is to have an earning member of the family of course.

**Question re: East Kluane Land Use plan**

**Mrs. McGuire:** I have a question for the Minister responsible for the Renewable Planning Branch and Lands.

What is the status of the East Kluane Land Use plan? How near is it to completion?

**Hon. Mr. Lang:** First of all, it is the Department of Renewable Resources. Secondly, I understand it is in the process of being completed. Once it is completed I will be sure that the Member opposite gets a copy of it.

**Mrs. McGuire:** Can we expect, in the very near future, recreational lots to be made available to the public in the areas of Kluane's large lakes or in any given areas?

**Hon. Mr. Lang:** Well, there is a problem in this area. The problem, of course, is with the Federal Party that she belongs to. The problem is that we do not have the land transferred to us, largely in the areas that the Member speaks of, so it is very difficult for us to put land on the market if we do not have the authority and the responsibility for it.

Once we do get that transfer, and I would like to think all Members in this House would agree that the responsibility of lands should come under the osmosis of the Government of the Yukon Territory, there definitely would be some discussions with the Member in each area, not just in Kluane area, trying to get an idea just exactly where people wanted to have recreational lots. Subsequently we would plan from there.

At the present time, I think it is fair to say it is the chicken and the egg situation. I guess in this case we are the egg and our Federal parents are the chicken.

**Mrs. McGuire:** Has the Minister asked the Government of Canada for banks of land for recreational use, and in what amounts?

**Hon. Mr. Lang:** I think it is fair to say that the Government of the Yukon Territory has attempted to get land transferred from the Government of Canada. The problem, of course, is the major outstanding political issue, which is the Land Claims issue that is in the process of being resolved, which to all intents and purposes, has held up any major land transfer. As the Member well knows, it took us, I believe, seven years to get 13 acreages in the fair municipality that she represents, in the Haines Junction area. It caused much grievance for the community as well as for the Government of the Yukon Territory.

I think it was indicated that we would like to have a transfer. I do not know how far they have proceeded with actual site location requests. I think the indications are, and perhaps the Minister of Municipal Affairs can add more to this, that land use planning is essential and that seems to appear to be the next *cause celebre* once we have resolved the Land Claims issue to everybody's satisfaction.

This side of the floor of the House will continue to pursue the transfer of land with the responsibility being invested in the people of the Territory, as opposed to being tenants on their own lands.

**Question re: Grants in lieu of taxes**

**Mr. Penikett:** It is regrettable that speeches during Question Period are only allowed on one side of the House.

I would ask a question of the Minister of Municipal Affairs, further to my questions on the Territory's Grant Allocation for municipalities, can the Minister now confirm that grants in lieu of property taxes on Territorial Government buildings in municipalities will be drawn from the same pot as the Operating Grant money which would, in effect, leave property taxpayers to pick up the cost of municipal services to Territorial Government buildings?

**Hon. Mr. Lattin:** I think there must be some confusion with the Member opposite when he asks that particular question. They are two different things, altogether.

Let me reiterate, in our grants to the municipalities this year, as we stated in the spring debate, we have put in for the aid of the municipa-

lities some \$750,000 more this year. There is no relationship between that and grants in lieu of taxes. Whatever the assessment was on those buildings, the grants will be paid accordingly. It has nothing to do with the other at all.

**Mr. Penikett:** Then, will the Minister confirm, firmly and finally, for the record, that the grants in lieu of taxes will not be drawn from the amount that he mentioned, producing the kind of consequences that if municipal taxes went up then there would be less money available for grants to local municipalities? Is the Minister confirming that that will not come from the same amount in the Budget?

**Hon. Mr. Lattin:** I still think the Member opposite is confused. We are very much above board in our taxation. If a building is assessed at a certain taxation, we would be paying taxes on it. The term we are using, "grants in lieu of" bears no relationship to the other. If our buildings are assessed at a certain amount, that is the amount of money that the municipalities will receive in lieu of taxes.

**Mr. Penikett:** Will the Minister then confirm that those grants in lieu of taxes will not effect the level of grants to the municipalities, nor will other grants for purposes such as the Transit Commission affect the total grants available to rural municipalities?

**Hon. Mr. Lattin:** I thought I had made it particularly clear. What I said just a moment ago still applies.

**Question re: School busing**

**Mr. Veale:** I have another question for the Minister of Education, of which she is aware I assume and has been fully briefed. The Minister indicated a week ago Monday that the bus company was keeping all school buses up to standard. My information is that buses are only brought up to present day standards, either Canadian Government or CSA when the buses are replaced and that old buses are not brought up in the interim. Can the Minister confirm what the situation is with respect to the school buses?

**Hon. Mrs. McCall:** I believe the standards for the older buses are not the same as they are for the newer buses, because the newer ones have the padded bars and so on, and I think possibly different exhaust systems. The department is investigating how the older buses can be adapted to be up to the same standards as the newer buses.

**Mr. Veale:** The Government has already entered into a contract for about \$965,000 for the 1982-83 school year. Has that aspect been negotiated with the busing company to determine what the obligation of the busing company will be next year?

**Hon. Mrs. McCall:** The department is presently investigating how the older buses could be brought up to standard. This is going on right now.

**Mr. Veale:** My question is whether that obligation to upgrade the buses when it becomes feasible is covered under the 1982-83 school bus contract?

**Hon. Mrs. McCall:** It is not an obligation at all. At the present time, the older buses are serviced up to the standard they are required to be. Under the new contract, the new buses will be covered. The work that is being done now on changing the exhaust systems and padding on the bars, and one or two other things, is not an obligation. It is something the department is doing without being obligated to do it.

**Question re: Yukon Housing Corporation**

**Mrs. McGuire:** I have a question for the Minister responsible for Yukon Housing. In reference to the two new houses built by Yukon Housing in Haines Junction, supposedly Energy Conservation test houses, were these houses built to accommodate the Department of Highways personnel who were scheduled to be moved from Destruction Bay this year and then had the move cancelled?

**Hon. Mr. Lattin:** No, I think that is not so at all. Those two particular houses that were built are rented to Department of Education people. Those houses were built because we said that we needed some extra housing there for our employees. They certainly were not built for the Highway Department at all. I think it is very inappropriate for the Member to even suggest that we built those houses for that. It is not so.

**Mrs. McGuire:** Yukon Housing Corporation is called upon to provide housing in areas where none is otherwise available. Why was

Haines Junction chosen for more Yukon housing when privately owned rental units — approximately seven of them — have remained unoccupied for over a year?

**Hon. Mr. Lattin:** We made a decision that we needed some houses there. I am not aware that there are some houses that are in excess. It seems to me that in Haines Junction we always have a plight of not enough houses for our employees.

**Mrs. McGuire:** The previous Minister responsible for Yukon Housing, I believe it was Mr. Lang, said that this Government does not wish to compete with free enterprise. I want to ask the current Minister if he would agree to enter into consultation with owners of privately owned rental units before building more houses in Haines Junction in order to better assess the need of more Yukon housing?

**Hon. Mr. Lattin:** I am not aware that we are even thinking of building any more houses in Haines Junction. It has always been our philosophy that if the private sector can provide the housing needs for the people of Yukon then they are the people who should do it. There are occasions when they are not able, for one reason or another, to supply these houses. Then and only then do we build houses for our employees.

#### Question re: Pipeline employment

**Mr. Byblow:** I have a question I will direct to the Government Leader on the subject of pipeline job guarantees. In previous questioning and debates, the Government Leader indicated that the case of guarantees for employment for local people was not as big a concern to this Government as mitigating in-migration. Has his Government developed a policy on this matter yet?

**Hon. Mr. Pearson:** I am not sure exactly what the question is, in respect to a policy. We have negotiated some terms and conditions with the Northern Pipeline Agency in respect to local hire. Although those terms and conditions have not yet been promulgated, that is one of the reasons I indicated, in answering a previous question, that our concern is far greater with the in-migration.

We have been able to determine that we can negotiate local hire terms and conditions, but we have not been able to negotiate any in-migration terms and conditions because there are circumstances that may make the local hire provisions unconstitutional and other circumstances that may make them constitutional. So, we have some hope there. In-migration, and any reflection on in-migration, in the terms and conditions, were deemed to be unconstitutional and are not there.

**Mr. Byblow:** That brings up the very question of the mobility clause in the Constitution. Previously, the Government Leader indicated that some special dispensation would be required, and there was the question of whether it would be based on employment or unemployment. What type of dispensation will the Government be pursuing, with respect to the mobility clause?

**Hon. Mr. Pearson:** As I have tried to explain, we are not talking about a mobility clause, we are talking about local hire, and what is, in fact, a local hire clause that is going to give preferential treatment first to permanent Yukon residents, then to Yukon residents and then to Mackenzie district residents. Those are the three groups that will get preferential hire on the pipeline if certain conditions are met.

The condition is whether or not the employment rate — and, I must stress, I am not saying unemployment rate — in Yukon is higher or lower than the national average. It has been our experience in the past that our employment rate is always higher than the national average. If our employment rate is deemed to be higher than the national average, by Statistics Canada, then those local hire arrangements in that agreement will, we have been told, be deemed to be unconstitutional.

**Mr. Byblow:** Given that other areas of the country have the same problems that we are facing, areas of high unemployment and high employment, and I suggest the Maritimes for example, has the Government Leader communicated with any of the other Premiers on this subject of interpreting the mobility clause?

**Hon. Mr. Pearson:** It was not from lack of trying, but I was not able to attend the First Ministers Conferences, where this very subject was discussed.

#### Question re: Yukon Opportunities Program

**Mr. Kimmerly:** Another series of questions about the Yukon Opportunities Program.

In these times of extremely high unemployment, will there be incentives to employers who employ participants in the program?

**Hon. Mrs. McCall:** Yes. We hope to have the full co-operation of employers.

**Mr. Kimmerly:** In planning this program, and the specific training to occur under the program, was there an analysis made of the job market in Yukon to determine where these people will fit in the job market?

**Hon. Mrs. McCall:** Yes. That is going on at the present time.

**Mr. Kimmerly:** Are these plans being co-ordinated in any way with Canada Manpower's program and job market lists?

**Hon. Mrs. McCall:** Yes, I believe that they are being co-ordinated all over the Territory.

#### Question re: Yukon Teacher Education Program

**Mr. Penikett:** I have a question for the Minister of Education. A constituent of mine was one of the people whose life and career was planned around the third professional year of the YTEP program, which was cancelled. Can the Minister tell the House why such local students were not clearly advised that the future of the YTEP program was in doubt when they first registered for it?

**Hon. Mrs. McCall:** Because it was not in doubt at that time.

**Mr. Penikett:** Given that the job market for teachers has been soft for some time, I would ask the Minister the following supplementary. Given the case of my constituent, that she is to be married this summer and therefore cannot transfer to a University in the South, what plans does the department have to enable such people to complete their education here? Will there, for example, be evening or summer courses available as a substitute for the third year program?

**Hon. Mrs. McCall:** The Honourable Member says that the market has been soft for some time. No, to date, all the suitable graduates of the program have been employed, so there has not been that threat. We are offering some of the courses for third year, so they can be picked-up on a slower basis.

**Mr. Penikett:** Given that there was, I understand, no great demand for teachers last year, and given that the published reasons for cancelling the YTEP program were that lack of demand for teachers this year, could I ask the department what advice the department is now giving by way of counselling or otherwise to the people who have just completed two years of their lives training for jobs that will not exist?

**Hon. Mrs. McCall:** The lack of demand was for courses, not for teachers, necessarily. There is only one student that is feeling that the course is not there that they wanted. I presume that it is the constituent that the Honourable Member speaks of. That student can pick up the courses, on a slower basis, but some courses will still be available.

#### Question re: Yukon Housing Corporation

**Mr. Veale:** I have a question for the Minister responsible for the Yukon Housing Corporation.

I have been informed that there are 15 families now on the waiting list of the Whitehorse Housing Authority and another 25 families who have made applications. What arrangements has the Minister made, in Whitehorse, to meet this demand?

**Hon. Mr. Lattin:** It is correct that there are 15. It is also not a correct figure either because we have a couple of units that we are preparing now and that total will be brought down to 13. At this time we are monitoring it very closely but, beyond that, we are not doing anything yet, as there seems to be a softening in the rentals market, and I think that that will take care of the situation.

**Mr. Veale:** My concern is not only for the 15 families who have not been housed, but the 25 additional applications that are in. Has the Minister made any enquiries on the private market to determine whether housing or apartment, units would be available for the housing corporation?

**Hon. Mr. Lattin:** Just a moment ago I said that there are some rental accommodation available. It seems that there is a softening of the market and, in other words, I see in the future that there could be more available.

**Mr. Veale:** My question for the Minister now regards the Lewes Village project. He stated in the House that it was his understanding that no renters would be forced to move in order to sell condominium units. In other words, they would allow to stay in until they departed and then the units would go condominium. I have received a complaint from a constituent of mine who indicates that they have now been asked to vacate a four-bedroom suite...

**Mr. Speaker:** Order, please. The Honourable gentleman is now making a speech. Could you kindly get to the question.

**Mr. Veale:** Not half as long as the other side. My question is whether the Minister will intervene to determine whether or not that person is being dealt with unjustly?

**Hon. Mr. Lattin:** Firstly, I do not know if it is one of our 24 suites that is rented. If it is not one of our 24 suites, I think it would be very inappropriate for Government to interfere with a private business. If it is not one of our suites, I would say that we should keep quite clear of it. It is a discussion of an agreement between the renter and the landlord.

**Question re: Trades and vocational training**

**Mr. Byblow:** I have a question I will direct to the Minister of Education.

A federal all-party task force recently completed a report entitled "Employment Opportunities for the 80's" and it deals with trades and vocational training in Canada. Because of the shared nature of responsibility in this area, I would like to ask the Minister if she is aware of the report and if her department is studying it?

**Hon. Mrs. McCall:** Yes, we are very well aware of this report.

**Mr. Byblow:** Given that a principle recommendation of the report calls for earlier entry ages to trades training, and given that the Minister has previously committed her department to a similar policy, I would like to ask the Minister what specific steps she can outline for me that are being taken in the Yukon schools to fulfill a practical application of this policy?

**Hon. Mrs. McCall:** I think I have described these steps to the Honourable Member before, in particular, the earlier vocational training in the schools, at the Mayo school and also with the mobile units. This is probably one of the most important ways to introduce trades training a little earlier.

**Mr. Byblow:** The Minister would agree that much more would have to be done to make it more feasible. Another recommendation of the report, and this is also a recommendation of the Minister's own Investigative Committee on Career and Vocational Training, was that counsellors be better equipped in training, in forecasting, and the dissemination of information on trades and vocational opportunities. I would like to ask the Minister if she can assure me that counsellors in Yukon schools have adequate time, training and resources to provide adequate counselling to senior students in our system?

**Hon. Mrs. McCall:** Yes, our main counsellor, Mr. Sheardown, is very, very well equipped to do this and will be passing his skills along to individual counsellors.

**Question re: Yukon Opportunities Program**

**Mr. Kimmerly:** Concerning the Yukon Opportunities Program again, has the planning for the program involved assessment of what job skills employable people on Social Assistance currently have?

**Hon. Mrs. McCall:** Yes.

**Mr. Kimmerly:** Did the planning process also include a survey of what job skills the potential clients wished to be trained in?

**Hon. Mrs. McCall:** That will be part of the counselling process.

**Mr. Kimmerly:** Are there any job creation projects co-ordinated with this program?

**Hon. Mrs. McCall:** It will be co-ordinated, for instance, with the Resource Corps within the Department of Education, for one.

**Mr. Speaker:** This then brings us to the end of the Question Period. We will now proceed to Orders of Days under Government Bills and Orders.

**GOVERNMENT BILLS AND ORDERS**

**Mr. Clerk:** Second Reading, Bill No. 22, standing in the name of

the Honourable Mr. Tracey.

**Bill No. 22: Second Reading**

**Hon. Mr. Tracey:** I move, seconded by the Minister of Highways and Public Works, that Bill No. 22, *An Act to Amend the Transport Public Utilities Act* be now read a second time.

**Mr. Speaker:** It has been moved by the Honourable Minister of Justice, seconded by the Honourable Minister of Highways and Public Works, that Bill No. 22 be now read a second time.

**Hon. Mr. Tracey:** The reason we felt it was necessary to change the *Transport Public Utilities Act* was simply that instead of the Transport Board having to deliver papers personally on the applicant, the papers could be sent by registered mail. That is the sum total of the reason for the amendment. It is to save this Government money and to save the applicants under the *Transport Public Utilities Act* a significant amount of time.

**Mr. Byblow:** Just speaking to the principle of the Bill, I think it would be fair to say that there are a number of much more critical areas facing the trucking industry in Yukon than the mailing of registered notices. However, we will be supporting this Bill.

*Motion agreed to*

**Mr. Speaker:** May I have your further pleasure?

**Mr. Graham:** I move, seconded by the Honourable Member for Mayo, that Mr. Speaker do now leave the Chair and that the House resolve into Committee of the Whole.

**Mr. Speaker:** It has been moved by the Honourable Member for Whitehorse Porter Creek West, seconded by the Honourable Member for Mayo, that Mr. Speaker do now leave the Chair and that the House resolve into Committee of the Whole.

*Motion agreed to*

*Mr. Speaker leaves the Chair and Mr. Fleming takes the Chair as Deputy Chairman of Committee of the Whole*

**COMMITTEE OF THE WHOLE**

**Mr. Deputy Chairman:** The Committee will be going into Bill No. 5 after a short recess.

*Recess*

**Mr. Deputy Chairman:** I will call Committee of the Whole to order.

We will now turn to Page 84, Residential Facilities, general discussion.

**Mr. Kimmerly:** I wonder if the Minister is planning to give a general introduction to this page. If not, I have some general remarks.

**Hon. Mrs. McCall:** Yes, I am just finding my place. I will just be a second.

Under Residential Facilities I will give a run-down of the facilities for the Members.

First of all, the Youth Services Centre. During the summer of 1981 the staff and programs of the former Youth Services Centre located at Wolf Creek successfully relocated into the downtown area to two facilities. The department has physically separated the functions of containment and assessment and those of longer term rehabilitation and training. The containment and assessment component of the program provides a residential assessment of the juvenile and his functioning behaviorally, socially, intellectually and in terms of achievement. Longer term rehabilitation and training component is provided in the staffed rehabilitation facility.

The relocation of the program has been highly successful from a number of viewpoints. It has provided the residents an opportunity to be held more responsible and accountable for their behavior as members of the community. It has provided a much more normalized opportunity for residents, both individually and in groups, to make constructive use of community resources because of their ease of access.

The present two buildings are much more suited to the size of the program and the program demands than was the previously under-

utilized facility at Wolf Creek. This is anticipated to continue to provide a saving in areas such as utilities and overall operating costs such as transportation. The success of the program has been reflected by the positive observations of a variety of people in the juvenile justice field over the past number of months.

A comprehensive and intensive staff training program was carried out during the year, prior to the relocation. That has assisted in the program quality being improved to the point where the programs are much more heavily used than previously. In May 1981, there was an average occupancy of the Youth Services Centre of four residents. Following the relocation during the summer the previous pattern of low occupancy and under-utilization began to change. Since that time it has been consistently well used to the point where, in recent months, it has run at 100 percent occupancy on several occasions. In October 1981, the average occupancy was 8.6 residents. In January 1982, the average occupancy was 18.6 residents, a rate that has continued to the present.

<sup>19</sup> The In-Services Program staff are responsible for the care, safety, assessment, detention, rehabilitation and training of residents. Residents range between the ages of 12-16 years. The facilities are staffed and operated 24 hours per day throughout the year. Legislative authorities include the *Juvenile Delinquent Act*, the *Child Welfare Ordinance* and the *Corrections Ordinance* as it pertains to juveniles. That is a run-down on the Youth Services Centre. Would the Members like to have questions on that before I go on to Mcauley Lodge?

**Mr. Kimmerly:** Is the Minister able to give the percentage occupancy under the *Child Welfare Ordinance* and the percentage under the *Juvenile Delinquent Act*, or approximate figures?

**Hon. Mrs. McCall:** Approximately 75 percent under the *Juvenile Delinquent Act* and, therefore, about 25 percent under the *Child Welfare Act*.

**Mr. Kimmerly:** I was interested in the Minister's statement that in January 1982 the average occupancy was 18 and I note, on the Supplementary Information on Page 85, that the Number of Beds (optimum) is listed at 14. Is that an overuse of the facilities?

**Hon. Mrs. McCall:** That is a misprint. Under 1982-83 the estimated Number of Beds (optimum) should be 20 and 1981-82 forecast 20 instead of 14. Just below that, Average Number of Occupants, instead of 14 it should be 20 and, under the 1981-82 forecast, instead of 13 it is 19. Those figures were a misprint.

**Mr. Kimmerly:** That, of course, clears it up.

The Minister made reference to a longer term program, and I have noticed this myself. Under the program objectives at the top of Page 84, there is a specific objective to "provide a short term assessment". Can we assume that the program objective should now add this longer term program that the Minister talked about?

<sup>20</sup> **Hon. Mrs. McCall:** We have two facilities: one is very short-term and the second facility is for the normalization facility and the longer-term rehabilitation facility.

**Mr. Kimmerly:** Aside from the number of beds occupied increasing substantially over the last year or so, is there correspondingly a change in the average length of stay? That is, are children staying longer, especially in this longer term facility?

**Hon. Mrs. McCall:** It is hard to compare the old facility with the new facility. On the whole, probably, we think a shorter rather than longer stay.

**Mr. Veale:** Could the Minister advise if any of the \$754,000 is directed to the maintenance of the empty facility, the Wolf Creek Centre?

**Hon. Mrs. McCall:** Once a building or facility leaves the department, the department has nothing more to do with it. That Wolf Creek facility is not ours, it is in Government Services.

**Mr. Kimmerly:** In looking at the figures, the amount to be voted is approximately three-quarters of a million dollars, and looking at the number of resident days, assuming it is not a misprint, the cost per day is almost exactly \$150 per day. I wonder if the Minister could comment on that figure of \$150 a day, with specific reference to the cost of similar facilities in the provinces?

**Hon. Mrs. McCall:** If it would help the Honourable Member, I will give him a breakdown of the costs. Total cost is \$754,500. Personnel costs include salaries of supervisor, youth services workers,

one cook, one clerk-typist — the salary cost amounts to \$652,300. Other costs, amounting to \$88,900, include freight and telephone, health care services, vehicle costs, repairs, appliances, utilities, office supplies, food, beverages, recreational equipment and miscellaneous. There is about \$3,000 for transfer payments allowances for residents.

<sup>21</sup> **Mr. Kimmerly:** I thank the Minister for that breakdown. The cost per day is approximately \$150 a day per resident. I notice in the last year's estimate, the cost per day was estimated to be approximately \$247. This is a substantial saving, of course, because of the better facility. Has the Minister looked at the relative cost per day in Yukon and compared it to other provinces?

**Hon. Mrs. McCall:** Although our salaries are higher, generally speaking, the per day costs compare just about exactly with other jurisdictions.

**Mr. Kimmerly:** Of the \$662,000 for salary, could the Minister tell us the number of person-years associated with the Youth Services Centre and also, if possible, break it into the two centres that are now being used?

**Hon. Mrs. McCall:** It amounts to 22 person-years and the staff is split about equally between the facilities.

**Mr. Kimmerly:** In making the transition from Wolf Creek to the new facilities can the Minister tell us the number of person-years that were associated with the Wolf Creek facility? If my memory serves me correctly it was 33 or 34. I stand to be corrected. Were any person-years changed in the transition?

**Hon. Mrs. McCall:** No. The person-years are only one different at the present time.

**Mr. Kimmerly:** Increase or decrease?

**Hon. Mrs. McCall:** The person-years are the same but one of those person-years is now a youth services worker in the community. *Youth Services Centre in the amount of \$754,000 agreed to*

<sup>22</sup> *On Macauley Lodge*

**Mr. Deputy Chairman:** Macauley Lodge, \$604,000.

**Hon. Mrs. McCall:** Macauley Lodge is the senior citizens residence located in Whitehorse, which provides four levels of care: self-dependent, domiciliary, personal and daycare. The lodge also provides respite services to seniors as temporary residents at the lodge. The program offers a meal service to senior citizens who live in Whitehorse.

During the past year the occupancy has continued to increase at a steady rate over previous years, so that occupancy is projected to remain at, or above the 90 percent level during 1982-83. Some levels of care are at the 100 percent occupancy level.

The budgeted increase for this program during 1982-83 is 14 percent. These cost increases are directly contributable to the increasing occupancy of the lodge as well as increasing operating costs in areas such as food, beverages and utility costs. I think the department feels that as we help senior with our social programs we have more seniors staying in the Yukon.

**Mr. Kimmerly:** That last statement is the area which I wish to question. Is the Minister able to say the approximate number of seniors now who are in southern institutions for reasons of necessity of special care — chronic patients such as paraplegics and elderly senile people?

**Hon. Mrs. McCall:** No, I suppose as far as under rehabilitation we could provide numbers of people in outside care, but not for seniors. We would not necessarily be funding seniors in that way.

**Mr. Kimmerly:** Are there some seniors who leave the Yukon because of the lack of facilities at Macauley Lodge?

**Hon. Mrs. McCall:** We have never heard of any. *Macauley Lodge in the amount of \$604,000 agreed to On McDonald Lodge*

**Mr. Deputy Chairman:** McDonald Lodge, \$236,000.

**Hon. Mrs. McCall:** As everyone knows, McDonald Lodge is located in Dawson City and is the residential facility for seniors capable of self-dependent or domiciliary care there. There are currently nine individuals in residence.

*McDonald Lodge in the amount of \$236,000 agreed to On Detoxification*

**Mr. Deputy Chairman:** Detoxification, \$261,000.

**Hon. Mrs. McCall:** The Detox Centre funds are there for person-years, salary allocation and general operational costs associated with



the Detoxification Centre. The program provides a facility where individuals suffering from the effects of alcohol abuse can be housed for short periods of time to throw off the effects of alcohol and receive counselling services in an attempt to eliminate their dependency on alcohol.

**Mrs. McGuire:** I asked a question a few days ago in regard to the requirement of a person in the medical profession being employed at the Detox Centre. While I notice that there is a 10 percent drop in funding from last year compared to this year, was there not an obvious need for a medical person to be on staff at the Detox Centre?

**Hon. Mrs. McCall:** That facility is set-up to work with the hospital, and there is medical staff at the hospital. It is not set-up to have medical staff there. It would be a different facility altogether if there were. The changes in funding there are due to an inflated 1981-82 projected expenditure level and it was incurred because of several illnesses and vacancies of residential staff, resulting in increased salary costs associated with overtime. Otherwise, only general economic increases have been built into this program. There is not less there. If we were to add medical staff it would be an entirely different facility with a whole different financing budget and it would be a very large increase that we cannot afford at the present time.

**Mrs. McGuire:** I am referring back to the time when a person did die in the Detox Centre because of the lack of medical attention, or even medical observation. Is the Minister saying now that they are on a better working relationship with the hospital?

**Hon. Mrs. McCall:** We do not know of any case where someone has died at the Detox Centre for lack of medical attention. By chance, some of the staff were registered nurses. I think it was more by chance than by design because they were not necessarily being paid as R.N.'s. No one has died in that Centre for lack of medical attention because they do work in conjunction with the hospital.

**Mrs. McGuire:** Perhaps I did word that wrong. I should have said that it appeared to be.

**Mr. Kimmerly:** I will follow the same line of questioning. I believe there was a Coroner's recommendation with regard to this incident and I would like to ask a further question about the elaboration of the Minister's statement about medical staff in that it would be an entirely different kind of facility. I believe there is some misunderstanding about the debate around this issue and the Detox Centre.

<sup>24</sup> I will ask a very specific question, but I think it is necessary also to give some general background. I will also ask the Minister to make a policy statement with regard to the budgeting of the Detox Centre. Before I do that, the Supplementary Information on Page 85, I recognize as monthly figures. Would the Minister acknowledge that those figures are monthly and the yearly figures are twelve times each of those numbers?

**Hon. Mrs. McCall:** I gather the Honourable Member would like to know if these are monthly or not. Yes.

**Mr. Kimmerly:** When intoxicated people or people who have abused alcohol are found, generally by the police or other citizens who lay a complaint, there are four routes those people can generally follow. One of them is that they can go home, either taken there by the police or by a friend, and that occurs with a good number of people who are found to be incapacitated because of alcohol. Another place where people go, and they are generally taken there by the police, is the Detox Centre, although many people go to the Detox Centre on a voluntary basis as well — probably the majority. Another place where the police take people is to the drunk tank on the corner of Main and Fourth, the RCMP detachment. There are some people who are well-known to the police who are characteristically either taken to the Detox Centre or the drunk tank. The police know those people very well. The fourth place is the General Hospital, because of medical problems generally brought on by the abuse of alcohol.

<sup>25</sup> What is being asked, I believe, by the coroner's recommendation — or it is my interpretation of the coroner's recommendation — and what I ask is not that the Detox Centre become a medical facility and thereby go into competition with emergency at the hospital, but that the staff at the Detox Centre receive additional training in recognizing severe symptoms of alcohol abuse and also, increasingly, drug abuse. The staff, of course, is trained to a certain extent. Are further training courses for Detox Centre staff being considered, not to qualify them as

R.N.'s or medical doctors, but in St. John's Ambulance aid and recognition of the common symptoms? Can the Minister assure us that there is always someone on duty at Detox who is capable of administering first aid and recognizing a problem requiring a doctor's attention?

**Hon. Mrs. McCall:** There seem to be several questions involved in the Honourable Member's last go at this budget. First of all, we are prepared to further train staff at the Detox Centre. At the present time, the head of Detox is a R.N. In the past there have been R.N.'s there most of the time. They are trained already in the sort of first aid that they might have to give. I believe, at the coroner's hearing, that it was not the coroner's recommendation to have medical staff. I think perhaps it was the recommendation of the chairman of the committee. I do not know what other questions were involved there. Those were some of the questions.

**Mr. Kimmerly:** As a point of information, I believe it was not the coroner's jury. The coroner's jury made no recommendation, but the coroner made a recommendation. Can the Minister assure us that there is always on duty a person who is able to recognize potential medical problems or persons requiring a doctor's treatment?

<sup>26</sup> **Hon. Mrs. McCall:** We do not hire people who are not competent. They would not be working there if they were not competent to recognize problems when they see them. The fact that they work in conjunction with the hospital does provide some particular medical expertise as well.

**Mr. Kimmerly:** The next question I am going to attack from two directions, and it is the optimal use of the Detox Centre. It is obvious that it is not the plan to use the Detox Centre for what is commonly called a flophouse. There is probably pressure on the Detox Centre to be used that way by some people. Given the number of admissions being approximately 2,000 a year, or in that range, is the Minister able to make any statements about the repeated use of Detox by some clients and the Government policy around that?

**Hon. Mrs. McCall:** This has been much discussed. The clients feel comfortable with Detox and its personnel and once they have dried out they do tend to go back and visit and seek counsel with the people there. The Government policy is that if it is helpful then it is permitted. There would be a limit in time available of course, but I believe that there are people who do come back for encouragement and I see no harm in this.

**Mr. Kimmerly:** The next question is about the same problem and, I am attacking it from the other end of the spectrum. Is there a co-ordination of admissions to emergency at the medical facility and at the Detox Centre, and what is the Government policy about the overlap, or the lack of overlap, of the two institutions?

**Hon. Mrs. McCall:** I believe that the Honourable Member probably knows that the police exercise their own judgment there. When they see that a client obviously is ill and not just drunk, they take them to the hospital. It is a matter of an individual's judgment. The police are well qualified to recognize symptoms that look more serious than just ordinary intoxication and they do take them to the hospital in that case. Some clients do go straight to Detox.

<sup>27</sup> **Mr. Kimmerly:** Is there any planning to increase the number of beds at Detox because of the pressure of client use?

**Hon. Mrs. McCall:** No. There are not any plans to increase the beds. There are plans however to increase the beds at Crossroads and have a facility to which people can go sooner. There is no pressure for it to turn into a flophouse. I think it is merely a matter of clients feeling comfortable with the people who help them through the initial drying-out period, and wanting to come back to them. I think what we are looking at, in a more constructive way, is that they be passed on to Crossroads more than they have been.

**Mr. Kimmerly:** In the transition of the detoxification program from ADS to residential facilities has there been any change in person-years for the Detox Centre?

**Hon. Mrs. McCall:** Not at the present time. The Crossroads budget has been increased substantially, and there will be many changes made in many ways at Crossroads.

*Detoxification in the amount of \$261,000 agreed to  
Residential Facilities in the amount of \$1,855,000 agreed to*

*On Administration - Health Services*

**Mr. Deputy Chairman:** Page 86, Administration - Health Services, \$481,000.

**Mr. Kimmerly:** The percentage increase is nine percent and the Minister identified several areas of savings or transfers to other departments. I would ask if under this line, are there any transfers to other departments, for example rent?

**Hon. Mrs. McCall:** Yes there is. The transfer from that line is \$28,300 for buildings and rent to Government services.

**Mr. Kimmerly:** Is it accurate to say then that the real increases in the other aspects of the program are substantially in excess of nine percent, and it is lower because of the deletion of rent? Is that accurate?

**Hon. Mrs. McCall:** Yes, by another 10 percent.

**Mr. Kimmerly:** What are the significant additional expenditures by category?

**Hon. Mrs. McCall:** I will give the Honourable Member a breakdown of the costs then, if he would like them.

Under personnel costs, the salary costs for Director, Departmental Administrator and three clerical staff, for \$181,700. The remainder, \$28,900, is made up of travel, freight and telephone, hospitality, repair of office equipment and office supplies.

*General in the amount of \$211,000 agreed to*

*On General Health*

**Mr. Deputy Chairman:** General Health, \$55,000.

**Mr. Kimmerly:** Perhaps I would wait for the Minister's explanation. There is a significant decrease. I would also mention that there is an over expenditure from last year's estimate of approximately 30 percent. I would ask the Minister to explain why the figures are so radically different?

**Hon. Mrs. McCall:** This decrease is reflection of removing speech pathology from this line and developing it into a separate activity which we will come to further on in the Budget.

*29 General Health in the amount of \$55,000 agreed to*

*On Yukon Hospital Insurance Services*

**Hon. Mrs. McCall:** The 1981-82 year end figure of \$60,000 includes \$30,000 for computer systems development. This amount increased to \$100,000 for 1982-83 and has been transferred to computing services.

*Yukon Hospital Insurance Services in the amount of \$32,000 agreed to*

*On Yukon Health Care Insurance Plan*

**Hon. Mrs. McCall:** With this line item it is not in reality being reduced. The forecast figure for 1981-82, which was prepared some time ago, was an overestimate.

**Mr. Kimmerly:** I am assuming that this line is the major expenditure for the administration of the collection of premiums. Is that accurate?

**Hon. Mrs. McCall:** Of a total of \$183,000, for personnel salaries and Assessment Supervisor, Field Inspector and clerical staff, \$142,800. The rest, amounting to \$40,300, includes travel, medical referee services and negotiation fees with Yukon Medical Association, pool car rental and office supplies.

**Mr. Veale:** Are the people in the last two items, Yukon Hospital Insurance Services and Yukon Health Care Insurance Plan, completely different, completely separated, or are they people performing the same function under both departments?

**Hon. Mrs. McCall:** There is some overlap.

**Mr. Veale:** How is the breakdown made, and to what advantage is it to have more under one and less under the other?

**Hon. Mrs. McCall:** It is very difficult to separate them.

**Mr. Veale:** Why were all the computing services under Hospital Insurance Services rather than under the Health Care Insurance Plan?

**Hon. Mrs. McCall:** I do not know what the Honourable Member is getting at?

**Mr. Veale:** My recollection is that the Minister indicated that 100 percent of Computing Services was transferred out of Hospital Insurance Services to Government Services? Why was nothing transferred out of Yukon Health Care Insurance Plan? In other words, why was no allocation made under that as well?

**Hon. Mrs. McCall:** I guess that the main answer is that that was where it was put in the first place. That money was given for the Yukon

Health Care Insurance Plan.

**Mr. Veale:** Are these items funded completely from the Federal Government or are they funded from insurance premiums?

**Hon. Mrs. McCall:** What is the Honourable Member getting at? We do not exactly understand what he is meaning.

**Mr. Veale:** Are any of the two-line items funded out of premiums or are they just funded out of Federal transfers?

**Hon. Mrs. McCall:** Which two-line items?

**Mr. Veale:** The ones that we have been discussing for 20 minutes, Yukon Hospital Insurance Services and Yukon Health Care Insurance Plan.

**Mr. Deputy Chairman:** Mr. Veale, we are discussing Yukon Health Care Insurance Plan.

**Mr. Veale:** They are related.

**Hon. Mrs. McCall:** Both are funded from premiums and from the Federal Government under a cost-sharing plan.

**Mr. Veale:** Just so I can have the Minister's confirmation. There is no logic whatsoever to those particular amounts. They are guesswork, strictly, and do not relate to actual costs incurred?

**Hon. Mrs. McCall:** I can give the Honourable Member a run-down on the cost-sharing, if it would help. This revolves around a difficulty, as the Honourable Member knows, with the Federal-Territorial relationship. It is the resistance by Canada to provide the funds to the Government of Yukon commensurate with the actual plan cost-shareable by Government of Yukon with the Federal Medical Services Branch. I had thought that we had gone over this so many times that this was something that the Honourable Member realized was connected with this.

The reluctance by Canada forces the Government of Yukon to underbudget the Federal-Territorial cost-share areas, particularly the 100 percent repayment to Canada of Federal in-Territory hospital operating costs. Consequently, in the Estimates, transfers to Hospital is understated.

*31* Government of Yukon has decided to allocate to the cost-shared areas, general health and hospitals, no more than the Federal Government has been prepared to transfer to this Government.

The decision has the effect of setting the budgets of the cost-shared areas at a level lower than the known cost of Medical Services Branch program provision. The object is to flag the deficit, using it as an argument for enhanced Federal funding for Yukon Health Services. Refusing to pay the full amount of the cost-share with Federal Medical Services Branch should not affect Medical Services Branch capability to deliver services in Yukon as the funds are not recovered by that Branch. Instead the funds are transferred back to the Federal Treasury, hence the only immediate effect is to force the Federal rather than the Yukon Government to make up the shortfall in health funding.

**Mr. Kimmerly:** What is the number of person-years involved in administering the collection of premiums?

**Hon. Mrs. McCall:** One or possibly two with clerical help.

**Mr. Penikett:** The Minister discussed the Federal-Territorial relationship. I had understood there were some negotiations ongoing to improve that relationship. I wonder if the Minister can give a short description of those negotiations or report on those negotiations? And further, could she indicate to the House how much in approximate dollars is the item under budgeted?

**Hon. Mrs. McCall:** Those negotiations are ongoing and we thought we were making some headway. We are assured all the time that things are going to improve. But when it comes right down to it, we still do not seem to be having the consultation we would like to have. As for the deficit itself, it is \$2.1 million. I will give the Honourable Member a fuller explanation of the problems with Medical Services because I think everyone in Yukon should be aware of the situation.

*32* **Hon. Mrs. McCall:** As I said, significant progress has been made in improving the relationship with Federal Medical Services Branch. A Co-ordinating Committee was struck, which meets regularly. That Committee is made-up of the Medical Services Regional Director, Medical Services Senior Medical Officer, Health Services Director and the Deputy Minister. The Director General, Associate Director General West, Senior Special Projects Officer and the Assistant Deputy Minister of Medical Services Branch have all been involved in

meetings in the Yukon with the Director of Health Services and the Deputy Minister over the past year.

The results of these meetings have been somewhat mixed. As I said, the Federal officials have made numerous assurances and commitments, such as a commitment to undertake a thorough independent review of the state of Yukon Hospitals which the Yukon Government asked for, and to date they have failed to carry this out.

Health Services Branch is continuing to experience difficulty in receiving timely, accurate, relevant, financial and program information from the Federal Medical Services Branch. Significant decisions on program initiatives are still undertaken unilaterally, with Government of Yukon frequently informed after the fact. It is something we have been trying to change for a long time but it has not improved.

In spite of the major imperfections in the relationship, it has improved somewhat, in that the Director of Health Services and the Regional Director of Medical Services are moving into some new rounds of talks to further enhance the role of Government of Yukon and to improve Information Services sharing.

To summarize it, the local people seem to be willing but as it goes further into the murky East all these assurances seem to disappear. Within Medical Services we feel that the left hand does not know what the right hand is doing.

**Mr. Veale:** The Minister stated that the Yukon under-budgets these last two items. I am not clear on why the 1981-82 forecast would have been a substantial over budget forecast if the intention of the Minister has always been to under-budget.

**Hon. Mrs. McCall:** We are talking about the total picture there, not just administration. The total picture of our relationship with the Federal Government.

**Mr. Veale:** Would the Minister explain how the over budgeting occurred on the 1981-82 forecast?

**Hon. Mrs. McCall:** It simply was a wrong forecast, it was not anything that was done on purpose.

*Yukon Health Care Insurance Plan in the amount of \$183,000 agreed to*

<sup>33</sup> *Administration-Health Services in the amount of \$481,000 agreed to*

#### *On General Health Services*

**Mr. Deputy Chairman:** General Health Services, \$1,650,000

**Hon. Mrs. McCall:** General Health Services is made-up of community health programs delivered on Government of Yukon's behalf by the Federal Government. These Federal programs include the Dental Therapy Program, which provides preventative and treatment services to Yukon school children; the Mental Health Program, which provides out-patient therapy and educational and health promotional services; the Environmental Health Program, which enforces the provisions of the *Public Health Act*; the Health Education Program; the Special and Chronic Program, which is comprised of the Medical Specialist Program; and the Chronic Disease Drug Program and the Community Health Nursing Program, delivered through Health Centres and Health Stations.

The Government of Yukon contributes 70 percent of the actual operating costs of each those Federal programs. It is in this area, General Health, that significant new funds are being applied to enhance mental health programming.

**Mr. Penikett:** I noticed that in reading of the financial difficulties currently being experienced by the Province of Quebec that one of the options they are having to examine is a cancellation or reduction in the Dental Program for kids and one or two other programs in this field. In their experience, costs have recently begun to escalate quite rapidly. I am curious about that. I notice also that in Saskatchewan the opposite has been occurring. The program has been expanded and perhaps their assessment is that by expanding the program the payoffs — by having good preventative dental program for kids in schools—are sufficiently great to warrant an increased public expenditure.

In respect to these kinds of programs where there is some contribution by the Territory can the Minister indicate whether they have had any cause for concern about the costs, whether they have reviewed the programs already from the point of view of cost-effectiveness, and whether the Government is ready to make a long-term commitment towards them, or whether there might be a review coming?

**Hon. Mrs. McCall:** I should have explained this sum here under Dental. This was inadvertently overstated by \$118,000 due to an error in the Federal Budget input. In reality, no major changes or expansions will be undertaken in this program for 1982-83. Under Health Centres, the figure should be printed \$118,000 higher. That was a Federal mistake of some kind.

\$118,000 was overstated under Dental and it should be put under Health Centres. So the figures are now: Dental, \$379,000, and Health Centres \$827,000.

I might add that we feel it is a terribly good program and we certainly have no wish to have it undermined in any way whatsoever.

**Mr. Kimmerly:** On this page there is a figure of \$219,000 for Mental Health and on Page 94 an additional figure of \$237,000. What is the reason for the division under those two programs? What does this program do?

**Hon. Mrs. McCall:** The Mental Program here are Out-patient Services. The Mental Health Unit provides Out-patient Services for residents and will be staffed with Community Health Nurses, Psychologists, and so on. The psychiatrist position, as you know, has been vacant and the psychiatrist will also serve under this program.

The other Mental Health Services, just to clarify, is under the *Mental Health Ordinance*. This program provides for the medical treatment of the mentally ill and since there are no facilities in Yukon with the capability of providing long-term care for mentally-ill patients, care in outside institutions is provided as well as transportation with escort to and from the facility. It also provides drugs for patients when the condition can be controlled by drugs. That is under Mental Health.

I will give you a little more information on the money under Mental, on Page 88. It has been enhanced by \$80,000 in funds. The \$80,000 represents the Government of Yukon's 70 percent cost-share in the Federal Mental Health Program expansion. That will include the Psychologists and two Community Mental Health Nurses. The Federal Mental Health Units will be expanded by adding a Community Psychologist, an additional Mental Health Nurse and a Native Mental Health Co-ordinator. We expect this change will significantly improve the Mental Health Services in Yukon, especially in the communities.

**Mr. Veale:** Could I just have a repeat of the numbers there in terms of what the full staffing complement will be?

**Hon. Mrs. McCall:** From the present level of a Psychologist and two Community Health Nurses the Federal Mental Health Unit will be expanded by adding a Community Psychologist, an additional Mental Health Nurse and a Native Mental Health Co-ordinator.

#### *On Dental*

**Mr. Deputy Chairman:** Dental, \$379,000.

*Dental in the amount of \$379,000 agreed to*

#### <sup>35</sup> *On Mental*

**Mr. Deputy Chairman:** Mental, \$219,000.

**Mr. Kimmerly:** This is obviously where the addition of new person-years is included. The Minister has just announced three person-years. I would ask a specific question, are all three of those people going to be stationed in Whitehorse? Perhaps I will stop there as I have additional questions.

**Hon. Mrs. McCall:** Yes, they will be stationed in Whitehorse but they will travel to the communities. There are also some training dollars for Public Health Nurses in this area as well.

**Mr. Byblow:** What is the amount of training dollars just mentioned?

**Hon. Mrs. McCall:** Would the Honourable Member repeat that question please?

**Mr. Kimmerly:** Was is the amount of training dollars just mentioned?

**Hon. Mrs. McCall:** We do not have it broken down into dollars but it is staff time.

**Mr. Kimmerly:** I have previously made reference to the need for the plan in this area. I would ask the Minister if there is a plan to add additional services under this line over time, for example, five or ten years?

**Hon. Mrs. McCall:** Well, we have just expanded it, so as we are looking to expansion we are wondering what the future entails in this way and the policy of the Government is to look after its own wherever it can. We are dependent, of course, under the Federal Cost Sharing

Plan. I do not know. We are discussing plans all the time but I cannot give any indication of what those will be.

**Mr. Veale:** As I understand it, all those positions, five of them, are Federal positions essentially. Has YTG or the Minister had any input in determining how many of those will be, even though stationed in Whitehorse, looking at outside communities in terms of their service?

**Hon. Mrs. McCall:** We have not been totally involved in that, as usual. Although they will be stationed in Whitehorse, we have had some input in recommending where things should be put from our point of view. They will be stationed in Whitehorse and working out in other communities. We have had input in that the recruitment of the psychiatrist was totally done by the Yukon Government.

<sup>36</sup> **Mr. Veale:** You have indicated that you have your point of view. I would like to hear your point of view and hear where it differs with the Federal's point of view on how that office is going to be run.

**Hon. Mrs. McCall:** It is still under discussion. I think that some of my own personal views are that having lived in the outlying communities there should be more emphasis and more help — more help for mental problems in the Yukon, generally speaking. I think that the Federal people perhaps did not realize that, while they did not have a psychiatrist to fill the previous psychiatrist's shoes, there was a very real need for that. That is the sort of difference. They did not see the need as people who have lived here longer, who are on the scene and saw such a need.

**Mr. Veale:** I am not getting an answer to my specific question. What is the Territorial Government proposal on how these people, all three or four nurses and the Native Mental Health Co-ordinator, should be active in their positions to ensure that the general principle that the Minister has enunciated is met?

**Hon. Mrs. McCall:** That the Yukon Government would like to emphasize Community Health more.

**Mr. Kimmerly:** The questions I asked earlier about a Mental Health Plan were not completely answered. Does the Minister agree that it is obvious that the service in this area, although it is valiantly done by the few individuals who are involved in it, falls very short of the need? Is the Government negotiating with the Federal Government to add additional services and programs under this plan over the next several years?

**Hon. Mrs. McCall:** I think that this does reflect exactly what the Government has been encouraging the Federal Government to do. We have added quite a lot to the Mental Health Program and I think credit is due to the Yukon Territory Government for that reason. I do not think that there is still going to be an enormous shortage of help in the mental health field, especially once the psychiatrist is recruited. I think that services will improve significantly. At that point, I think that they will be adequate.

**Mr. Kimmerly:** Is there funding in 1982-83 for the day program which the present psychologist has often spoken about?

**Hon. Mrs. McCall:** Yes. It is the hope of this Government that the Federal people will continue with that.

**Mr. Kimmerly:** Is there funding in this line or in the budget anywhere for a group home in Yukon to service people in need of residential facilities because of mental health problems?

<sup>37</sup> **Hon. Mrs. McCall:** No, there is funding for that. Discussions continue along those lines. I might point out that the Women's Transition House also shelters women who are suffering from mental problems of some kinds, so there is provision for residential care there.

*Mental in the amount of \$219,000 agreed to  
On Environmental*

**Mr. Deputy Chairman:** Environmental, \$138,000.

**Hon. Mrs. McCall:** This reflects a significant increase in funding. Again, the increase relates to Government of Yukon's 70 percent cost-share in the expansion of the Federal Environmental Health Unit. The unit will be adding an additional environmental health officer to improve the enforcement of the *Yukon Public Health Act*.

*Environmental in the amount of \$138,000 agreed to  
On Health Education*

**Mr. Deputy Chairman:** Health Education, \$34,000.

**Hon. Mrs. McCall:** This is a Federal program largely devoted to the training of community health workers.

**Mr. Kimmerly:** The program appears to be a reduction of service when you take into account inflation and the increased costs. I wonder if the Minister could acknowledge if that is so, and identify where the reduction will occur?

**Hon. Mrs. McCall:** That program is not affected by inflation.

**Mr. Kimmerly:** What are the program dollars spent on?

**Hon. Mrs. McCall:** The dollars are spent on the cost of In-service Training of Public Health Nurses and Community Health Representatives.

*Health Education in the amount of \$34,000 agreed to  
On Special and Chronic*

**Mr. Deputy Chairman:** Special and Chronic, \$24,000.

**Hon. Mrs. McCall:** Special and Chronic as a budget line is the cost of two separate Federal programs. The first is the visiting medical specialist program operated from the Out-patients Department of Whitehorse General. The second is the Chronic Disease Drug Program. The latter program covers the cost of medication for persons suffering from diseases such as cystic fibrosis, diabetes, epilepsy, hemophilia and others.

<sup>38</sup> **Mr. Veale:** I am not clear as to why there is such a substantial reduction in that. Does that mean that visiting medical specialists are going to be cut substantially? If so, what particular specialists are going to be cut?

**Hon. Mrs. McCall:** That decrease is purely a reflection of an error in the 1981-82 forecast figure. Again, working with the Federal Government, there is no way that we can be right on with that figure. In reality, there is a small increase over 1981-82.

**Mr. Veale:** What is the precise figure for the 1981-82 actual?

**Hon. Mrs. McCall:** It is about \$20,000.

**Mr. Veale:** Is it the position of the Minister then that the increase of \$4,000 is going to meet the increased fees that will be required for specialists from Alberta and British Columbia?

**Hon. Mrs. McCall:** Yes.

*Special and Chronic in the amount of \$24,000 agreed to  
On Health Centres*

**Mr. Deputy Chairman:** Health Centres, \$827,000.

**Hon. Mrs. McCall:** The Health Centres line is made-up of Yukon's 70 percent cost-share of the cost of the public health nursing program and the facilities required for the operation of that program. Here is where the \$118,000 figure comes in. Once again, there is a significant increase in the budget. This is to improve Public Health Services by adding additional community health nursing resources in Whitehorse, Watson Lake and Faro.

**Mr. Penikett:** Some weeks ago I wrote the Minister a letter pertaining to the operation of one particular health centre. Is the Minister in a position to give a reply to my question fairly soon?

**Hon. Mrs. McCall:** I do not recall the letter. If the Honourable Member would like to ask me again, privately.

**Mr. Penikett:** I will do that. I am sure the Minister will remember it well since it concerned her own constituency.

**Hon. Mrs. McCall:** I am sorry, I do not have that letter then.

**Mr. Penikett:** Perhaps I should ask your Deputy to give it to you then.

**Mr. Deputy Chairman:** Would the Members recognize the Chair when speaking?

**Mr. Penikett:** I do apologize. I do want to award you all the recognition that you deserve.

I want to ask this question now, because it could well be asked here as anywhere else. From time to time I get enquiries from people in my constituency about the Territory's long-term plans regarding whether there is any intention to go to a nursing home concept — not a Seniors home, but a nursing home — for people with that kind of need who may now be sent outside. Would the Minister care to indicate the department's plans in that regard?

<sup>39</sup> **Hon. Mrs. McCall:** This is something that I have particularly given a great deal of thought to. It certainly has been something that needed looking at in Dawson and in Whitehorse. There is a gap, to my way of thinking, that is really very dependent on the Federal Government. I get very tired of saying this, but it really is, since they have the hospitals.

However, there is a committee that has been set-up to discuss this

very thing and to look at all the possibilities. The conversations on this subject are ongoing. I cannot say when they will have any answers. It is not easy and the answers always involve a lot of money, unfortunately. Again, we are dependent on the Federal people.

**Mr. Penikett:** Could the Minister indicate, in respect to the committee to which she has referred, whether this is a new body or whether it has been sitting for a while, and whether it will be a position to report in the near future? What kind of time frame are we looking at for a possible decision on that question?

**Hon. Mrs. McCall:** It is the committee that I mentioned previously, consisting of the Medical Services Director and people from the Yukon Territorial Government. They are not necessarily making a report. They are exploring all the possibilities with the Federal people, looking at the hospital itself, to see if something should be added there. This is just an exploration program to see just what services might suit the Yukon better. Of course, sometime, we presume, there is going to be a health transfer and we want to know what we want at that time, and what we think should be in place.

**Mr. Penikett:** In the words of our beloved Prime Minister, I just say, "Oh". "Oh, the Minister means 'that' committee." Could the Minister just be perfectly clear, as she talked about what we might want. Is it then the position of this Government that such a facility is required or needed in the Territory?

**Hon. Mrs. McCall:** It is not what we might want, it is what Yukon needs. Yes, I feel that there is a gap there with certain categories of patients and it is heavily dependent on the Federal point of view.

**Mr. Penikett:** Just to be perfectly clear, though, it is the position of the Yukon Government that we need such a facility and, if the money were available, we would have one.

**Hon. Mrs. McCall:** If and when the health transfer took place, perhaps the Yukon Government, at that time, could make it very clear that this would be part of the health transfer, that such a facility would be available. Yes, I believe it is a necessity.

<sup>40</sup> *Health Centres in the amount of \$827,000 agreed to On Health Stations*

**Mr. Deputy Chairman:** Health Stations, \$29,000.

**Mrs. McGuire:** Who is responsible for assessing the needs of communities regarding Health Stations and/or permanent nurses? Who identifies the needs, the Federal Government or this Government?

**Hon. Mrs. McCall:** It is totally the Federal Government, unfortunately. We try to advise, and perhaps even lobby at times, but it is the Federal Government decision.

**Mrs. McGuire:** I really cannot see that because it is this Government that is responsible for the well-being of the people in the Territory, therefore they should have some input. For instance, on Alaska Highway West there is one almost part-time nurse who serves three communities from Destruction Bay up to Beaver Creek. She has a terrific responsibility because of serving not only the people in those communities but the highway people as well, plus the 386,000 tourists who travel through there in the summer, plus all the other travellers as well. I know the Minister has made a few trips up that highway and has been enlightened of the problem that has been occurring there. Has the Minister, in that it has been brought to her attention, made any overtures to the Federal Government?

**Hon. Mrs. McCall:** I am very glad to hear the Honourable Member say that the Yukon Territorial Government should have some input. Indeed we should, but we do not have very much input. We do advise lobby, and in that particular example that the Member gave, that was a lobby we did mount towards the Federal people. We are well aware of the problems that that nurse faces and we are in great sympathy with her. Until there is a health transfer, this is one of things we can lobby for, advise on, cajole over and plead for, but unless they see it our way, they simply do not do it. It has been going on for years.

**Mrs. McGuire:** In the Minister's lobbying with the Federal Government, where are both Governments at, as far as the concerns that have come out of that area of permanent nurses and nursing stations?

<sup>41</sup> **Hon. Mrs. McCall:** There has been an increase under Health Centres, which will help that. Still, the decisions are theirs and we do not know exactly what they will do. We are not in on the planning of it. Hopefully the increase will help that particular problem.

**Mrs. McGuire:** Is the Minister saying that she cannot explain that increase to date?

**Hon. Mrs. McCall:** Yes. I just did that. The increase is to improve Public Health Services. The emphasis seems to be on community health nursing resources in Whitehorse, Watson Lake and Faro. At least there is an increase, so possibly they will see their way clear to add some nursing help to the problem area the Honourable Member was mentioning. It would not hurt for the Honourable Member to lobby herself with the Federal people for that very thing.

**Mrs. McGuire:** The Honourable Member has been lobbying for three and a half years. I am just trying to find out where the Minister is at, as to the Federal Government listening to her requests?

**Hon. Mrs. McCall:** They have listened to the point of adding to that budget. What they will do with it, we do not know. My position as the Minister is that there is more nursing help needed there, especially with another tourist season upon us. I am very worried about that.

**Mr. Veale:** I assume we are on Health Stations.

**Mr. Deputy Chairman:** Yes, Mr. Veale we are on Health Stations.

**Mr. Veale:** Could the Minister clarify the fact that there was \$126,000 in the 1980-81 actual, and then it seems to have dropped substantially to \$18,000 for the forecast for 1982-83. Is that explained by the fact that some Health Stations went to Health Centre status? What would the reason be?

**Hon. Mrs. McCall:** This line is the operating and maintenance cost of the unmanned facilities in Carcross, Upper Liard and Burwash, which are used to conduct visiting medical and nursing clinics.

**Mr. Veale:** Should I repeat my question or would the Minister just see if she can answer it? Why was it \$126,000 in the 1980-81 actual, and now it is down to an estimated \$29,000?

<sup>42</sup> **Hon. Mrs. McCall:** It is upgrading, such as where it was just a Health Station and now it is a Health Centre, for instance in Haines Junction.

*Health Stations in the amount of \$29,000 agreed to*

*General Health Services in the amount of \$1,650,000 agreed to*

**Mr. Deputy Chairman:** We will turn to Page 90 after a brief recess.

For your information, if we do get through Health and Human Resources, we will be going next to Highways, if the Minister appears at that time.

*Recess*

**Mr. Deputy Chairman:** I will call Committee of the Whole back to order.

*On Yukon Hospital Insurance Services*

**Mr. Deputy Chairman:** Page 90, Yukon Hospital Insurance Services, general discussion.

**Hon. Mrs. McCall:** The Hospital Insurance Services relate to four kinds of payments for insured Hospital Services. These are in-Territory in-patient services, in-Territory out-patient services, out-of-Territory in-patient services and out-of-Territory out-patient services.

As all in-Territory hospitals are Federal, in-patient services are cost-shared with the Federal Government. Capital Expenditures are a Federal responsibility. Operating costs of hospitals are a Territorial responsibility, plus the cost of provision of an in-Territory in-patient service is advanced to the Federal Government on a monthly basis. In-Territory out-patient services costs, however, are paid on a fee for services basis with the amounts counted as offset revenue against the in-patient service. Out-of-Territory in-patient insured services are paid strictly on a billing basis as are out-of-Territory out-patient services.

**Mr. Kimmerly:** I am interested in the projections on Page 91 and the supplemental information.

The 1981-82 forecast of total days of care in-Territory is 16,600 and the projection for 1982-83 is the same figure, of course, projecting no increase of in-patient care. I wonder if the Minister would explain on what basis is there that projection, in light of the fact that in all previous years there was an increase especially as the population increased.

<sup>43</sup> **Hon. Mrs. McCall:** As the Member knows, the population is not

increasing and this projection is solely based on the trend.

**Mr. Kimmerly:** Is the projection based on a projection that the population will not increase?

**Hon. Mrs. McCall:** Yes.

*In-patient Services in the amount of \$7,826,000 agreed to  
On Out-patient Services*

**Mr. Kimmerly:** I am interested in the reason why there is a projection of no increased use for In-patient Services but not a similar projection for Out-patient Services. I see in the Supplemental Information that there is not a projection of increase but there is a 24 percent increase in expenditure. I wonder if that could be explained?

**Hon. Mrs. McCall:** There is an increase in the charges for out-patients.

**Mr. Penikett:** A number of times, in the discussion of her estimates, the Minister has referred to her fruitful and ongoing negotiations with the minor deities in Ottawa and I wonder if she could tell me if the out-patient charges currently in effect here have ever been the subject of discussions with the Minister? I raise the question to state the obvious, that it must cost them more to collect than they recover right now, knowing what little I know about the costs of performing those functions. I think the charge is still \$3.00, which is neither sufficient to recover any costs nor, I would suspect, large enough to warrant to be any kind of deterrent from frivolous use of the services.

**Hon. Mrs. McCall:** Yes, this has been included in our discussions with the people in the East. We did away with an out-patient fee. Would you like to have a breakdown of what these costs are made-up of? They are laboratory, radiological and other diagnostic procedures, together with the necessary interpretations for the purpose of assisting in the diagnosis and treatment of any injury, illness or disability, necessary nursing services, drugs biological and related preparations when administered in the hospital, use of operating room and anaesthetics facilities, including necessary equipment and supplies, routine surgical supplies and services rendered by persons who receive remuneration from the hospital.

**Mr. Veale:** On the per capita costs of insured services, on Page 91, is that for all insured services? If so, how does that compare with other provinces?

**Hon. Mrs. McCall:** Yes that is for all services. It is very difficult for us to compare with any other jurisdiction. My guess is that it is higher, since everything else is.

**Mr. Veale:** Is it increasing at a rate that is acceptable and the Government feels it is appropriate?

**Hon. Mrs. McCall:** It is high. It is not increasing at much of an accelerating rate. Everything goes up, as we know.

*Out-patient Services in the amount of \$474,000 agreed to  
Yukon Hospital Insurance Services in the amount of \$8,300,000 agreed to*

*On Yukon Health Care Insurance Plan*

**Mr. Deputy Chairman:** Yukon Health Care Insurance Plan, \$4,270,000.

**Hon. Mrs. McCall:** Health Care Insurance pays claims for insured services on behalf of eligible Yukoners. Most claims are medical claims submitted by in-Territory doctors. Other claims include claims from dentists for in-hospital dental surgical services and claims from pharmacists under Pharmacare. Health Care Insurance also permits the reimbursement of eligible Yukoners for Health Services not billed directly to the Plan. Reimbursements are permitted for out-of-territory medical and pharmacy claims and, effective July 1, 1982, for Extended Benefits Program Services.

**Mr. Kimmerly:** I wonder if the Minister could inform us about the negotiations with the medical profession concerning their fees. Is the Government expecting that the increase in doctors' fees, if any, is going to be 10 percent or less?

**Hon. Mrs. McCall:** No, I cannot do that. We have a two-year agreement that is still in effect.

**Mr. Kimmerly:** Last year the increase was 32 percent on a roughly similar number of claims. There are very few more claims projected, and this year it is only 10 percent. Is that estimated figure because of the two-year agreement with the doctors? If so, what is the increased fee that the medical profession is going to be getting in the next year?

**Hon. Mrs. McCall:** It is 15.5 percent for this year.

**Mr. Kimmerly:** In light of the 15.5 percent increase in doctors' fees, I wondered if the Minister could reconcile that with only a 10 percent increase in the Estimates? We have previously been told that these amounts are for payments to doctors and if the number of claims is going to slightly increase and the claim is going up approximately 15 percent, why is it possible to only make an estimated increase of 10 percent?

**Hon. Mrs. McCall:** Well, again, it is an estimate. We feel that we have budgeted adequately.

**Mr. Veale:** What about physiotherapy? Is there some talk of putting that underneath Health Insurance?

**Hon. Mrs. McCall:** Yes, there has been some talk for some years on including those services. At some time, when the Budget permits, it is something that we would like very much to do.

**Mr. Veale:** On the 15.5 percent fee increase and the actual estimated 10 percent change, what is the Government's thinking? Those numbers simply do not stack up. How does the Government feel that there will only be a 10 percent change when they have negotiated a 15 percent change?

**Hon. Mrs. McCall:** There is an Auditing Committee that scrutinizes the fees and we rely on that.

**Mr. Veale:** Could the Minister tell us the thinking of the Auditing Committee to explain the five percent difference?

**Hon. Mrs. McCall:** I think I could say that along with tightening-up the Budget we will be tightening up the scrutiny of the sort of things that are charged.

**Mr. Veale:** Perhaps the Minister could explain where the tightening up takes place. Does it take place when the doctor's bill is submitted or when the patient comes to the doctor and asks for a service? Is the doctor going to be the one who is tightening up and saying, "you do not need to see a doctor"?

**Hon. Mrs. McCall:** The fees are scrutinized by the Committee when the doctor charges them, not when the doctor charges the patient.

*Yukon Health Care Insurance Plan in the amount of \$4,270,000 agreed to*

*On Mental Health Services*

**Mr. Deputy Chairman:** Mental Health Services, Page 94 in the amount of \$237,000. Another one-line item. We will just have general discussion.

**Hon. Mrs. McCall:** These Mental Health Services are an activity comprising the cost of psychiatric hospital care, related medical travel and drugs. This area reflects little growth as the trend in the medical practice is clearly away from institutionalizing the mentally ill.

**Mr. Kimmerly:** It is interesting that Page 95 is blank, that there is no supplemental information around this item. I would ask, what is the number of people who are in institutions outside who this Government is paying for, and what is the total amount of that expenditure?

**Hon. Mrs. McCall:** I have a little more information on statistics. Under Mental Health Services, 11 committals were made in 1981-82 involving travel and other expenses. The number of days in care in psychiatric institutions was 2,591 and Health Services is predicting little change in this.

**Mr. Kimmerly:** Of the 2,591 days, where are those people? Are they in Alberta and B.C. and what is the *per diem* cost?

**Hon. Mrs. McCall:** Those patients are mainly in Alberta. I believe there are some in British Columbia as well. I do not have the actual figures.

**Mr. Kimmerly:** Are there any statistics as to the number of people sent to institutions in previous years? Are we maintaining, on a *per diem* cost anyone who entered a mental institution in a previous year?

**Hon. Mrs. McCall:** We do have those figures, which we could provide the Member. It has been a fairly consistent pattern.

**Mr. Kimmerly:** I will phrase a general question that the Minister will probably not be able to answer now but I would be most interested in the information. Approximately a year ago, a little less than that, a committee of concerned people were trying to get information as to the number of people who had been sent from the Yukon into outside institutions. The purpose of this, of course, is to assess the cost to the Yukon taxpayer and the Canadian taxpayer as well of maintaining Yukoners in outside facilities and assessing the need for a Yukon

facility of some sort. The information was simply not available. Several sources were contacted, including YTG, and the information was unavailable.

I have always felt that it is probably most fruitful to go after the money in that the monetary records are probably the place where this information is most available. Could the Minister provide information as to the number of people who we are supporting in outside institutions in 1981-82, and in 1982-83 of the Estimates and, if possible, the categories of care needed and, if possible, the length of stay?

The reason why I ask that is I know of several cases where especially rural people are transported to a large urban psychiatric institute — which I am sure is an experience that would drive any sane person mad, let alone an unstable person.

<sup>48</sup> Also I would ask now if there is a breakdown of the \$237,000 figure into travel costs and the like?

**Hon. Mrs. McCall:** I think that the information the Honourable Member describes, that the committee was trying to get, has been a little difficult to keep track of. Most of that information would be available for the Honourable Member if we were paying the bills, then we would certainly know who we are paying them for.

I think if a patient was discharged, we would not necessarily have all the information, but I think as to the type of care and that sort of thing we should be able to give the Honourable Member that information now that we have tightened-up those procedures.

Travel of patients is \$14,100. The Hospital and Medical Services are at \$223,000. Escort expenses were \$1,200.

*Mental Health in the amount of \$237,000 agreed to  
On Subsidized Medical Travel*

**Mr. Deputy Chairman:** Subsidized Medical Travel Page 96.

**Hon. Mrs. McCall:** Under the *Travel for Medical Treatment Act*, Health Services pays the cost of medically necessary travel from a point of referral in Yukon to the nearest centre where the medical travel service is available. Yukon is the only jurisdiction with this health benefit. Other jurisdictions either have no medical travel coverage or as in the case of Northwest Territories required significant co-insurance by the patient. The first \$100 is payable by the Northwest Territories.

**Mr. Veale:** It seems to me from the statistics from Page 97 there is going to be an increase in the in-Territory charters and airline trips as well as the out-of-Territory charters and airline trips. We are aware of the increasing air transportation costs these days and yet the budgeted amounts are precisely the same in each year. How does the Minister reconcile that?

**Hon. Mrs. McCall:** I will give the Member some more information on Medical Travel. Terms of medical travel are clearly set out in the *Travel for Medical Treatment Act* and the funds identified are believed adequate for the statutory obligations of the branch. The branch has been looking at the implications of various amendments to the Act to permit additional benefits, such as accommodation expenses for out-patients sent out of the Territory. However, funds are not available at this time for such a program expansion.

Better control of funds is anticipated now that a Medical Travel Audits Committee has been struck. This Committee is also examining possible amendments to the *Medical Travel Act* as well as areas for services, if they can be provided in Yukon on a cost-effective basis.

<sup>49</sup> **Mr. Veale:** Would the Minister advise who the Medical Travel Audit Committee is composed of, and whether or not each decision that a doctor makes, when he or she decides to send a patient out, is reviewed by the Audit Committee?

**Hon. Mrs. McCall:** The Audit Committee does scrutinize all medical travel. The Committee is made-up of someone from the Medical Association, someone from the department, Dr. Dimitroff, the Federal doctor. That Committee will examine the reasons for travel, whether such treatment is available here, and so on.

**Mr. Veale:** Does the Minister plan to bring in the amendments, this Session, to narrow down and confine those sorts of things that people who have, in the past, been sent out for, and determine that more operations can take place in the Yukon?

**Hon. Mrs. McCall:** We are always examining the increasing treatment and tests available in the Yukon. We have no plans though, to expand it at the present time.

**Mr. Kimmerly:** I am interested in several problems in this area. There is an estimate of an increased use of this program. In other words, more trips outside and more in-Territory trips. Why is that projection made in light of the projection on the previous page of a stagnant level of services for doctors in hospitals?

**Hon. Mrs. McCall:** We can count on more things being done in the Territory. We are trying to hold the line on these costs because they are very high costs.

**Mr. Kimmerly:** Another problem arises from several cases — and this is a problem that comes to us fairly frequently, at least once a month — of people who accompany young children or sick people outside, generally to Vancouver. It appears that the problem is that the people are told that their costs are all going to be covered and when they come back they find that only some of the costs are covered or that their interpretation of costs is different from the Government's interpretation of costs.

<sup>50</sup> I would recommend to the Government that a specific written information be given to people who go outside on these trips, clearly spelling out what is covered and what is not covered. There appears to be a recurring problem.

Another problem is that some people accompanying patients cannot pay for accommodation and then get reimbursed by the Government at a later date. Is there a procedure to solve that problem?

**Hon. Mrs. McCall:** Yes. We realize that there are misunderstandings in this area and it depends very often on who told the patient that things would be paid. Certainly, the patient did not talk to the department or they would have had the correct information. I think the idea of an information sheet is a good idea and I think that that is something that we will be prepared to look at.

Individual cases and individuals needs are looked at, and there is help available for people who are unable to afford it.

**Mr. Veale:** Is there any relationship between the statistics on Page 97 and the actual estimate on Page 96?

**Hon. Mrs. McCall:** Yes.

**Mr. Veale:** How then does it come to less money?

**Hon. Mrs. McCall:** With the general tightening up of procedures we are looking at more planning of trips. We are, therefore, able to take advantage of excursion rates. It is simply general tightening up.

**Mr. Veale:** It seems to me that even with excursion fares that it is not going to come out exactly the same as the amount that was expended last year. The saving there is going to be relatively marginal. I do not see how there can be no increase at all from one year to the next.

<sup>51</sup> **Hon. Mrs. McCall:** These make a tremendous difference, a simply enormous difference.

*Travel Outside Territory in the amount of \$392,000 agreed to  
On Travel Within Territory*

**Mr. Deputy Chairman:** Travel Within Territory, \$136,000.  
*Travel Within Territory in the amount of \$136,000 agreed to  
Subsidized Medical Travel in the amount of \$528,000 agreed to*

*On Disease Control*

**Mr. Deputy Chairman:** Page 98, Disease Control in the amount of \$225,000, general discussion.

**Hon. Mrs. McCall:** The Disease Control activity is comprised of payments for treatments of venereal disease, tuberculosis, cancer and communicable diseases. The bulk of the expenses in this area relates to the provision of drugs, however, it also includes 70 percent of the cost of the operation of the Federal Communicable Disease Control Unit.

*On Venereal Disease*

**Mr. Deputy Chairman:** Venereal Disease in the amount of \$14,000.

**Mr. Kimmerly:** There is a significant reduction, a reduction by one-third. I wonder if the Minister could explain the reason for that?

**Hon. Mrs. McCall:** I will give the Honourable Members another run-down on some of these amounts.

The disease control activity is rather complex. The Venereal Disease line relates to drugs provided by treatment personnel primarily for the control of gonorrhoea. The Tuberculosis line, similarly, relates to the cost of drugs and to hospital costs, where sanatoriums rather than general hospitals are used for treatment.

The Cancer control line relates to the benefits provided under the *Cancer Diagnosis Act*, which covers medical travel, clinic fees, drug and medical supply and surgical supply costs for cancer patients. The Communicable Disease control line represents 70 percent of the cost of operation of the Federal Communicable Disease Control Unit, as I said.

There are two apparent anomalies on these Budget lines. The first is Venereal Disease, where the 1981-82 forecast is substantially higher than the estimate. This anomaly arose in that in the past fiscal year the out-patient's visit fee for venereal disease was increased from \$12.00 to \$31.50. This impact was not fully appreciated when the 1982-83 Estimate was prepared. Consequently, the figure for Venereal Disease control is understated. However, the Branch believes, given the tremendous shift in incidence of the disease under this activity, the overall activity budget of \$225,000 remains reasonable.

Secondly the budget for the Communicable Disease Control Unit is apparently below the predicted actual, \$43,000 as compared with \$47,000. This anomaly is due to an error in the variance report upon which the predicted 1981-82 actual was calculated. Hence, the \$43,000 figure is an accurate budget target for 1982-83.

<sup>52</sup> **Mr. Penikett:** Did we hear the Member from Mayo clap at this reduction?

**Mr. Veale:** The Minister did not mention a recent concern, which is the phenomenon of herpes. There has been a lot written about it. Is that a problem in Yukon?

**Hon. Mrs. McCall:** Yes. It is a problem all over the world.

**Mr. Veale:** Are there any records on it in Yukon as to what is happening about the incidence of it and how much it has increased?

**Hon. Mrs. McCall:** It is something that is not very easy to record. There are confidential records, I am sure, with the Federal Government.

*Venereal disease in the amount of \$14,000 agreed to  
On Tuberculosis*

**Mr. Deputy Chairman:** Tuberculosis, \$32,000.

*Tuberculosis in the amount of \$32,000 agreed to  
On Cancer*

**Mr. Deputy Chairman:** Cancer, \$136,000.

**Mr. Veale:** Are there any statistics to indicate whether the incidence of cancer in Yukon is higher than other communities or the national average?

**Hon. Mrs. McCall:** I do not think there has been any intensive research done. There are statistics available for incidents in mines and that sort of thing. There is no research that I know of that proves there is any more cancer in Yukon than any other place.

**Mr. Veale:** Are there statistics available for a comparison between Whitehorse and Yellowknife, for example?

**Hon. Mrs. McCall:** I would imagine so. We would not have those statistics, necessarily, but I imagine they could be available.

**Mrs. McGuire:** Are there funds contributed to the Territory on the cancer contribution that are made directly?

**Hon. Mrs. McCall:** Presumably the Member means the charitable contributions? No, they do not come directly to Yukon. They would go to the Federal Government.

*Cancer in the amount of \$136,000 agreed to  
On Communicable Disease*

**Mr. Deputy Chairman:** Communicable Disease, \$43,000.

*Communicable Disease in the amount of \$43,000 agreed to  
Disease Control in the amount of \$225,000 agreed to*

### <sup>53</sup> *On Speech Pathology*

**Mr. Deputy Chairman:** Speech pathology.

**Hon. Mrs. McCall:** Speech pathology and audiology is the new branch of this department. It includes the cost of providing integrated speech therapy, hearing assessment and aural rehabilitation programs. To complete this development and integration of services, which we found was a very necessary program that has not been emphasized in the past in Yukon, an audiologist and clerical support are being added to this activity in 1982-83.

**Mr. Veale:** I had a complaint from a constituent who said that we were never positive in Opposition. I raised this matter with the Minister in the spring and there were some very severe staffing problems at

that time, and now they appear to have been solved. It looks like a good program with money well spent.

**Mr. Kimmerly:** It obviously is a good program with money well spent. I agree with that. However, looking at Page 101, I see a statistic - length of waiting list for assessment, 2-3 months, length of waiting list for treatment 6-8 months — and I would ask the Minister to comment on that. If there is a waiting list of 6 to 8 months, is it not appropriate to extend this very useful program?

**Hon. Mrs. McCall:** This is exactly the reason for the additional staff.

*Speech Pathology in the amount of \$221,000 agreed to*

### *On Revenue and Recoveries*

**Mr. Deputy Chairman:** Revenue and Recoveries Page 102.

**Mr. Veale:** It appears the Minister has calculated an increase in premiums of \$362,000. The Minister has stated previously today that she has anticipated no population increase in Yukon. How is the \$362,000 going to materialize?

**Hon. Mrs. McCall:** With improved administration, better collection services and so on.

**Mr. Veale:** Does that indicate that there are a substantial number of people in Yukon who are not covered by Yukon Health Insurance?

<sup>54</sup> **Hon. Mrs. McCall:** No one is refused help but we are just simply missing out on some premiums.

**Mr. Veale:** No one is refused help. In other words, if they have not been making any payments, you are saying that the services are still provided. Is that right?

**Hon. Mrs. McCall:** I am afraid so.

**Mr. Veale:** If \$362,000 is going to be raised simply by virtue of tightening up, what percentage of our population is not covered now and not paying premiums?

**Hon. Mrs. McCall:** With the sort of transient population that we have, particularly in the summer months, it really is difficult to give those figures. I do not think that there is any way that we could actually provide them.

**Mr. Veale:** I presume that it would just be a guess but how does the Minister expect to tighten up administrative procedures in order to make more collections? What are the mechanisms going to be?

**Hon. Mrs. McCall:** The main thing, of course, is computerization.

**Mr. Veale:** Has there not been some computerization already? I am not clear on how it is going to make a big difference.

**Hon. Mrs. McCall:** No, there has not been.

**Mr. Veale:** What will the computer be doing that has not been done in the past?

**Hon. Mrs. McCall:** Computerized services are always more efficient than manual services.

**Mr. Penikett:** The situation would be, I understand, in respect to the transient workers, that they would come here to work for the summer season, in most cases, and their employer, if they were a good employer, would eventually get around to registering them and begin making note of them. But, for the first three months that they were here they would continue to be covered by the plan from the jurisdiction that they had left. At the end of the seasonal work they would return, in all likelihood, to that jurisdiction, and we might then, for some time, keep them on our roles and might even be engaged in rather useless collection procedures for premiums that their employer, or they, may not have paid. Is it that kind of inefficient pursuit of perhaps an uncollectible debt, rather than a bad debt, that the computer system, she would hope, would correct?

<sup>55</sup> **Hon. Mrs. McCall:** Yes.

**Mr. Kimmerly:** The increased estimate of premiums has a specific dollar figure attached to it, \$362,000. I would like an explanation as to the way that figure was arrived at. There was a question as to the number of people who are not actually paying, and the amounts, and the Minister stated she could not give those figures. If the Minister cannot give those figures, under what process do you arrive at the additional \$362,000?

**Hon. Mrs. McCall:** We do know some of the arrears, which we are still trying to collect.

**Mr. Kimmerly:** What are some of the arrears and what relation do



they have to the projected \$362,000 increase?

**Hon. Mrs. McCall:** These are mainly individuals, and this is what we are hoping to do with out increased efficiency in collecting.

**Mr. Kimmerly:** I still do not understand the Minister's statements. From what she has said, there appears to be some individuals, who are known, who have not paid premiums. Is that an estimated figure or a known figure?

**Hon. Mrs. McCall:** It has to be an estimated figure.

**Mr. Kimmerly:** Are the amounts that those individuals ought to pay estimated or known?

**Hon. Mrs. McCall:** Yes. When we send letters out to these people, we know how much they owe.

**Mr. Graham:** I thought that we might be able to get through this this evening but it appears that we will not.

**Mr. Deputy Chairman:** The Chair will entertain a Motion from the floor.

**Mr. Graham:** I move that you report progress on Bill Number 5 and beg leave to sit again.

**Mr. Deputy Chairman:** It has been moved by the Honourable Member for Whitehorse Porter Creek West that Mr. Deputy Chairman report progress on Bill Number 5 and beg leave to sit again.

*Agreed*

**Mr. Graham:** I move that Mr. Speaker do now resume the Chair.

**Mr. Deputy Chairman:** It has been moved by the Honourable Member for Whitehorse Porter Creek West that Mr. Speaker do now resume the Chair.

*Agreed*

*Mr. Speaker resumes the Chair*

**Mr. Speaker:** I will now call the House to order.

May we have a report from the Deputy Chairman of Committee?

**Mr. Fleming:** The Committee of the Whole has considered Bill Number 5, *Second Appropriation Act, 1982-83* and directed me to report progress on same and ask leave to sit again.

**Mr. Speaker:** You have heard the report of the Chairman of Committees, are you agreed?

*Agreed*

**Mr. Speaker:** Leave is so granted. May I have your further pleasure?

**Mr. Graham:** I move, seconded by the Honourable Member for Mayo that we do now adjourn.

**Mr. Speaker:** It has been moved by the Honourable Member for Whitehorse Porter Creek West, seconded by the Honourable Member for Mayo, that we do now adjourn.

*Motion agreed to*

**Mr. Speaker:** The House now stands adjourned until 1:30 p.m. tomorrow.

*The House adjourned at 5:29 p.m.*

