



# The Yukon Legislative Assembly

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**Number 12**

**2nd Session**

**24th Legislature**

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## **HANSARD**

**Monday, March 26, 1979 — 1:30 p.m.**

Speaker: The Honourable Donald Taylor

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Whitehorse, Yukon

Monday, March 26, 1979 - 1:30 p.m.

**Mr. Speaker:** I now call the House to order.  
We will proceed at this time with Prayers.  
(Prayers)

**Mr. Speaker:** Before calling the Order Paper today, I would like to draw the attention of the Members of the House to the presence today, of two distinguished visitors, Mayor Rennie Mitchell, and the Town Manager, Rudy Couture, from the Town of Faro.

I am sure all Members, as does the Honourable Member from Faro, would want me to extend to them, every wish for a pleasant visit to the Chambers today.

#### ROUTINE PROCEEDINGS

##### TABLING OF DOCUMENTS

**Mr. Speaker:** We will now proceed with the Order Paper, under of Tabling of Documents. I have the pleasure to first table, at this time, the results of the Yukon's Elections Board and the final report, pursuant to subsection 65.(8) of the Elections Ordinance.

**Hon. Mr. Lang:** Mr. Speaker, pursuant to Section 4.1(c), of the Fire Preventions Ordinance, I have for tabling the annual report of the Protective Services Branch.

**Mr. Speaker:** Are there any further Documents for Tabling?

Petitions?

Introduction of Bills?

Are there any Notices of Motion for the Production of Papers?

Are there any Notices of Motion?

##### NOTICES OF MOTION

**Hon. Mr. MacKay:** Yes, Mr. Speaker, I have a motion, moved by myself and seconded by the Member from Faro, that in the opinion of this House, the Yukon Territorial Government should develop a coordinated social policy for Yukon.

**Mr. Penikett:** Mr. Speaker, I would like to give notice of motion, moved by myself and seconded by the Member from Kluane, that this Assembly urge the Government to initiate an affirmative action program for women within the public service of the Yukon Territorial Government.

**Mr. Speaker:** Are there any further notices of motion? Are there any statements by Ministers? This then brings us to the Question Period. Have you any questions?

**Question re: Corrections Director's Resignation**

**Hon. Mr. MacKay:** Mr. Speaker I have a question for the Minister of Justice and the question is this: The Minister has now had several days to proceed with his investigation of the circumstances surrounding the resignation of the Director of Corrections, is he now satisfied that all the actions taken within that Department are within the terms of reference of the Deputy Head?

**Hon. Mr. Graham:** Mr. Speaker, I have not had sufficient time to complete my investigation; therefore, I am in no position to answer the question.

**Hon. Mr. MacKay:** Mr. Speaker, do we then understand that when the investigation is complete, that we will be receiving a statement as to whether or not the actions were within the terms of reference of the Deputy Head?

**Hon. Mr. Graham:** No, Mr. Speaker.

**Question re: ARDA Applications/Resource Economist**

**Mr. Penikett:** Mr. Speaker, I have a question to the Minister of Tourism, Economic Development, Renewable Resources and

Consumer and Corporate Affairs. On Monday, March 19th the Minister told the House that Special ARDA applications are screened by a resource economists before they are judged by a committee that considers the merits of each application. I would like to ask the Minister which resource economist in his Department is responsible for this function.

**Hon. Mr. Tracey:** Mr. Speaker, I cannot give you the exact name of the Resource Economist. I could bring the answer back. I would not want the Member to get the idea that every application is screened by this resource economist. This resource economist sometimes makes recommendations in a certain area and if there are some of these applications that come up that are in that area, he would have some input into it.

**Mr. Penikett:** Mr. Speaker, according to some of my inquiries, there is no resource economist in Y.T.G. to screen such applications. I would like to ask the Minister if he could tell the House if this position remains empty as a result of the restraint policy introduced by the Government in December?

**Hon. Mr. Tracey:** Mr. Speaker, I am not exactly sure if I can answer that question and I do not think it was because of the restraint measures, but I will check it out and give you an answer.

**Mr. Penikett:** Mr. Speaker, when the Minister is checking into this, could he also find out if this position originally came into being as a result of the famous \$400,000, which was obtained to develop sub-agreements under the General Development Agreement?

**Hon. Mr. Tracey:** Yes, Mr. Speaker, it did.

**Question re: Northern Resources Advisory Committee**

**Mr. Byblow:** I have a question for the Government House Leader. It is my understanding that the Northern Resources Advisory Committee formulated last October as an advisory to the Federal Government, has met a number of times and is formulating a Policy Position Paper. My question to the Government Leader is, in light of YTG representation on the Committee, what is this Government's position being promoted in Committee with respect to non-renewable resources and their management?

**Hon. Mr. Pearson:** Mr. Speaker, this committee was one that was set up by the Minister of Indian Affairs and Northern Development, it is designed to advise him in respect to a non-renewable resource development policy. The Territorial Government's member on the Committee is the Deputy Commissioner, Doug Bell.

The Territory itself is also, very ably represented by two members of the mining fraternity, being the president and the manager of the Yukon Chamber of Mines, both are members of the committee.

This committee is scheduled to meet one more time in early April in Yellowknife. It is expected to be this committee's last meeting. Our input to this committee all the way through has been that this Government should have more say in how non-renewable resources are going to be developed in the Territory. We are the ultimate beneficiaries of any such development and as a result, we should have some say in how those resources are developed, albeit, at the present time, it is the stand of the Federal Government that the resources belong to all of Canada.

We have not departed from that stand and it is my considered opinion, Mr. Speaker, that our voice has been quite ably heard in this regard.

**Mr. Byblow:** May I further inquire of the Government Leader whether there is a communication with the resource strategy plan being prepared by ERPU in your dealings with the Committee?

**Hon. Mr. Pearson:** Yes, Mr. Speaker, I think I could say that, without fear of contradiction, our resource strategy plan is the one that we have been putting to the Committee.

**Mr. Byblow:** Can the Government Leader assure the House that a tabling of any report from this Committee will be done?

**Hon. Mr. Pearson:** Mr. Speaker, it must be understood that this

Committee is a creature and a product of the Minister of Indian Affairs and Northern Development. We simply have membership on the Committee and that is it.

We do not know whether we will be the recipients of any reports of the Committee.

**Question re: Corrections Director's Resignation (Continued)**

**Hon. Mr. MacKay:** Yes, Mr. Speaker, I address this question to the Minister of Justice. Mr. Speaker, there is a wide misconception in the public's mind about the reasons for the suspension of the Director of Corrections which lead to his resignation. I am wondering if the Minister can confirm to the public and to this House, today, that that suspension was not in any way connected with the escape of a prisoner, which occurred about the same time?

**Hon. Mr. Graham:** Mr. Speaker, under the terms of the agreement that I have with Mr. Mounsey, I am not certain that I can answer that question, but I feel that, if it would ease the Honourable Member's mind any, that his suspension had nothing to do with the escape of a prisoner from the Correctional Institute.

**Question re: Fuel Tax**

**Mr. Penikett:** Mr. Speaker, I have another question to the Minister of Tourism and Economic Development and Renewable Resources and Consumer and Corporate Affairs.

On Thursday, I asked a question about the impact on government spending with the proposed fuel tax increases. I would like to ask now, if the Government has again studied the effect of this measure on its own budget?

**Hon. Mr. Tracey:** Mr. Speaker, no, we have not studied it on our own budget, but I guess we could analyze it the same way as anybody else. If it is four cents on the dollar for fuel costs or .02 on the railroad, we can do the same thing in our government system.

**Mr. Penikett:** Supplementary, Mr. Speaker. I would like to thank the Minister for his answer, and I would like to ask the Minister then, if he will, in fact, have his officials do such calculations.

**Hon. Mr. Tracey:** Mr. Speaker, it is not my intention to do it at this time, no.

**Mr. Penikett:** Mr. Speaker, perhaps the Minister could explain then, exactly why the effect on the expenditure of the government this year, was not examined before the Government introduced this measure?

**Hon. Mr. Tracey:** Mr. Speaker, the Government was looking at different ways of raising the revenue for our budget and this was one of the methods that we felt was the most viable. The cost to the Government has to be taken into account the same as the cost of any other organization and we felt that it was the only way to go.

**Question re: Faro/Cyprus Anvil Housing Development**

**Mr. Byblow:** I have a question for the Minister of Municipal and Community Affairs with respect to the Town of Faro's recent inquiry to have additional YTG developed lots as part of a Cyprus Anvil housing development this year, can the Minister reply whether, in fact, YTG will be culturing this development in order to provide marketable lots at a lower unit price in the Town?

**Hon. Mr. Lang:** No, Mr. Speaker, I cannot answer the question right now. It should be pointed out that the request only came in to my Department approximately a week and a half ago. My officials are presently going through it and will be meeting with the officials from the Municipality of Faro to see what we can do to accommodate the situation.

I think, it should be said, Mr. Speaker, that the lateness of the request has put some onus on our Department. It is my understanding that the municipality has been in constant contact with Cyprus Anvil since early last fall attempting to get a decision of whether or not they were going to expand the town, so I do not think that it is the Municipality's fault either.

If Cyprus Anvil has plans of this kind in the future, I would like to see them address the problem perhaps, a year earlier as opposed to approximately two months prior to the construction season.

**Question re: Cyprus Anvil Smelter Study/Mid-Yukon Power Potential**

**Hon. Mr. MacKay:** My question is to the Government Leader, Mr. Speaker. It is in respect of the recent acquisition by Cyprus Anvil of the Grum deposit and the impending investigation of the mid-Yukon power potential.

I am wondering if this government would be prepared to request Cyprus Anvil to do an update on their smelter study which was completed some years ago in response to an original agreement with this government.

**Hon. Mr. Pearson:** Mr. Speaker, one of the studies that the Northern Canada Power Commission is having done at the present time

is one that is going to try and ascertain the requirement for additional power in Yukon during the next twenty years.

Now, I am confident that if they are going to get any kind of accurate figures, one of the primary requirements is going to be the decision as to whether or not there should be, or might be, a smelter, a zinc smelter in Yukon.

I have no hesitation at all in assuring the Honourable Member that we are going to do everything that we can to encourage Cyprus Anvil to update their current study in respect to the smelter.

**Hon. Mr. MacKay:** Mr. Speaker, I would like to draw the attention of the Leader to an article that states that such a smelter is now being considered for lower BC with specific reference to Yukon ores being used in it, and in view of this, will he attach the same urgency to this request to Cyprus Anvil as he would to continue meeting with Kaiser?

**Hon. Mr. Pearson:** Yes, Mr. Speaker, I am aware of the article that the Honourable Member is referring to and it does now require some urgency on our part.

**Question re: Continuing Education Study**

**Mr. Penikett:** Mr. Speaker, I have a question for the Minister of Education.

On the radio this morning, there was an appeal for volunteers to distribute questionnaires for a continuing education study. I would like to ask the Minister, since the cost of this study is budgeted at \$50,000, what lead to the need for volunteers to conduct the interviews in question?

**Hon. Mr. Graham:** I will have to take that question under advisement, Mr. Speaker.

**Mr. Penikett:** While the Minister is advising himself, on this question, would he also advise himself as to why teachers and vocational school instructors were told they should volunteer, and why they were not briefed in detail on this study and the research methods involved?

**Hon. Mr. Graham:** I will, Mr. Speaker.

**Mr. Penikett:** At the same time as he is doing that, Mr. Speaker, I wonder if the Minister would also satisfy his own mind as to the quality and reliability of the study conducted by unwilling and untrained volunteers?

**Question re: Faro/Summer Pool Program**

**Mr. Byblow:** I have question for the Minister of Education. Perhaps he can answer it.

It is my understanding that the Summer Pool Program of the Recreation Branch provides special assistance to a number of Yukon communities including Dawson and Elsa, but excluding Faro, of course. The assistance is in the form of a pool manager, transportation for that person, and in most cases, chemicals and materials for the pool.

Can the Minister explain now, or at least investigate, why Faro is not assisted under the Summer Pool Program?

**Hon. Mr. Graham:** Mr. Speaker, I believe that recently, a resident of Faro was in Whitehorse and did consult with the Recreation Director in direct reference to this question. I believe that the Recreation Director told that resident at the time, that we would be looking into the request from Faro for assistance. I believe, this was only Thursday or Friday of last week that the resident was here requesting assistance and to date, we have not sent them a letter confirming or denying assistance.

**Mr. Byblow:** In the course of this investigation, would the Minister assure me that he will investigate whether or not an alleged, but, as yet, mythical, agreement exists between the Town of Faro and the Recreation Branch that alleges the responsibility of pool management being that of the Town of Faro?

**Hon. Mr. Graham:** Yes, Mr. Speaker, I will.

**Mr. Byblow:** In his very thorough investigation, would the Minister take into consideration that Dawson is also a municipality, also with access to the Recreation Board funding, and be prepared to explain why Faro has not received funding in the past when others have?

**Hon. Mr. Graham:** Mr. Speaker, I believe, I just mentioned that we would be looking at funding Faro, and I believe that in the past the reason that they had not received any assistance, at least in the very recent past, was that they did not have a pool that was open during the summer months.

**Question re: Whitehorse Drinking Ban**

**Hon. Mr. MacKay:** I have a question to the Government House leader, Mr. Speaker. In view of the obvious dissatisfaction shown by at least 1,300 members of the public in Whitehorse with respect

to the public ban on drinking by City Council and in view of this Ordinance being a Yukon-wide Ordinance, will the Government consider re-introducing it for amendment?

**Hon. Mr. Pearson:** No, Mr. Speaker.

**Hon. Mr. MacKay:** Since the Government is unwilling to do this, can we take it that the Government policy is to support the ban on drinking?

**Mr. Speaker:** Order, please, I am just having a little difficulty with the question of policy but perhaps, if the Minister wishes to answer the question I will permit the answer.

**Hon. Mr. Pearson:** No thanks, Mr. Speaker.

**Hon. Mr. MacKay:** On a point of order, Mr. Speaker, I am asking for a statement of Government policy on this issue and it seems to me that I have every right to do so.

**Mr. Speaker:** It would appear to the Chair that questions on policy can be either narrow or they can be broad and as we find in our rules that the questions on this policy could be defined as being rather; broad however, I have permitted the Honourable Minister to answer it. But also by the Rules of the House, the Minister is not required to answer any question whatsoever, so I think the Chair has been as fair as one could be in this question.

**Question re: "Tutshi" Inspection Report**

**Mr. Penikett:** Mr. Speaker, I have a question for the Minister of Economic Development. I would like to ask the Minister if he would be prepared to table the report on the condition of the sternwheeler, "Tutshi" made by Mr. Fred Bowen of Steamship Inspection Service in July, 1978?

**Hon. Mr. Tracey:** Mr. Speaker, it is obvious that the Member across the floor knows more about the report than I do. I have not even seen it. I will look at it and make a decision at that time.

**Mr. Penikett:** When the Minister does look into it, could he also find out if this Government has any policy regarding the restoration of the "Tutshi" as compared with the construction and operation of an alternate type of boat on the Yukon River?

**Hon. Mr. Tracey:** Mr. Speaker, this Government's policy at the present time is to stabilize the "Tutshi" and keep it there and preserve it there for the future. It has no intention of putting it back in the water, if that is what the Member is asking.

**Mr. Penikett:** The Minister has, in part, answered my question. I wonder if he could tell me if the Government has obtained the services, or has any intention of obtaining the services, of Marine Engineers to give a professional appraisal of the ship and its possible restoration costs and potential earnings were it refloated.

**Hon. Mr. Tracey:** Not at this time, Mr. Speaker, no.

**Question re: MLA's Vehicle Registration Plates**

**Mr. Byblow:** I also have a question for the Minister of Tourism and Economic Development. In my hand, I have a memorandum respecting the designation of specific vehicle registration plates to Members of the Legislative Assembly.

My question is an inquiry regarding the origin and intent of this policy.

**Hon. Mr. Tracey:** Mr. Speaker, I can hardly answer that question when I do not know what the memorandum is.

**Mr. Byblow:** The memorandum refers to the issuing of licence plates by designation "AA" to Members of the Legislative Assembly.

**Hon. Mr. Tracey:** I do not understand what the Member's problem is with it. The designation "AA" was given to the Members of the Legislative Assembly and everybody got one of the double-"A" numbers, or was assigned to them if they want to pick it up.

**Mr. Byblow:** Will the Minister investigate whether one of my vehicles will be compensated for not being allowed the special "AA" plate, since only one set was issued per member?

**Mr. Speaker:** Are there any further questions?

**Question re: Correctional Institute Alcohol Related Offenses**

**Hon. Mr. MacKay:** Mr. Speaker, this is a question to the Minister of Justice with respect to the Whitehorse Correctional Institute.

This institution has held up to 90 prisoners and holds around 40 or 50 at the present time, of which on the average about one-third of these people are in there for alcohol-related offenses, Mr. Speaker. Can the Justice Minister undertake to study this situation and produce a solution to giving treatment to this people rather than incarcerating them?

**Hon. Mr. Graham:** Mr. Speaker, I believe that this is an area in which the Department of Justice is not really to be involved. It seems more like a social problem than a justice problem. They are

in there because they have committed a crime. A magistrate or a judge has sentenced them to spend some time in the Correctional Institute. Rehabilitation programs, as far as alcohol is concerned, are carried out through the Department of Social Welfare and if we can help inmates in any way, such as having them attend Crossroads or Alcoholics Anonymous, programs to that effect, we make every effort to take them to meetings or take them to Crossroads. But, as far as developing a solution ourselves, that goes a little bit beyond the bounds of the Justice Department.

**Hon. Mr. MacKay:** Yes, Mr. Speaker, as it may or may not be that this Government's policy to encourage the ban on public drinking and thereby, bring in more prisoners as a result of this, will the Correctional Institute undertake to keep statistics with regard to the number of people incarcerated in that institution over the next year, relating from the ban on public drinking?

**Hon. Mr. Graham:** No, Mr. Speaker.

**Question re: Property Taxation, White Paper**

**Mr. Penikett:** I have a question to the Minister of Municipal and Community Affairs. I would like to ask the Minister when he will be tabling his White Paper review on the assessments on property taxation?

**Hon. Mr. Lang:** Mr. Speaker, in the very near future.

**Mr. Penikett:** Mr. Speaker, I would like to ask the Minister if this document has been received and studied as yet by the PC caucus?

**Hon. Mr. Lang:** No, Mr. Speaker. The Paper is in the process of being drafted and once it is in finalized form it will be considered and; subsequently, put to the House.

**Mr. Penikett:** I take it then, from the Minister that the copies of the document currently in circulation are not the final draft. Is that the case?

**Hon. Mr. Lang:** Mr. Speaker, the Honourable Member is very good on assumptions.

**Mr. Byblow:** I have a question for the Minister of Education. Last Wednesday, I asked the Minister for some information relative to teacher recruitment and he informed me that I was in a better position to answer the questions than he was.

I have since been able to acquire the necessary information and I am inquiring if the Minister was inadvertently offering me his portfolio?

**Mr. Speaker:** Order, please. I will have to rule that question out of order as being facetious.

**Question re: Territorial Income Tax**

**Mr. Penikett:** I just have a quick and easy question for the Government Leader, Mr. Speaker.

The Legislature approved the introduction of a Territorial income tax and I would like to ask the Government Leader if such a measure is contemplated by this government in the near future.

**Hon. Mr. Pearson:** Mr. Speaker, we are in the throes of a budget in Committee. I have not seen any reference to it there and, surely, that is where it would have to show up.

**Mr. Penikett:** Mr. Speaker, the Government Leader will forgive me if I pursue the matter, but I would be interested in knowing if it is the position of this Government, in the near future, to proceed with the introduction of this measure and, if not, why not?

**Hon. Mr. Pearson:** Mr. Speaker, I am simply not prepared to answer that question at this time. If it becomes the position of this government, then we shall be tabling the necessary documents. We certainly cannot do it without the approbation of this House.

**Mr. Hanson:** I move that Mr. Speaker do now leave the Chair and that the House resolve into Committee of the Whole.

**Hon. Mr. Graham:** I second that.

**Mr. Speaker:** It has been moved by the Honourable Member from Mayo, seconded by the Honourable Minister of Education, that Mr. Speaker do now leave the Chair and that the House resolve into Committee of the Whole.

(Motion agreed to)

(Mr. Speaker leaves the Chair)

#### COMMITTEE OF THE WHOLE

**Mr. Chairman:** I shall the Committee of the Whole to order.

At this time we will take a short recess.

(Recess)

**Mr. Chairman:** I will call Committee to order.

**Hon. Mr. Pearson:** Mr. Chairman, we have as a witness for consid-

eration of Vote 10, the Public Service Commissioner, Mr. John McPhail.

Now, Mr. Chairman, I think, I should explain to Committee that we do not have deputy heads appear as witnesses when we are discussing the budget, primarily because so much of the questioning is in respect to policy and it should be the province of the Minister responsible to answer those questions. However, the situation in the case of the Public Service Commission is a little bit different in that Mr. McPhail is not only the Public Service Commissioner, but he works under a different set of rules than other deputy heads in the Government. Those rules are such that he really is the only person that can stand up and be counted in front of this Committee in respect to his budget.

The Public Service Commission, to all intents and purposes, operates outside of the Government of the Yukon Territory in that Mr. McPhail is a contracted employee, if you wish, with the Government, although his people are all public servants. I am sure he is going to be of benefit to us in these deliberations today. I would like to welcome him on behalf of the Committee.

**Mr. Chairman:** This afternoon we are continuing on with the First Appropriation Ordinance, 1979-80.

We are starting today on Vote 10, Public Service Commission, Establishment 1,000, Public Service Commission, \$988,300. I shall now anticipate general discussion.

**Mr. Hibberd:** Mr. Chairman, in view of what the Government Leader has stated in terms of the situation the Public Service Commissioner is in, I am wondering if he could explain the relationship of the responsibility for decisions in the area of the Public Service Commissioner.

When it comes to such thing as policy, who makes the ultimate decision on what should happen? Is it still the role of the Government do this, or are the decisions made without the Government having the influence over this particular arm of the Public Service Commission?

**Hon. Mr. Pearson:** Mr. Chairman, the ultimate decision is still the Government's. Mr. McPhail, under our Organizational Chart, reports to the Commissioner.

However, the policy-making set-up of the Public Service Commission is such that the whole policy is in legislation. I think, I am correct in saying that, Mr. McPhail? There is really no policy for the Department outside of the legislation.

**Mr. McPhail:** That is correct.

**Hon. Mr. Pearson:** It has the legislation passed by this House to use as its guidelines.

The major difference comes in and it is a conscious decision taken by a former Legislature of this Government that the Public Service Commission should not be under the direct responsibility of the Legislature or any member of it. Public Service Commissions are a good thing to keep out of the political sphere.

**Mr. Hibberd:** Mr. Chairman, perhaps, either the Government Leader or Mr. McPhail could explain to the House what is the role of the Public Service Commission when there are hirings to be done. What does the Public Service Commission do; what jurisdiction do they have in terms of what is offered to an employee? I am probably referring to a fairly senior position that might need to be hired at that time.

What is the role of the particular department involved and what is the role of the Public Service Commissioner?

**Mr. McPhail:** I would be pleased to do so, Mr. Chairman.

In terms of recruitment activity, Mr. Chairman, the role of the Public Service Commission is to certify candidates. The role of the department is to select certified candidates. The ultimate selection rests with departmental representatives.

The Public Service Commission's role is merely to certify employees in the relationship to the standard of the job, based on merit principles. Thereafter, once certifying that a candidate is suitable for appointment, whether that particular individual is selected remains a prerogative of the department.

**Mr. Hibberd:** Perhaps, more specifically, Mr. Chairman, the Public Service Commissioner could outline to us how the salary that is offered to a new senior employee might be worked out. This seems to be a fairly arbitrary thing and I am sure there is criteria that they use which are their own, which would seem to supersede that of the department involved.

**Mr. McPhail:** Mr. Chairman, once the salary is established, for the sake of argument, let us assume through collective bargaining, a salary range is negotiated with the Public Service Alliance of Canada. Once that salary range is set for a particular class of employment, the offer of employment to a certified candidate

must fall within that range. In terms of managerial exclusions, the Public Service Commission makes recommendations to the Executive Committee on management salary ranges to be assigned to management positions.

The ultimate decision to adopt those particular pay ranges rests with the Executive Committee, but once established, thereafter, the Public Service Commission will be required to make an offer of employment within the assigned pay range.

**Mr. Hibberd:** Mr. Chairman, I think, perhaps, what I was really trying to get at is how does the Public Service Commission arrive at the salary range that they offer to that employee coming on. What are the criteria they use?

**Mr. McPhail:** Mr. Chairman, the establishment of a salary range is based on comparative positions elsewhere in government, particularly, we utilize the southern provincial jurisdictions as well as our own internal equity. This would take into account supervision exercised, supervision received, the size of the particular department, the kinds of decisions that are being made, the complexity of the decisions, the operating budget, all of the variable factors one would normally look at in attempting to relate two particular positions or classes of employment.

**Mr. Hibberd:** Mr. Chairman, perhaps, I can get at the original point where I was. The Public Service Commission has gone ahead and made these recommendations after considerable research into it and arrived at what they consider to be what is an objective analysis of what that potential employee should be paid.

My problem, Mr. Chairman, is, is this the only area by which we can judge; is the Executive Committee or the head of that department in a position to alter it, to try and get the particular person he wants on staff? It very often happens when you run into the difficulty where someone who has considerable talent, that you would like to hire but you cannot meet his aspirations in terms of the salary that he might be expecting. Is there any way that the decisions that the Public Service Commission has come forward with might be alterable in terms of the needs that the government sees?

**Mr. McPhail:** Mr. Chairman, various deputy heads in the government obviously, make representations to the Public Service Commission, particularly where they feel that our salary ranges are low in relationship to the particular job.

Some deputy heads compile their own pay research and submit it to us. In other cases, we talk mutually about how we arrived at a particular pay data. Sometimes there is agreement. Sometimes there is disagreement.

Ultimately, I suppose, the deputy head can lobby through his own Minister at the Executive Committee level until he is satisfied with a rate of pay. The real test eventually, will be the recruitment market. If the government can recruit qualified individuals within the pay range, fine and well.

There have been occasions, and there will be occasions in the future, where we have been unable to do this. If it appears to be a rate of pay problem, then the Public Service Commission must go back to the drawing board and attempt to revise the rate of pay, hopefully to attract a suitable candidate.

**Hon. Mr. MacKay:** Yes, perhaps, the Public Service Commissioner can give us some idea of who determines the policy with respect to upgrading our own employees who are presently in the government and spending money in that direction, as opposed to advertising outside and moving new people in.

**Mr. McPhail:** Mr. Chairman, historically, if you take a look at the number of training dollars assigned to the Personnel Department in the Public Service Commission, I think, three or four years ago it was down to about \$18,000 and, bit by bit, we have managed to increase it so that this year we have approximately \$52,000 worth of training allocated to the Public Service Commission.

These training dollars are used in an attempt to upgrade staff as well as put them on specific courses which may be of benefit for future promotion. But in terms of determining whether to go outside on a competition or advertise locally, or recruit internally, it is probably a combination of discussions with the department and ourselves about the availability of people on the market.

I can tell you from an experiment, we took a look at nineteen managerial competitions at random and, out of the nineteen, we discovered that we promoted six people internally. So, that represented thirty-one per cent on random of promotions internally for management positions. The remainder were filled outside.

**Hon. Mr. MacKay:** Yes, that was very good. I was a little unclear as to who decides how much dollars should be allocated to training within this budget. I assume that it is this Assembly ultimately, that decides that. So, the policy, therefore, of how much we can spend to upgrade our own employees is beyond your control?

**Mr. McPhail:** That would be set by the Executive Committee, Mr. Chairman. The dollars are eventually allocated by the Subcommittee on Finance.

**Hon. Mr. MacKay:** Could I then, address myself to the Government Leader on this particular question as to what is the policy of this Government with respect to increasing that kind of activity of upgrading internally, sending employees out on courses, trying to satisfy their career aspirations within the structure of our Government, rather than having them move outside to do that?

**Hon. Mr. Pearson:** Mr. Chairman, we are very, very anxious to ensure that the program that has been started is continued, is ongoing and keeps on going. In fact, in the Education Budget that you just passed, there is a considerable amount reflected in there for vocational and technical training and I am very, very hopeful that there will be more next year, so that we can get out hopefully, or eliminate some of the very, very expensive recruiting that has to go on now, training people locally here, in the Yukon to take on jobs that are with this Government locally, rather than having to bring everyone in.

**Mr. Penikett:** If I could I would like to pursue this question just for a moment to try to nail down the Government Leader to the extent of his commitment. According to my grade school mathematics, the department last year, the commission went over \$199,000, largely because of increased removeable costs for outside hiring and increased advertising, interviewing costs, et cetera. Recruitment was actually, by my calculation, about \$225,000 over the budget we had.

I would like to ask the Government Leader if he would venture a view as to his own mind, the benefits to the Yukon of radically increasing the amount of money for training under the Commission, on the job training and so forth with the full understanding that there may be talented people within the Public Service who do not have the precise formal qualifications that might apply for such a position outside, but understanding also, that we are in a small jurisdiction here, with perhaps, more narrow responsibilities for these positions. Perhaps, I could ask him specifically, would he be prepared, for example, to see the training budget come up to the point where it was very close to or on a par with the recruitment budget, for example?

**Hon. Mr. Pearson:** Mr. Chairman, I firmly believe that until our training budget is not only on a par, but greater than our recruitment budget, we are in trouble, we are just throwing good money after bad all of the time.

Mr. Chairman, I stand here, today, to tell you that I am a firm believer in local promotion. I started a number of years ago, some twenty odd years ago, with this Government, as a surveyor on a road crew and enjoyed a number of positions in the government over the course of thirteen years as a public servant. All of them were as a result of internal promotion. If ever, at any one time, someone had been hired from outside over top of me, I would have been dead at that point, so I believe very strongly in local promotion. I think, we have the people here that can take on these jobs.

**Mr. Penikett:** That is very good, Mr. Chairman, and I commend the Government Leader for his statement and look forward to seeing that become a reality.

I would like to ask, if I could, the Government House Leader to explain something which is confusing me a little bit, because it relates somewhat, to his statement in the Budget Speech. I am referring to the fact that we only have an increase of 7.68, I think, it was man years in the Government.

By my calculations, man years in YTG is up 37.43 from the 1978-79 Main Estimates and the 7.68 figure seems to refer to the revised 1978-79 figures. So, I would be particularly interested in knowing how many new positions have been created since the new Government came in and took office.

**Hon. Mr. Pearson:** Mr. Chairman, I do not have that number exactly but Mr. McPhail may have it and it is one that we can get very, very quickly.

The Honourable Member's assumption is correct. The 7.6 is a direct reflection of what our man years staff-wise will be on the 31st of March of this year, and what we anticipate it will be on the 31st of March next year.

**Hon. Mr. MacKay:** Yes, mention was made of, I think, it was \$52,000 in training dollars in this budget. Could I be shown where this is, under what category?

**Mr. McPhail:** Mr. Chairman, it is under Professional and Special Services, under Recruitment. The recruitment division is responsible also, for training. You will notice that it says \$53,200, \$500 of that is for medical examinations. The remainder is strictly devoted for training.

**Hon. Mr. MacKay:** Might I suggest, Mr. Chairman, that a better classification of this budget would be to show the training costs as a separate item, so that we can watch the growth of this number as the years go by?

**Mr. Penikett:** Mr. Chairman, I would just like to concur with that suggestion. I think, the Government Leader has given us proof positive from his own personal history of the benefits to be obtained from that kind of in-house training and I would particularly like to see that separated out as a training item, especially if it does come close to the kind of recruitment costs, totally.

**Hon. Mr. MacKay:** Yes, Mr. Chairman, just to question some of the dollar figures now, under Benefits, there is \$94,700. Could we have a breakdown of that?

**Mr. McPhail:** Mr. Chairman, it is strictly the salary of five people, administrative, documentation, pay roll input, superannuation, questions, maintaining sick cards, vacation leave, et cetera.

**Hon. Mr. MacKay:** Recruitment of three man years, do we employ professional recruiters outside of Yukon?

**Mr. McPhail:** No, Mr. Chairman. The odd time we have if we have absolutely, totally failed to find someone on our own, through contacting other provincial jurisdictions or public service agencies. In the past, we have gone to a consulting firm for a very specialized job, but to the best of my knowledge, I do not believe that we did so last year or so far this year.

**Mr. Penikett:** I would like to return to a general point about hiring if I could. It relates to the question of in-house training.

From time to time there are, in this community, observations made by certain people who, let me describe them as highly qualified, but unemployed. I think, all of us know a good number of people that have some professional qualifications who may have lived here. The observation is made that this Government seems to be very inclined towards going outside to hire people when there may be people with identical professional qualifications or skills and training right here in the community.

It is observed or alleged that, for some reason, the Government seems to prefer going outside for people with the same qualifications, and often times ignoring people who may have been members of this community for some time.

I would like to ask, one, either the Government Leader or the Public Service Commissioner to comment on that, but, two, to ask what, if any, avenue of appeal there may be for people who are members of this community, who have qualifications which would enable them fill positions which are being advertised for the Government, but, for some reason or another and reasons that may not be clear to them or never stated to them, they are never hired.

**Mr. McPhail:** With respect to the first comment that it is alleged that the Public Service Commission prefers to hire outside of Yukon, I can categorically tell you that, no, we prefer to recruit from within the Yukon for a lot of obvious reasons. One, we get the individual on the job sooner so they can start producing on behalf of the department. Secondly, obviously, because of the costs involved. If it is a question of housing, it is even more imperative that we hire a local candidate.

For some of those reasons, the Department of Education put training dollars into attempting to train local citizens for potential teaching positions. But I should point out to the Honourable Member, that last year I think, our local hires represented 89 per cent of our vacant positions. This year, it is going to be 88 or 89 per cent. I think, the previous year, it either was 89 or 90 per cent.

So, traditionally, of all of the positions advertised and filled, and these are permanent vacant positions, I would say in a year that the average would probably indicate between 88 and 90 per cent of those positions are filled by local candidates.

So, it is only the odd jobs that we see highlighted in the advertisement pages which appear to be reflecting that we are advertising outside. The truth of the situation is that the vast majority of the people are hired locally and employed locally.

With respect to the second part of the question, I think, before I answer it maybe I had better ask the Honourable Member again, is it a local question?

**Mr. Penikett:** Yes, perhaps, I could rephrase the question.

I am thinking of a case, I know of three or four individuals who are inclined to be in such a position, who may have applied for positions several times. They are permanent members of this community. They may be mothers whose children are now in school and are; therefore, at liberty to re-enter the workforce, or people who may have been involved privately and have left the private sector here.

I am not going to give you precise cases, but the general sugges-

tion is that they have not had success in finding positions in the government. They would argue that they have qualifications and that they are not clear about the reasons for which they were not hired. One, which is something I would like to pursue about, whether people do, in fact, have that explained to them and; secondly, whether there is, in your office, some route of appeal for people who are not now in the public service, but who have failed to be appointed for a position, any recourse or second chance to make their case.

**Mr. McPhail:** Mr. Chairman, with respect to applicants in the community who found themselves to be unsuccessful on a competition, it could be for a number of reasons but, hypothetically, we may have had four good candidates, perhaps, all four of them were certified and, maybe, the individual in question was certified but the department chose to pick Mr. X or Mrs. Jones as opposed to Mrs. Smith. That is outside the control of the Public Service Commission, but if the candidate comes back to the Public Service Commission and wishes to inquire whether he or she is certified, he or she shall be told.

If they are not certified, we will tell them they are not certified. If they have been certified, then chances are they will be referred to a similar competition if one becomes available. I would say without question that if an applicant finds himself to be unsuccessful a number of times on a competition, they are free to come to the Public Service Commission and we will tell them personally, why they have not been selected or why they were not certifiable. We make it a point to attempt to tell them why they were unsuccessful on a particular competition.

**Mr. Penikett:** Mr. Chairman, perhaps, the witness could explain something about the certification process. I have in mind a case recently, of a position advertised, and I do not recall which department, but there were certain qualifications asked for; a local person had exactly those qualifications in terms of academic record but they were not even granted an interview. Would you encourage or invite some intervention or representation from the person in such a case, to establish why they were not granted an interview?

**Mr. McPhail:** Yes, if the individual wishes to raise the matter with us, we would certainly hear that particular individual, and perhaps, Mr. Penikett, may wish to visit the Public Service Commission and raise the matter himself.

Finally, Mr. Chairman, I would like to say that there is no direct formal appeal for certification. If a candidate is unsuccessful and has not got the particular qualifications, we will normally indicate so and in some cases we will say now look, if you wish to be certified for this particular occupation, you should go to the Vocational School and take this particular skill, or if you are interested in the resource field perhaps, you should go out and get a technology diploma, et cetera, et cetera.

**Hon. Mr. MacKay:** What was the turnover of staff in the Territorial Government last year?

**Mr. McPhail:** Approximately, I think 36 or 37 per cent last year and I anticipate it will be about 35 per cent this year, Mr. Chairman.

**Mr. Hibberd:** Mr. Chairman, we hear a lot about our obligation as far as hiring natives in a one-government system for Yukon and I am certainly not sure that the Public Service Commissioner does carry such statistics, but I am wondering what the percentage of natives hired by this government is, and at what level they are now employed?

**Mr. McPhail:** Mr. Chairman, I do not have available, statistics on the percentage of natives hired, but I can tell you that over the last two years through DIAND on the job training in co-operation with Northern Careers, we have had a number of natives engaged in training programs and a good portion of those have successfully gone from on the job training programs into Northern Careers and Northern Careers is now funding further education and some of those individuals will come back to us for further training and then go back until they complete their educational courses.

**Mr. Penikett:** Mr. Chairman, I am sorry but I forgot to pursue this when I was doing my line of questions. I would just like to ask Mr. McPhail one other general policy question.

Does the Commission ever have occasion to disqualify people on the grounds of being over-qualified for a position. My reason for the question is because, maybe, a number of people come to this community because of marriages or whatever who have highly specialized skills which they may not be able to use at all here and; therefore, may apply for positions much below their educational level.

**Mr. McPhail:** Mr. Chairman, that is a correct observation. If we have an applicant who is clearly over-qualified for the position and

we have other individuals who are suitably qualified, we would probably indicate to the applicant, look you are simply over-qualified for this job, you are better to utilize your skills and resources in another area.

**Dr. Hibberd:** Mr. Chairman, I think that the Government has been involved in a French Language Program for its own employees, recently. I am wondering if Mr. McPhail, could supply us with some statistics as to how many employees have taken in that program and how much work time has been lost while these employees have been involved in their French Language Program?

**Mr. McPhail:** Mr. Chairman, I do not have those figures available at the moment, but we will present them.

**Dr. Hibberd:** One other area that brings some concern is that sometimes the government apparently chooses to send something out on contract, instead of hiring someone, so that the individual from private enterprise does become involved in a contractual agreement for some services. The service by the person that was hired by the government, could have well been done by that employee. I am wondering about the differential in pay and in other benefits that a person might derive from being on staff versus doing a job on contract?

**Mr. McPhail:** Mr. Chairman, for short range contracts depending upon the need of the department and the particular skill in question, if you need a very skilled biologist in a particular area for three months, and let us assume that the only place that you can get one is from UBC during the summer months, you are going to have to pay X number of dollars depending on what the market is for that skill. So chances are, you pay in relationship to the demand of the particular consultant depending upon your requirement to get the job done from an overall departmental operation viewpoint.

Secondly, we hire, in some cases, local individuals perhaps, for the same kind of job, not at the same level, and we will pay those basically, within the same kind of pay policy framework we pay civil servants. We may pay them slightly more and that is because they do not get the normal benefits that accrue to civil servants, but our policy is to pay similar people on contract a similar rate to those in the service.

**Hon. Mr. MacKay:** Yes, Mr. Chairman, in prior years, some budget increases in this area were justified on the basis that the Anti-Inflation Board rules and regulations took more time of the staff, and since now, this has been abandoned, last April I believe, would we expect to see a decrease in this budget?

**Mr. McPhail:** Not in terms of AIB, Mr. Chairman. The AIB had control over salaries but really not control over training funds, board expenses, et cetera.

**Hon. Mr. MacKay:** I think, the rationale was that the AIB was creating more havoc in terms of negotiations, and the time it took to negotiate contracts and I am wondering if with the demise of the AIB, whether that kind of time has decreased.

**Mr. McPhail:** Mr. Chairman, there is no question that with respect to AIB, they multiplied the amount of work and time involved in negotiations and finalizing collective agreements. AIB virtually, forced one-year collective agreements and as the Honourable Member probably knows, we recently reached two three-year collective agreements. For this reason, the Public Service Commission has a breathing spell and we are attempting to address ourselves to a number of other problems which slipped, simply because of a time factor.

**Mr. Hibberd:** Mr. Chairman, along the same line, this Government did enter a two-year contract with the Union and one of the agreements in that, I believe, was that if the rate of inflation exceeded eight per cent, there would indeed be a re-negotiation for the final year of that contract, and as the date was April 1st, is the government involved in any negotiations with the unions to adjust the pay raise by that cost-of-living index?

**Mr. McPhail:** Mr. Chairman, the point in question was, if I remember correctly, the CPI has to increase 8 per centum; the index must increase by 8 per cent by March, 1979, so as I generally look at the trends, if the cost of living continues to increase sometime in January and February of 1980, that the CPI index is increased by eight per centum, then the parties may each re-open the collective agreement for an adjustment. This would not occur, assuming the CPI continues its normal trends, until 1980.

**Hon. Mr. Njootli:** I would just like to ask the witness a couple of questions. I am not fully aware, because the Commissioner is the Executive Committee Member for the Public Service Commission. You, as the Commissioner, do you have any type of structure set up to involve as many native people as possible, looking towards the future, despite the fact that you are using the certification type method to hire. For instance, if you have a job readily



available on a level of Director for instance, or Assistant Director of a particular portfolio, is it possible then, for you and the Executive Committee Member responsible, to come up with some type of solution other than the PSC method of hiring in this Government?

**Mr. McPhail:** Mr. Chairman, we have co-operated with the Department of Indian Affairs and Northern Development's on the job training and Northern Careers to attempt to bring in strictly natives for on the job training, as well as to assist them in future advancement in their own chosen profession.

Secondly, the Public Service Commission, at the present moment, has requested departments to identify possible training areas within their departments along these lines. We have yet to receive all of that material.

**Hon. Mr. Njootli:** Is there any way that you could answer my question with regards to this Government before you had native representation on the Government House side? What was the attitude of the Public Service Commission before the Yukon Territorial Government started recognizing the Indian people?

**Mr. McPhail:** Mr. Chairman, the policy on training natives was introduced in May of 1977, so at that point in time, the Personnel Department hired people based on merit without specifically attempting to train native people.

**Hon. Mr. Njootli:** Mr. Chairman, the Federal Government, as I see it, has been using the Northern Careers program to train native people, but as far as my vision is concerned, I do not see too many brown people in the House here, in the Government.

So, what I am questioning is is there any possibility of having the Public Service Commission taking over the Northern Careers program so they could make it more successful?

**Mr. McPhail:** Mr. Chairman, we could not, of course, take over the Federal Government's Northern Careers Program.

**Mr. Falle:** Yes, that escalation clause in the Union's contract you were talking about a few minutes ago, was that eight per cent of the national rate of inflation or eight per cent of the local?

**Mr. McPhail:** Mr. Chairman, it was eight per cent of the CPI, I think, based in 1971 as a hundred. That is the only official index that is published.

**Dr. Hibberd:** Mr. Chairman, with reference to that cost of living clause, I have a little confusion here, and I hope, Mr. McPhail can straighten this out for me.

It was my understanding, as he indicated, that there was a two year agreement signed with the Union and, as of January 1st of this year, there was an increase granted by the signing of that contract. There was a second increase granted as of April 1st of this year, that would be relative to an eight per cent increase only. If the increase in the cost of living was over eight per cent for this year, that would have to be taken into account for the increase going into effect as of April 1st of this year, not next year.

**Mr. McPhail:** Mr. Chairman, everything is correct except for the year in question. It has to be an eight per centum increase above the March 1979 CPI index.

So, obviously, the CPI Index, which is published each month from Statistics Canada, when the number of points increase eight per cent, and my guess to this House is that that will occur, if present trends continue, sometime in January and February. If you turn around and look at the statistics, you will suddenly say, look, the cost of living has increased by eight per cent and that will trigger a re-opening, but it does not apply to this year.

**Dr. Hibberd:** Mr. Chairman, I am sorry. I am still confused about it.

My understanding was that the increase was from the first year of the contract, when the original contract went into effect, the increase from that original date, which was April 1st, 1978. Now, the increase from that date to 1979, if the increase was over the eight per cent, there would be modification in the pay rate involved, but it was dependent on what happened in that year that is now just concluding.

**Mr. McPhail:** Mr. Chairman, this is precisely what I am attempting to explain. That is not correct. There is a two year collective agreement. Three-quarters of it or nine months were under AIB. The Honourable Member is right, there is a further adjustment of two per cent January 1st, 1979 and with an April 1st, 1979 increase at eight per cent.

But the second year of the contract was from April 1st, 1979 to March 31st, 1980. In the second year of the collective agreement, there is a possible re-opener strictly depending upon the increase in the CPI and the percentage increase in the Cost of Living Index.

**Mr. Penikett:** Mr. McPhail just referred, in passing a moment

ago, to a native hiring or native training policy. I wonder if he could tell us where that is written down? Is that possible?

**Mr. McPhail:** Mr. Chairman, that is in the Government's general Policy Manual.

**Mr. Penikett:** Is it possible, Mr. McPhail, to briefly describe that policy from memory?

**Mr. McPhail:** If my memory serves me correctly, Mr. Chairman, basically the policy says that this Government will enter into training arrangements with the Department of Indian Affairs and Northern Development and Northern Careers in an attempt to offer our services as a training agent.

We made no outright commitment to offer employment, but, basically speaking, if these people are trained satisfactorily and they are certifiable, generally speaking, they get job offers.

**Hon. Mr. MacKay:** Just to follow up on that, would that be generally described then, as an affirmative action program by your Department to hire more native people?

**Mr. McPhail:** I do not like categorizing, but I suppose some people might like to look at it in that light.

**Hon. Mr. MacKay:** Very slightly. The mention was made earlier that some 88 per cent of the positions were hired locally, the remaining twelve per cent is of interest to me. Do you have any statistics available to show how many positions that are filled from outside in the senior management? I am thinking of levels that are not covered by the collective agreement, how many of these positions that come vacant are, in fact, hired from outside, as a percentage?

**Mr. McPhail:** Mr. Chairman, we do not have precise statistics on that, but that is why I indicated earlier, just as a matter of interest, we took nineteen managerial competitions at random and it just so happened by looking at them, we discovered that six were filled internally which would be Yukon promotions and others were filled from Regina and NWT or whatever.

**Mr. Penikett:** I would just like to pursue that question for a moment, Mr. McPhail might not have the answers handy, but I would be interested in knowing what kind of figures we are talking about in the cases of people who are hired outside. A moment ago he mentioned that we have about a thirty-seven per cent turnover rate, I think it was.

**Mr. McPhail:** Thirty-five per cent.

**Mr. Penikett:** Projected for this year, I think, yes.

Eighty-nine per cent of the people were hired locally. Do you have any figures on what the turnover rate is for the people hired outside the Territory, that eleven or twelve per cent?

**Mr. McPhail:** No, Mr. Chairman.

**Mr. Byblow:** Mr. McPhail made reference earlier to the duties of the Commission to certify on a merit system. Perhaps, we could have some elaboration of who does this and what criteria are used.

**Mr. McPhail:** Mr. Chairman, it has been based on the recruitment standards adopted by the Public Service Commission and it is done by recruitment officers in this government in conjunction with the department officials. In terms of the Department of Education, it is done by the Department of Education officials based on experience and academic qualifications and training required for the job.

**Hon. Mr. MacKay:** There are a number of unanswered questions at this point that have been posed throughout this section. Maybe I can just reiterate that we did not get answers on the French Language loss of time and so forth, we did not get answers on the numbers of native people presently employed by the Government, and just did not get an answer on the turnover of people who are hired from Outside. All of these are fairly important statistics, I am wondering if we can get these answers?

**Mr. McPhail:** Yes, I will make them available, Mr. Chairman.

**Hon. Mr. MacKay:** Thank you, I just want to make sure that I understood the answer to my previous question. Of 88 per cent of all employees hired by the PSC are hired from Yukon, but 70 per cent of all managerial positions are hired from Outside, is that correct?

**Mr. McPhail:** No, Mr. Chairman, it just so happened that we pulled 19 competitions, that was the situation on 19 competitions. So, as I indicated earlier, I cannot precisely give an answer to the question.

Based on the sample of nineteen that so happened to be the facts.

**Hon. Mr. MacKay:** Then the witness has no reason to believe that that is not a typical sample?

Okay, I am looking now, at some other costs, here, professional and special costs under administration of \$23,500. Could we have some explanation of that?

**Mr. McPhail:** Yes, Mr. Chairman, the figure of \$23,000 is basically made up of payments to the Yukon Public Service Staff Relations Board, payments to Yukon Teachers' Staff Relations Board, as well as some money for a Chairman of the Classification Appeal Board, and some money for consultants. The board charges vary from year to year strictly depending upon our activity. If there is a mediation officer appointed, or if there is a conciliation board or arbitration board, or number of adjudication cases, those expenses increase. They are paid on a services rendered basis.

**Hon. Mr. MacKay:** Could the witness confirm that the \$74,000 of interview costs is basically travel expenses?

**Mr. McPhail:** Sorry, I did not hear that.

**Hon. Mr. MacKay:** Could the witness confirm that the \$74,000 under interview costs are basically travel expenses?

**Mr. McPhail:** Travel for candidates to come to interviews and come north, yes. It is all related to interviewing costs.

**Hon. Mr. MacKay:** What is the policy in respect to bringing people in to view the Yukon, and spouses of these people? What is the policy that you have?

**Mr. McPhail:** There is no hard and fast policy, Mr. Chairman, but there is general rule. If it is a senior competition, we bring in the top one or two candidates and one of the individual requests that he bring his wife along, we will pay for the wife to come in because there is no point in bringing him and if they go on a house hunting trip locally, she is going to make the fair number of the decisions, so if required, we will bring them in.

**Hon. Mr. MacKay:** I think, the next question is what is the policy in respect to having brought in people, hired them and relocated them, how long do they work for the government? Are there any rules which you have saying you will work for a year, two years, if you leave us within six months, you have to repay half the moving costs? Is there anything like this?

**Mr. McPhail:** Mr. Chairman, there is no set rule, we do not tell potential candidates that if you accept employment with us you must stay six months or two years or three years and if you leave before that you must pay a certain percentage of your moving expenses. At one time, when I first arrived, in this government, there was a general rule of thumb that if someone left prior to two years, we could recover some of the removal expenses but it just did not work out to be a very successful arrangement. A key point is that you attempt to recruit people who are interested in remaining in the Yukon, and sometimes you are successful and sometimes you are unsuccessful.

**Hon. Mr. MacKay:** I presume then, that when we are told of the turnover of these people, that will give us some idea how long these people generally stay? That will be the kind of statistic?

**Mr. McPhail:** In terms of people from outside of the Yukon, we will try to isolate those specifically and look at them, Mr. Chairman.

**Mr. Byblow:** Is perhaps, part of the recruiting problem from outside because of no reciprocal arrangements for fringe benefits between provinces and this type of personnel?

**Mr. McPhail:** I do not really think so, Mr. Chairman. There is, of course, in terms of pensions, basically between municipal jurisdictions, provincial jurisdictions, ourselves, for example, the City of Whitehorse, pensions are reciprocal and hence, most people are prepared to transfer if their pension rights will come with them. The question of transferring sick leave and vacation leave is done in some jurisdictions, but as yet it is not common practice.

**Mr. Byblow:** I just would like to go back to the question on classification.

It is my understanding that a review classification officer was to have been hired in this past year. Has this, in fact, taken place and what is the role of this particular person?

**Mr. McPhail:** Mr. Chairman, a senior classification officer has been hired, a gentleman by the name of Mr. Phil Durrant. He acts as the Government's Chief Classification and Employee Relations Officer. His primary job, at the moment, is to coordinate and supervise classification activities in this Government.

**Hon. Mr. MacKay:** On the advertising budget, \$152,900, do we use an agency to place these advertisements, or who makes the decision? I have seen advertisements running for quite long periods of time in one particular newspaper. Who determines this kind of expenditure?

**Mr. McPhail:** Mr. Chairman, we use an agency called Myron Balagano and Associates to funnel our advertisements through and to have them placed, and locally, we place our own advertisements. All advertisements which are placed outside Yukon are automatically placed locally, and we use two different formats. We

use a thin column advertisement in Yukon and outside we use a display advertisement.

The length of the running of the advertisement is determined by my recruitment personnel.

**Dr. Hibberd:** Mr. Chairman, somewhat along the same line, I am wondering if the witness can give us some information, I realize that he is under severe restraints both in terms of personnel available and budget. I am referring to the hiring of management personnel. How long does it take between the formulation of the request and the time that that person is actually hired? Can you give us an average of how long that takes and can you give us an idea of what the average cost of hiring that management personnel would be?

**Mr. McPhail:** Mr. Chairman, if it is a position that we have to go outside Yukon for, and the time that the department submits the vacancy notice and the advertisement is drawn up and placed, and considering the mails and everything else, it takes between three and four months to actually get the man on the job. On the average, I think it would cost you around \$6,000 removal, \$2,500 for advertising, and perhaps \$1,300 for interview expenses.

You are looking in the neighbourhood of \$8,000 to \$10,000.

**Hon. Mr. MacKay:** That is a very, very high figure. That figure is a constant figure, I take it. Is there any way you can cut that down?

**Mr. McPhail:** Yes, by attempting to, as this government did when they initially came in, put in a restraint program in an attempt to slow down the number of outside hires.

Frankly, it depends on where we are getting the people from, Mr. Chairman. If you have to hire someone from Ontario, you are going to pay a high removal bill, but if you get someone from Edmonton, it is that much cheaper.

**Hon. Mr. MacKay:** A retraining program would save us hiring six people. If I may make a comment to the Government Leader in terms of where we are putting our dollars, right now, we are only spending enough to hire six people in our training programs.

How do you allocate the moving contracts, on a bid basis or are they just allocated to local firms?

**Mr. McPhail:** Mr. Chairman, they are allocated to local firms.

**Hon. Mr. MacKay:** Is there any competitive situation with respect to the prices asked?

**Mr. McPhail:** Mr. Chairman, I missed that question.

**Hon. Mr. MacKay:** If they are just allocated, how do you determine if you are getting a competitive price?

**Mr. McPhail:** Mr. Chairman, Central Purchasing monitors the contracts and the prices. They review them and assure us that basically, the prices we are getting are reasonable.

(Establishment 1000 agreed to)

**Mr. Chairman:** Pages 201 and 202 are for information only. That concludes Vote 10.

I would like to thank Mr. McPhail for attending as a witness. Mr. Pearson, do have any further questions of the witness?

**Hon. Mr. Pearson:** Mr. Chairman, I, too, on behalf of the Committee, would like to thank Mr. McPhail for attending today. Mr. Chairman, I notice our witness, Mr. Wilson is on his way downstairs and should be here in a moment for the rest of the budget.

**Mr. Chairman:** Thank you. You may be excused, Mr. McPhail. Thank you for being with us.

Vote 11, Office of the Pipeline Co-ordinator, Establishment 1100, \$348,400. I will open it for general discussion.

**Hon. Mr. Pearson:** Mr. Chairman, this Vote is a new one in this Budget. The Office of the Pipeline Co-ordinator has existed for approximately one year now and was originally staffed by Mr. John Ferbey who was the Superintendent of Education. He was seconded from Education to the Pipeline Co-ordinator's job.

Since that time, he has applied for and been the successful candidate in the competition for a Pipeline Co-ordinator and, at the present time, as you are well aware, we are conducting competitions in respect to hiring a new Superintendent of Education.

One of the problems, I guess, if you could call it a problem when we came into office, was that there was really not all that much being done in respect to the Pipeline, albeit that we did not know when the pipeline was going to get here. We still do not know when or if it is going to get here but, Mr. Chairman, we felt it prudent to proceed upon the basis that we had to assume that it was going to come. We could no longer afford not to assume that the pipeline was going to come.

The Northern Pipeline Agency is set up to ensure that if this

Government does not look after itself and the people in the Territory in respect to pipeline construction, then the Northern Pipeline Agency will do so. We feel very strongly that it is a responsibility of this Government to ensure that the people of the Yukon benefit to the greatest degree from the construction of the pipeline. As a consequence, Mr. Ferbey's position was strengthened, and in fact, he was given an additional four man years and is now very actively engaged.

At the present time, he is the Territory's member on the Socio-Economic Environmental hearings. His branch is now in the process of putting together the basic documents required for legislation, et cetera, so that we can get on with this pipeline project.

**Mr. Chairman:** At this time I would like to welcome Mr. Wilson as our witness.

**Hon. Mr. MacKay:** In general discussion, I am pleased to see the strengthening of this office as it was of some concern that previously, there seemed to be a paralysis of the whole subject. I think, it was like staring a cobra in the face and we did not want to move in case it jumped, so I am glad to see that we have made the first move. Hopefully, there will be the pipeline to justify all this.

I will be interested to know, in the course of the examination of this, what precisely these 6.5 people are going to be doing. What kind of legislation is being contemplated to bring forward to this House?

I will be particularly interested to know at what stage of negotiations we are at in the Heritage Fund, if any, and also with respect to how this Government is going to ensure that the terms and conditions that are eventually approved, have the maximum amount of input from this government and gives us the maximum benefit obtainable. I think that concludes my general remarks. I will leave the floor open to my friend on the left.

**Mr. Penikett:** I, too, am pleased to see this office strengthened and I look forward to hearing some brief description of what each of these additional four people will be doing. I, too, would like to hear the Government Leader address the following question: How will this office relate to the Executive Committee, other departments and this House in regard to the development of legislation from time to time that may be necessary to deal with impacts of the pipeline?

Specifically, I would like to ask the Government Leader if this office will have a mandate to look into areas which may now be allocated to other Ministries, other departments, but in which areas there may be particular or more deep and complex areas arising because of the pipeline?

Let me give a specific example: the Conservatives, last fall, were talking about doing something about protecting us from inflation. We have not had any, I think, as the Minister of Economic Development mentioned the other day, there are few areas where this Government can deal with inflation right now. One of the more obvious ones that it has under its control is rent controls for example, but I think that everyone agrees that one of the potentially serious problems to come out of the pipeline is the inflation that may occur in the local economy, particularly as it will affect those people who are not directly employed in pipeline-related activities, people on fixed incomes may be adversely affected as well as public servants who may be on long-term contracts and whose salaries will not be able to keep up with inflation.

I would be interested in hearing from the Government Leader as to whether this office will have a mandate to study that kind of problem in addition to work that may be done in ERPU and how, in developing some expertise in this area, they will relate to other departments in the Government. Will they, in fact, be drawing up legislation of their own or will they be recommending to the different departments and branches that they develop legislation, or should we anticipate that there will be a lot of stuff done simply by regulations from Executive Committee?

**Hon. Mr. Pearson:** The people who have been chosen to staff this Department come from within the present establishment of the Territorial Government and they have been chosen primarily for their exhibited expertise, one in relation to wildlife management and game, one because of his long association with municipal affairs, land development, et cetera, another because of his close association with finance.

We have tried to foresee the kinds of primary concerns we are going to have and have tried to staff the branch with people with a certain degree of expertise within those particular areas. Now, in relation to legislation and the Heritage Fund and so on, Mr. Chairman, as I stated after this Session got underway, until we get into place that specific piece of legislation that we now have in committee called the Northern Pipelines Ordinance we are in no legal position to bargain or negotiate with anyone. That will give us the capabil-

ity of being able to consult with the Federal Government in respect to further legislation, in respect to taxation and in respect to the Heritage Fund.

Our major concern, of course, is to ensure that the people of Yukon benefit to the greatest degree from the construction of the pipeline. Unless it is going to be of benefit to the people of Yukon, Mr. Chairman, I respectfully submit that the pipeline might as well be built somewhere else.

The object of the exercise is to sell our capability to be a land-bridge between Alaska and the southern States. That is really all it is about.

We think that there are a number of ways, taxation, possibly the sale of electricity and so on that we can benefit. Hopefully, if the rules are right, we will have enough legislation and enough protection in place to offset those mitigating influences that might adversely affect us.

It will be a major chore of the branch, Mr. Chairman, to conduct specific studies, ensure that specific studies are done in respect to what kind of effects the pipeline is going to have upon us. We anticipate there will be some effects in respect to inflation and it is going to be very, very difficult for us to get the answers to the questions, exactly how much. However, it will be the responsibility of this branch to try and determine exactly what those effects might be and to what degree.

They will have, and do have, a good working relationship with all of the other branches and all of the other departments in the Territorial Government. That is based on co-operation that has been and is inherent in this government at this time.

**Hon. Mr. MacKay:** Yes, Mr. Chairman, I do not wish to anticipate debate at a later date on this matter in respect to the Bill that was mentioned, except to say that, in my opinion, as soon as we pass that Bill we have no way of negotiating properly, because it is a Bill that permits the taxation of the pipeline under the terms of the Treaty. Sure, it gives us the right to consult on other matters, but it does not give us any rights to obtain the benefits.

I do not wish to anticipate debate, I am just putting that on the record to refute the earlier statements.

Mention was made of Wildlife, Municipal Affairs, the two are not the same, I believe, and Finance. How about social concerns? Is there anybody in that office there who is going to be looking after the social impacts?

**Hon. Mr. Pearson:** Yes, Mr. Chairman. Specifically, one of the people in the office is Mr. Bilawich who has a long career dealing with lands, municipal affairs, social programs, et cetera. I think, he is highly qualified for that.

**Hon. Mr. MacKay:** Can we look forward to, in the next year, assuming the passage of this legislation with some amendments, can we look forward to the presentation of some future ordinances respecting the pipeline? I would be interested in knowing what kinds of things the government is preparing for?

**Hon. Mr. Pearson:** Mr. Chairman, as we go through this budget, you will see under Professional and Special Services, \$130,500. I will anticipate a question by the Honourable Leader of the Opposition and tell him now, that the majority of that money is specifically to ensure that legislation is in place at the earliest possible date, primarily the taxation legislation and so on.

So, an awful lot of that Professional and Special Services money is going to be spent on contracting expertise in order to ensure that we get the right legislation in place.

**Hon. Mr. MacKay:** I presume, in view of the questions asked earlier today, that we are talking about property taxation legislation only.

**Hon. Mr. Pearson:** Yes, that is correct, Mr. Chairman.

**Hon. Mr. MacKay:** I am wondering about the cost of \$130,000 then for this, the primary objective of it. It would seem to me that the witness we had under legislation before, indicated that it was merely an addendum to the Ordinance that was required to calculate back \$30 million a year to the 56-inch pipeline and that is all you had to do. Is that not the case?

**Hon. Mr. Pearson:** No, under the terms of the Canada-U.S. Agreement, this government is going to be allowed to charge considerably more than our current legislation allows for in respect to property taxation for pipelines.

Now, if my memory serves me correctly, under our current Taxation Legislation, if that pipeline was built, no, I am sorry, with the current pipeline I do not think that we could do it, because I do not think, it applies to the 54-inch. If it had been a 48-inch line as was first proposed, our total taxation would have been somewhere in the neighbourhood of \$4 million a year.

**Hon. Mr. MacKay:** The Honourable Government Leader's mathematics are in tune with mine. I had figured a 56-inch line was worth about \$5 million a year based on our present legislation.

Again, I go back to my question though, if all we are going to do is change the formula to render a 56-inch line worth \$30 million, I can do that for less than \$130,000.

**Hon. Mr. Pearson:** I do not have all of the information here, but I am not suggesting that the whole \$130,000 is specifically for one piece of legislation.

There are studies that have to be done. In respect to the Heritage Fund, as well, we have to try and find out just exactly where we are with that thing, because, frankly, we do not know at the present time.

There are a number of studies in respect to lands, finance, wildlife, the ecology, that this branch is going to have to do. The majority of the money is under Professional and Special Services, but it must not be interpreted that it is going to cost \$130,000 to get a piece of legislation together in respect to taxation. But that is the primary piece of legislation that we are going to be going after and the Honourable Member will be seeing it, I would suggest, very, very soon.

**Hon. Mr. MacKay:** Very interesting. I am very interested in this item, Mr. Chairman, \$130,000. You talk about lands and finance connected with the pipeline. Now, what kind of studies are being undertaken? Do we have a list of the studies that are now being undertaken for this?

**Hon. Mr. Pearson:** Mr. Chairman, I will have to get them.

**Hon. Mr. MacKay:** I would very much appreciate that kind of information before we pass this, because it seems like it is an inordinate amount of money for that.

Be that as it may, we now have 6.5 people working in this department, could we have a job description on these people? There is a director, I presume, and then, beyond that.

**Hon. Mr. Pearson:** Mr. Chairman, I thought I just gave it once. There is a secretary, a director. Mr. Chairman, the witness has the specific classifications for them.

**Mr. Wilson:** Mr. Chairman, I do not have the detailed classifications, but we have a co-ordinator, a clerk typist III, a research assistant, a biologist, an archivist, a special projects officer and a revenue taxation accountant.

**Hon. Mr. MacKay:** With respect to the \$130,000, we appear to be having people employed in the Department who are specialist in the kind of areas that we are now going to be employing other people to study. Of the Professional and Special Services, is there a list of to whom that money is to be allocated?

**Hon. Mr. Pearson:** Mr. Chairman, that is a question that was just asked half a minute ago, it seems to me, and I suggested to him that I would get him the details of it.

I might also point out to him, Mr. Chairman, that there was \$107,500 spent in this Establishment during the past year.

**Hon. Mr. MacKay:** With respect, I do not think it was spent, Mr. Chairman.

**Dr. Hibberd:** Mr. Chairman, in assessing this Vote with regard to the expenses that YTG is involved with as far as pipeline is concerned, I think, there might be some difficulties in trying to understand exactly what the commitment of the Government is, as far as pipeline is concerned and I wonder if the Government Leader could give us any idea if there is any record or any method of recall by which they can assess what other expenditures are being spent by individual departments in preparation of the pipeline.

**Hon. Mr. Pearson:** Not that I am aware, Mr. Chairman, I do not know exactly what the Honourable Member is getting at. We are hopeful that some of the expenditures that we have in respect to this pipeline, someday may be recoverable items under proposed legislation in the future, but I do not think that there is any identifiable pipeline related expenses going ahead at the present time.

**Dr. Hibberd:** Mr. Chairman, I think that probably the point that I was trying to get at was just that. There are a lot of expenses that are occurring to this government that are recoverable, either from Foothills or from the Federal Government. That is why I am concerned about being able to identify them so that they are recoverable from one agency or the other.

**Hon. Mr. Pearson:** That is a very, very moot point. They may be recoverable someday, if we have the necessary legislation in place. We do not know yet that they are going to be recoverable. It is a very moot point.

**Hon. Mr. MacKay:** A very important point, too, I think.

Perhaps the Government Leader can answer this question, then, we are talking about a total of \$350,000 or thereabouts, on this budget, in the course of the negotiations with the Treasury Board, or in Ottawa, does this Government go to them and say we are spending \$350,000 in the anticipation of a pipeline that is to the general benefit of Canada, we understand, but not yet for Yukon, because we have not passed the legislation. Could we get some assurance that this is not coming out of, say, our Education Budget somewhere? What is the Government of Canada's position on it.?

**Mr. Wilson:** Mr. Chairman, when the negotiations for 1979-80 funding occurred, it was indicated to Treasury Board at the time that expenditures would be incurred in this area, larger than what we had anticipated originally. The net deficit funding that we received took this into consideration.

**Dr. Hibberd:** Mr. Chairman, perhaps, we could get back to this business of recoverable expenses for a moment. Perhaps, the Government Leader or the witness could outline to us the procedure whereby something might be judged to be related to the pipeline or not. I might give an example, for instance, of sheep in the Ibx Range, how is it decided whether this is part of our normal ongoing study? Is it the responsibility of Foothills to fund a study if it is in an area where the pipeline would go? If a decision is made that Foothills turns it down, what recourse do we have to recover those funds? Is there any method by which it goes to adjudication or any referee type system whereby we might have a second chance of recovering that money?

**Mr. Wilson:** Mr. Chairman, to a large extent the increase in man years are in there to assist in determining a number of the questions that Dr. Hibberd asked. There is no definite agreement as such, at this point in time, as to what may be recoverable and what may not be and these individuals, in increasing the staff establishment of this office, are there as one reason to enable government to determine what might be recoverable.

**Dr. Hibberd:** That indeed has helped, but then we have reached the next stage, the increased man years and the expertise that that gives us the opportunity to reach the conclusion that says that this is related to pipeline and; therefore, should be recoverable. Foothills pipeline says, "That is not recoverable, that is your expense." How do we resolve that?

**Hon. Mr. Pearson:** Mr. Chairman, surely that is what the legislation is all about. Until we have the legislation, in place, we are, at the present time, at the mercy of the Northern Pipeline Agency and that is our only recourse. It is entirely up to them.

**Dr. Hibberd:** Mr. Chairman, perhaps, we are into another sphere here. I never mentioned the Northern Pipeline Agency before and I would hope that this would be coming forth. It had been my understanding, with the inception of the Northern Pipeline Agency, that they would have the responsibility of resolving this issue and there is a good deal of unease around that the Northern Pipeline Agency is not accepting that responsibility and really seems to be fulfilling the role of the expeditor for Foothills Pipelines Limited, rather than seeing that these studies are undertaken and put into perspective.

We do not seem to have that independent agency that is going to give us the opportunity to have a judgment that we can rely on. Now we are in the situation where Foothills says, "No, we pay."

**Hon. Mr. MacKay:** Mr. Chairman, I can put the Honourable Members mind at rest, that once we pass the legislation we will be entitled to perhaps, consult with Ottawa on the whole question. That is the only guarantee we have right now.

I have another question, the Government is on record as to committing themselves to supporting the costs of the Impact Information Centre, I assumed that that would have come out of this budget, but I do not see any provision for it.

**Hon. Mr. Pearson:** Mr. Chairman, the Impact Information Centre is something that came up after this budget was put together, the actual costing of it.

**Hon. Mr. MacKay:** I am not just sure where the responsibility ends and starts, but I do recall being at a meeting last summer in which the Territorial Government undertook to guarantee that one-third financing. Have you changed your mind?

**Hon. Mr. Pearson:** No, I think that is a misinterpretation. I do not think that the Territorial Government undertook to guarantee that funding at that time. It has been a decision subsequent to that, that we would go the one-third because the Federal Government has gone one-third and hopefully, Foothills will go one-third.

**Hon. Mr. MacKay:** We will not fight over that.

When the decision is made, the point is that it is not in the budget. Could I ask a hypothetical question, Mr. Chairman? What hap-

pens if Foothills does not come up with the one-third? Is the Territorial Government then prepared to go ahead with one-half if the Federal Government goes one-half?

**Mr. Pearson:** Mr. Chairman, if you are going to allow him to ask hypothetical questions, I will give a hypothetical answer. We will ask the Federal Government to pay two-thirds.

**Mr. Chairman:** Order please.

**Hon. Mr. MacKay:** Well, I certainly hope that that is the case, that you will, because I think that it is something that should be getting going right away.

With respect to travel of Government employees, it is an \$18,000 bill, where will most of this travel take place, inside the Territory?

**Hon. Mr. Pearson:** No, Mr. Chairman, experience has taught us that Mr. Ferbey, of necessity, must travel a considerable amount. The Northern Pipeline Agency's western Canada office, if you wish to call it that, is in Calgary. Foothills also, have their main offices in Calgary, and it is necessary that Mr. Ferbey and probably, other members of the staff are going to have to attend meetings with these people on numerous occasions.

**Hon. Mr. MacKay:** One final question: will the mandate of this office include monitoring the various hearings and so forth that are now getting underway with respect to the oil pipeline?

**Hon. Mr. Pearson:** Yes, this office is keeping itself up to date and trying to keep a finger on all of the pipeline rumours and talk throughout the Territory; both North Slope, the White Pass proposed line and so on. Yes, it is the office that will hopefully, be co-ordinating and doing all of the pipeline work.

**Hon. Mr. MacKay:** Mr. Chairman, one outstanding item is the \$130,500. Perhaps, you could indicate when we might receive that information.

**Hon. Mr. Pearson:** Yes, Mr. Chairman, I will have it later this afternoon, I am sure.

**Mr. Chairman:** Would you like it stood over till you hear it?

**Hon. Mr. MacKay:** I would like it stood over if that is possible.

(Establishment 1100 stood over)

**Mr. Chairman:** I shall now go to Vote 14, Page 240, Renewable Resources, Establishment 1400, Administration

\$129,100. I will now anticipate general discussion.

**Hon. Mr. Tracey:** Mr. Chairman, the Department of Renewable Resources was created in June, 1978. This was an incorporation of the former Game Branch and the Parks and Historic Sites Branch with the inclusion of a new resource-planning branch. The creation of this Department was made possible by the \$400,000 that we have gone around, around and around about the last while, the increase in our base by DIAND. This was to increase our planning and inventory capabilities for better management of our resources.

In the Parks and Historic Resources branch, emphasis will be placed on upgrading, relocation and expansion of campground facilities to better meet the expectations of the residents and the tourists.

We are also focusing our attention on a territorial parks system for the recreational benefit of Yukoners. One feature of this will be a destination campground in less readily accessible areas. The new position of site planner will ensure that we make the best possible use of the areas chosen for new campgrounds as well as the upgrading of the old campgrounds. We are presently, working on new campground regulations so as to protect our more beautiful areas of the Territory where we have campgrounds.

We are also starting to work on a comprehensive historic resource study which will lead to a new Historic Resources policy. This work is being carried out by the new position of Historic Resource Planner.

Our Resource Planning Branch will continue to carry the coordinating role for the long-term management of the Dempster Highway. To do this, my Department will be carrying out the studies to acquire the information referred to in Appendix 3 of the Interim Management Plan which I tabled in the House a few days ago.

This branch will also be taking on the major role of regional planning around communities to meet recreational and settlement needs and also, along major transportation corridors such as the Shakwak Project.

Additional responsibilities will be taken on by the branch with the addition of a Resource Inventory Co-ordinator, who will direct renewable resource inventories as part of the interim subsidiary agreement under the GDA.

The Wildlife Branch has initiated a new program of research on

grizzly bears because of hunting pressure and the need for better management of this highly sought after trophy and continuing work is being carried out on the Porcupine Caribou Herd through year-round surveillance.

As well, more and more information is being gathered on other game and fur-bearing animals which will lead to better protection of these resources for future benefits to all Yukoners. The quota of sheep in Game Management Area 7 was an example of this.

We, the government, are presently, nearing the signing of a first interim subsidiary agreement, under the General Development Agreement Ordinance. The agreement between YTG, DREE and DIAND covers a program of physical resource inventory, campground planning and infrastructure development and a resource development core which is a manpower training in renewable resource management.

I am pleased to inform you that our Government will be accepting the major responsibility for directing and administering the programs which will be cost-shared with Canada. As I have stated previously, our financial contribution to this program is by way of our existing programs so that no new money is required in order to obtain the federal dollars.

That is a brief rundown of this Department's activities, Mr. Chairman. Thank you.

**Mr. Chairman:** At this time, we will take a short recess. I now declare a recess.

(Recess)

**Mr. Chairman:** We were discussing Vote 14, Renewable Resources, general discussion.

**Mr. Penikett:** The Minister, in presenting this budget, made reference to some studies that his officials would be doing in a number of areas including the future of the Porcupine Caribou Herd. I would like to ask him, while we are on general debate, if he will still feel bound by the Conservative Party resolution which the Minister of Municipal and Community Affairs referred to the other day, should his officials, at some point, decide that winter operation of the Dempster Highway would seriously jeopardize the herd?

**Hon. Mr. Tracey:** I do not exactly know. I was not in the House when my colleague made the commitment or whatever it was, but if the Task Force on the Porcupine Caribou Herd and this Committee decide, in their wisdom, that the best thing for the Porcupine Caribou Herd would be the closing of the Highway, I think, we would take a very serious look at it.

The migration of the herd usually coincides with the break-up and freeze-up, so we would have problems crossing the rivers anyway, so we would probably have very little problem closing the Highway down and opening it only for permit use.

**Mr. Penikett:** I would just like to pursue that for a minute. I think, I am paraphrasing the Minister of Municipal and Community Affairs correctly when he said that he felt committed and that this Government would honour its convention resolution and the Conservative Party's election promise to open the Highway and he said, of course, admitting that he had no knowledge as to the recommendations of the committee at that time, we seem to be having a slightly different and I must say, admirably more, progressive view on the subject from this Minister.

I do want to nail him down on this, if the people involved in management questions under Renewable Resources do make such a recommendation can I just, to repeat the question, say that we have his assurance that if closure is recommended during the winter, he said no more than "seriously consider it", but I just want that assurance on record.

**Hon. Mr. Tracey:** Mr. Chairman, that is what I said. We would seriously consider it. We would have to balance everything out and I am sure that is what the committee would be doing too and if the recommendations are that we close, it would only be while the caribou are migrating across the Road so it would not affect more than two or three months of the year at the very most, so we do not anticipate any problem with it.

**Hon. Mr. MacKay:** Mr. Chairman, could we have some brief description from the Minister of what is happening with the program that was talked about some years ago with respect to Territorial parks?

**Hon. Mr. Tracey:** Mr. Chairman, in order to have Territorial parks we would have to have block land transfers and in order to have block land transfers, I think, we are going to have a comprehensive Territorial Park Ordinance. At the present, we are working on that Ordinance and until the Federal Government is satisfied that we are going to manage those areas, I do not think that we are going to get them, so this is the reason that we need a Territorial Parks Ordinance.

nance in order to assure the Federal Government that we can manage the land.

**Hon. Mr. MacKay:** Has the Government taken any position with respect to the type of parks we would be looking at, would they be multi-use or restricted use?

**Hon. Mr. Tracey:** Mr. Chairman, the Territorial parks that we would be looking at would be anywhere from keeping it virgin up to multi-use, but one thing we would be doing, before we declared any park a certain designated type of park, all our resources would be assessed in the area and with the provision that if some of the resources are needed at some future date, it would be probably opened up again.

**Hon. Mr. MacKay:** Is this what this resource inventory person is doing?

**Hon. Mr. Tracey:** That would be one of the things he would be doing, Mr. Chairman, yes.

**Hon. Mr. MacKay:** One further question of a general nature with respect to the wildlife management, can the Minister give us an estimate of how many square miles per game warden there is in the Territory?

**Hon. Mr. Tracey:** No, I cannot do that; however, I can tell you that there are six game wardens and a conservation officer and they cover an awfully big part of the Territory.

**Hon. Mr. MacKay:** I can tell the Minister that it is something over 30,000 miles per game warden which, as he says, is a horrendous number. Is the Minister satisfied that that staff complement is sufficient to carry out the duties that are assigned to these people?

**Hon. Mr. Tracey:** Mr. Chairman, I think, we have to balance out our cost against what we would save and if we had more game wardens we would be spending a heck of a lot more money in airplanes and whatnot. Sure, we can always say that we need more, there is not any doubt about it, if we are going to protect it the way it should be protected, maybe we should have twenty-five of them running around but we cannot afford it, but we do the best we can with what we have.

**Mr. Penikett:** Mr. Chairman, while we are on the topic of game wardens and their numbers, I would like to ask the Minister about the kind of staffing that will be in place on the Dempster. Reference has been made both by himself and the Minister of Municipal and Community Affairs to the management agreements that may be developed or management plans that may be developed. Obviously, if some protection against illegal hunting and so forth and improper uses on the Dempster is involved, it will require some policing and some protection.

As I understand the situation up to now, it is the game officer based in Dawson who has been responsible for that. Does he anticipate, next winter if they proceed with this unwise decision to open the new highway all winter, that the game officer in Dawson will be responsible for enforcing the Game Ordinances and other Ordinances along the entire length of that route?

**Hon. Mr. Tracey:** Mr. Chairman, during the course of this year we will be assessing this interim management plan and, hopefully, within another week or two, we will be making some assessment on it, but I would suggest that if we do open the Highway, that we are going to have to have a game man stationed at Eagle River. The most important part of the Highway is going to be the northern end of the highway where the people are coming from the Northwest Territories, so we would most likely have to have a conservation officer stationed at Eagle River.

**Mr. Penikett:** Thank you, Mr. Chairman. On the same subject, the Minister referred to migration of the caribou in the fall and spring. Can I ask him if his officials will be taking into consideration the winter grazing area of the caribou, especially if it happens to be in the area of the highway, knowing full well the experience in Alaska and other places is that such transportation corridors often attract the animals?

**Hon. Mr. Tracey:** Mr. Chairman, I think my colleague made a very good point, one time he says that the highway is going to chase them away and the other, it is going to attract them.

**Mr. Penikett:** Mr. Chairman, a point of order. I never said that.

**Hon. Mr. Tracey:** Mr. Chairman, he did not state it here, but he stated that if the highway does go through it would have an adverse effect on the caribou and probably stop them from migrating into their winter range.

**Mr. Penikett:** On a point of order, I did not say that.

**Mr. Chairman:** Order please.

**Hon. Mr. Tracey:** Rather than argue about whether or not somebody said something or not, my Department will be assessing all these factors and they all will be taken into consideration.

**Mr. Penikett:** Mr. Chairman, just to clear up that point, one of the points about the impact on the caribou is that if the caribou are attracted to the road and the road attracts hunters, there is usually some kind of logical cause and effect as to the impacts.

I would like to ask the Minister if he could briefly, because I think it is important, we have talked around this subject, we have never really nailed it down, I assume it comes under this department, explain something about the makeup of the Dempster Highway Management Committee? Could he tell us what representation this Territory has in it, something about the kind of role he sees this body continuing to play, if any, and if any meetings of this organization are planned in the near future? I would also be interested in knowing if there is any Native representation on this body, particularly from the community of Old Crow which might have a special interest?

**Hon. Mr. Tracey:** I am sorry I am unable to give you the exact makeup of the committee, but I can tell you that it is the Departments of Highways of Yukon and Northwest Territories, it is the Renewable Resources of both Territories, and also, this committee reports to both Ministers in both Territories. I am not sure about the Native representation; however, I think there is some.

Certainly, before this interim management plan was introduced, it was taken to Old Crow and the people that were involved in it supported it one hundred per cent. I think, you can ask my honourable colleague sitting next to me.

**Mr. Penikett:** Since the Minister has made reference to it, I would be interested in knowing if the people of Old Crow have been consulted on the decision to open the highway next winter?

**Hon. Mr. Tracey:** Mr. Chairman, I do not know whether they were consulted on it or not, I cannot really tell you. All I can tell you is what was in the management plan there and that interim management plan suggested that perhaps, it was not going to hurt to have the highway open. It would have to be assessed, and I would suppose that the Old Crow people heard about that, too.

**Mr. Penikett:** One last question on this subject, Mr. Chairman, though I must admit the last answer was not very clear.

Can the Ministers describe the Dempster Highway Management Committee; could he provide some information about the Northern Yukon Task Force and how this connects with that other committee; and how it relates to this Government?

**Hon. Mr. Pearson:** Mr. Chairman, there have been a profusion of committees established over the past couple of years in respect to the North Slope. I think, primarily, this is because it is a very, very fragile area, one that has not really been looked at very hard by southern Canada before and it is of great concern to everybody.

It is anticipated that the committee mentioned by the Member who previously spoke will, in fact, end up being the overview committee and; hopefully, in the end, I think, there are five or six committees involved now, and we will be able to get everything all together so that there is going to be one overview body. It will be a joint committee consisting of people from Alaska, Yukon and the Northwest Territories.

**Hon. Mr. Tracey:** Mr. Chairman, as a supplementary to this, presently, we have all the papers in Ottawa. We have been expecting any day now, that the Minister would agree to having this committee appointed. Incidentally, this committee will be chaired by the Yukon Territorial Government.

**Mr. Penikett:** I thank both members of the government for their answers and I would just like to get a couple more details straight if I could.

Who is on this committee from Yukon and does anyone know when it will next meet?

**Hon. Mr. Tracey:** Mr. Chairman, the member on the committee from the Yukon Territory is going to be my director of Renewable Resources who will also, be the chairman of the committee.

I do not know when it is going to meet. Until it has gone through the Minister's office and come back to us, I cannot say when it is going to meet.

**Hon. Mr. MacKay:** There is a small matter of \$400,000. To pursue some notes that I made when we went through the supplementary estimates, I will state the case and I am sure the Minister will agree with me as I go through.

The Minister stated in his opening remarks that they were developing sub-agreements which would permit the further inflow of Federal funds at no additional cost to Yukon. I suspect that relates to the kind of funding that we were discussing under the Supplementaries.

I would just like him to confirm that, included in our budget, in this Vote 14, is some \$400,000, what I think has been called A-line

funds, and that that is included in this figure for the purpose of developing these sub-agreements.

**Hon. Mr. Tracey:** Mr. Chairman, no, the \$400,000 is not included in our budget for developing any sub-agreements. The original \$400,000 was a one-shot deal; however, it has increased our base by \$400,000 so we are getting that \$400,000 every year, but it is not for developing sub-agreements.

**Hon. Mr. Pearson:** Mr. Chairman, it should be pointed out that it can be used for that and also, it will be used for that, if we can ever get this Session over with, get the budget passed so that we can enter into some sub-agreements.

**Hon. Mr. MacKay:** Well, I am certainly glad I asked the question.

I will ask the Minister another question then. We have a total budget of \$2.514 million. Can I take it that any of that money can be used to develop sub-agreements? **Hon. Mr. Tracey:** Mr. Chairman, yes, my honourable colleague across the floor there is absolutely right. Any of that money could be used for developing sub-agreements.

**Hon. Mr. MacKay:** In formulating his department's budget then, and considering the options available to him, Mr. Chairman, in respect to developing the sub-agreements, which I am sure is an aim of his department to do so this year, was the Minister able to obtain any additional funding, especially for this year to do that, over and above what he might expect to have next year?

**Hon. Mr. Tracey:** No, Mr. Chairman.

**Hon. Mr. MacKay:** I take it then, that any surplus funds from the original \$400,000 have not been obtained by this Department?

**Hon. Mr. Tracey:** That is right, Mr. Chairman. The money that was left over from that \$400,000 has gone into our base and has been added in this year. I suppose we could say that we lost what we did not spend, but that is the way it is.

**Hon. Mr. MacKay:** I think that concludes the discussion of the \$400,000. May it rest in peace. We now, know that all of it is not being spent in developing sub-agreements, which I think, was the main object of the exercise.

Okay, if we can go on to the particular items, we can go ahead.

**Mr. Chairman:** If there are no further general discussions, Establishment 1400, Administration, \$129,100.

**Hon. Mr. MacKay:** Could we just have a brief description of what the three people are doing in this administration end?

**Hon. Mr. Tracey:** Yes, Mr. Chairman, the three people in this Department are the Director of Renewable Resources, an accounting clerk. Actually, I have four positions that were in, but my substantiation sheet has been changed so I am not sure whether we dropped the administration officer or the Clerk Typist II. All it is is the direct administration of the Department. I think, it is the Administration Officer that we did drop.

**Hon. Mr. MacKay:** Are these three brand new positions with respect to the Main Estimates or are there any transfers involved in this one?

**Hon. Mr. Tracey:** Mr. Chairman, I think some of them are transferred, the Clerk Typist II or the Accounting Clerk, and the Director of Renewable Resources and that is new.

There has been such a change in the department from the original members that it is hard to say just who was what. The ten new man years that were brought on last year were the Administration Officer, Parks Planner, District Parks Supervisor, the Director of Renewable Resources, Resource Economist, casuals, Resource Planner, Resource Inventory Co-ordinator, Historic Resources Officer, Stores Clerk and a Site Planner.

There were two Resource Economists and two casuals in that.

**Hon. Mr. MacKay:** Are all these positions that we have just heard described been retained in this budget?

**Hon. Mr. Tracey:** Mr. Chairman, yes, they are.

(Establishment 1400 agreed to)

**Mr. Chairman:** Establishment 1401, Parks, \$773,200. Your information pages are 243 and 244.

**Hon. Mr. Tracey:** Mr. Chairman, this Establishment provides for a systematic planning and development approach towards Territorial parks, campgrounds and historic resources.

The rationale in selection of parks and outdoor recreation lands and historic sites will be accomplished through an inventory and analysis process which is done under the Resource Planning Department.

Selected lands will be subjected to a more extensive master planning process to determine development alternatives. Site

plans will be prepared prior to any physical development.

This Establishment also provides for the continued repair, rehabilitation, development, expansion and maintenance of the Yukon campground and historic site system which includes 65 designated campgrounds, three major and numerous minor historic sites, and up to twelve historic and campground sites along the Yukon River.

**Hon. Mr. MacKay:** Do we have an amount included in this budget anywhere, for the Yukon River Project and, if so, how much is it?

**Hon. Mr. Tracey:** Mr. Chairman, we have it in here somewhere, but I am not just sure. I would have to take a minute to find out where it is.

**Mr. Wilson:** Mr. Chairman, all I have is an indication of some government travel relating to the Yukon River Project. There could be other amounts in the budget that I am not aware of at this moment.

**Hon. Mr. Tracey:** Mr. Chairman, I do not believe there is anything specific on this Yukon River Project. It is an on-going project that was started last year.

If, in going through my papers, I do run into any specific part of it, I will give it to the Honourable Member.

**Hon. Mr. MacKay:** Maybe, I am mixing it up with something else, but I thought this was a project that was partially funded by the Federal Government as well, on a 50/50 basis.

**Hon. Mr. Tracey:** Mr. Chairman, I believe you are talking about an agreement for recreation, conservation, which is restoring and rehabilitation of historic sites on the river. Yes, we do have an agreement with them. We share it on a 50/50 basis, I believe. Part of that might be in the capital.

Part of it is in the capital under 1451, Historic Sites Development. This part of the Yukon program is in there.

There is \$15,000 out of that \$30,000 for the Yukon River Project which is cost-shared for Recreation Conservation with the Federal Government.

**Hon. Mr. MacKay:** Could I ask perhaps, of the Minister or the witness, a question concerning the amount under government travel related to this.

**Hon. Mr. Tracey:** For this arts program?

**Hon. Mr. MacKay:** I asked about the Yukon River Project, and the witness indicated that there was some amount that was specified under government travel, I am wondering if that is the \$52,700 we are looking at.

**Mr. Wilson:** Mr. Chairman, the budget is \$5,700 under Parks and Historic Resources under Primary 30 and also, Research and Planning under Primary 30. A portion of both of those activities is for the Yukon River Project for travel.

**Hon. Mr. MacKay:** I just think, this whole program is misconceived and it is obvious from the results of the survey that they had, Mr. Chairman, that the people who travel the river do not want a lot of these things, nor people up and down the river doing all these things. I suspect that a lot of this money could be well saved by not proceeding with the development.

Perhaps, I can clarify a question. It seems to me that last year, this project was written off entirely, it was not capitalized. This year now, we are saying \$15,000 out of this is going to be capital, what is going to be different this year from last year?

**Hon. Mr. Tracey:** Mr. Chairman, I cannot answer for what happened last year, all I can answer for is what happened this year, but I would disagree with the Member that people do not want to see it. I think everybody wants to preserve some of our history especially along the Yukon River and, I think, \$15,000 is a small price to pay to stabilize some of these buildings and whatnot.

**Dr. Hibberd:** Perhaps, I could clarify some of that from being involved before. The project last year was to develop an interim report whereby the program for subsequent years would be developed and that report, to my knowledge, was due to be forthcoming about now, I believe, it was the beginning of March. It was really dependent upon what that report had to say, the recommendations from that report, some of which has been tabled here, just where that program would go from there.

It would be difficult to arrive at a figure until those negotiations were going ahead. I do see one very serious problem that I would like to mention and, I think, we should give it serious consideration. The project, as originally conceived, was never that of a park corridor. It was intended that it should not be developed beyond the rudimentary facilities that were there and to keep the historic sites in as good condition as possible and to make sure there was no garbage along the river.

I would be very apprehensive about carrying on the joint agreement with Parks Canada if it was their intention to carry on and build the program up into the development way that we are all afraid of, at least I gather we are afraid of it becoming a formalized park structure.

If that is the intention of Parks Canada, I think, we can well do without any joint agreement with Parks Canada and keep it under our own control as a relatively low budgetary item and use the river in a much more beneficial way as the way we might see it used.

I would be very cautious about continuing in any agreement with Parks Canada that would see the river over-developed and if there is any indication that is their intention, and I am very apprehensive myself, then we should no longer carry on with this agreement.

**Hon. Mr. Tracey:** Mr. Chairman, I can assure my honourable colleague that we have no intention of carrying on with any agreement that turns the Yukon River into a National Park from one end to another.

**Hon. Mr. MacKay:** The Honourable Member from the upper bench expressed my concerns very eloquently.

I would like to question a couple of other things. We have \$22,000 set aside for Professional and Special Services under Item 20, could we have a description of the items handled there?

**Mr. Wilson:** Mr. Chairman, \$14,000 of the \$22,000 is for a policy and planning advisor. It is to pay for one-half man year secondment from Parks Canada through the Inter-change Canada executive agreement. Another \$8,000 is Resource technician as a service contract with resource recreation specialists to conduct corridor recreation inventories and sites specific inventory to determine suitable facility development locations.

**Mr. Byblow:** With respect to that explanation, what then is the 2.5 man year increase in the Research and Planning portion of the Establishment? In other words, what will the additional man years be doing?

**Hon. Mr. Tracey:** Perhaps, I can answer that. The additional man years will be for the Site Planner, a Stores Clerk and Historic Resources Officer. They are in the back of your book under Man years.

**Hon. Mr. MacKay:** Yes, I cannot remember whether I asked this question or not. The \$52,700 for travel, government employees, I was thinking, it was something to do with the river budget but it is not. Could we have an explanation of that under Development and Maintenance?

**Hon. Mr. Tracey:** There is an operations and development manager, 35 days travel at \$55 per day is \$1,925; three district supervisors, 70 days at \$55 per day is \$11,550; twenty-two maintenance men, they travel an average of 5,700 miles per season at twenty-five cents a mile which comes to \$31,350; district development crews, six times 45 days at \$55 per day is \$45,850. It comes to a total of \$52,700. This \$31,000 for maintenance men and \$14,850 for development crews, sometimes we possibly could save on it if we hire local people.

**Mr. Penikett:** Have you got any helicopter time in there?

**Hon. Mr. Tracey:** Not for this Department, no.

**Hon. Mr. MacKay:** Is there any attempt to correlate the forays into the field by this end of your department with the ensuing ends when we look at wildlife and game management? I am thinking of duplication.

**Hon. Mr. Tracey:** Yes, I believe that the Director of the Department and the departments involved try to correlate as much as possible.

**Mrs. McCall:** I just wondered if anyone has any figures on the amount of money being spent on the Forty-Mile, on maintenance or a caretaker?

**Hon. Mr. Tracey:** Mr. Chairman, I cannot give you any figures on it. It might come up under the capital side of it. It would be part of the ARC program probably, to try to stabilize some of it. I do not believe we have any special money allocated for that.

**Mrs. McCall:** I thought there was a caretaker being kept down there, I was not sure.

**Hon. Mr. Tracey:** I cannot answer that, Mr. Chairman, whether there is a caretaker or not.

Yes, there is Mr. Chairman.

(Establishment 1401 agreed to)

**Mr. Chairman:** Establishment 1402, General Development Agreement is for information only. Establishment 1410, Resource Planning for \$208,300. The information is on pages 245 and 246.

**Hon. Mr. Tracey:** Mr. Chairman, the main purpose of this Establishment is to plan and guide the use of Yukon's natural resources in an environmentally and socially acceptable manner for the maximum benefit of the Yukon residents. The staff required to carry out the planning are assigned by the various branch directors to serve under the Resource Planning Branch. The Director has part of a multi-disciplined team on specific projects.

This branch will serve as a focal point for directing resource inventories on Yukon's natural resources.

**Hon. Mr. MacKay:** It is all very nice and sounds great but, specifically, what are these seven people going to be doing this year? Could you give me some examples?

**Hon. Mr. Tracey:** One example is the campgrounds we were talking about a few minutes ago, planning the resources. This also does the resource inventory of the Yukon Territory. They are going to be a pretty busy bunch of boys getting the inventory alone.

**Mr. Penikett:** Mr. Chairman, I can quite agree if they were going to be doing resource inventories of Yukon, they could be a pretty busy bunch of boys, but with respect, I would be interested in hearing some more specifics. Are they going to be counting trees or looking at rivers? Are they going to be looking at some of the land use questions, the suitability of lands in the Territory for different things?

I wonder if the Minister could be a little more specific, because when you start talking about resources, natural resources here, you are talking about a pretty big subject and about everything we have got.

**Hon. Mr. Tracey:** Mr. Chairman, they will be dealing with all these resources. As well, they will be doing studies such as the Shakwak Project and rail extension. They will be dealing with the task force in the northern Yukon, environmental assessments. They will be doing mapping and surveys, numerous different things to gain the knowledge we need on our resources.

**Mr. Penikett:** Mr. Chairman, I would be interested, the Minister just let that slip out, which rail extension are they going to be looking at?

**Hon. Mr. Tracey:** Well, Mr. Chairman, I think we have gone through all of this before in regards to the White Pass. This Government feels that the White Pass is a very important part of our economy and not only that but it needs to be extended to central Yukon and that is exactly what the study will be for.

**Hon. Mr. MacKay:** Just to follow up on that now, I will be asking some others on the other side, what kind of terms of reference are you giving these people when they do this study? Are you saying what is the environmental impact? Are you saying the socio-economic impact? Are you saying how much is it going to cost? Are you saying where are you going to put the railway? What kinds of things are they going to be looking at?

**Hon. Mr. Tracey:** They are inventorying all of the resources that are there, where the railroad would go if, say, there was a railroad or a highway or whatever. They inventory all of the resources, but they also study the environmental impact that it would have, as well as slight economic. There would not be that much economic done in this Department.

**Mr. Penikett:** Mr. Chairman, if the Minister is going to be having his officials do a study into the route, so forth and so on, of an extension to the White Pass Railroad, can I ask him if he intends to send the railway a bill for this work when it is completed?

**Hon. Mr. Tracey:** Mr. Chairman, no we do not intend to bill the railway for it. What we need to know is if the railroad were to go, what effect would it have on the resources there, so we can hardly bill the railroad for what we want to know. What we want to know is how it will effect the Yukon Territory and the resources that we have.

**Mr. Penikett:** Mr. Chairman, I was not talking about building, I was talking about billing.

**Hon. Mr. Tracey:** That is exactly what I said.

**Hon. Mr. MacKay:** Yes, Mr. Chairman, I still have a terrible time trying to put a handle on this, because we keep throwing in the word resources, which to me talks about minerals, and things like that, but what you are talking about is game resources, water resources, things that are of a renewable nature only. So when you are saying your inventorying resources, the word inventory means to me, you are listing them down and describing then what they are, and so on, just so I can understand the function of this thing. You are taking inventory of resources with respect to rail extension. You are drawing a line on the map from here to Faro, and saying we are going to cross the river here, we are going through a game management zone here, is this what you are doing?



**Hon. Mr. Tracey:** That is correct, Mr. Chairman. However, there is a limited amount of places where a railroad can go, so it is not too hard to inventory it.

**Hon. Mr. MacKay:** Which leads me to a further question on that. I thought that there was already a right of way picked out for the railroad, some years ago.

**Hon. Mr. Tracey:** Mr. Chairman, no, there was no right of way picked out, there were two or three alternatives.

**Hon. Mr. MacKay:** I understand when you are buying property out on the Mayo Road area, you are told that there is a certain amount of the property that has been set aside for rail extension, perhaps.

**Hon. Mr. Tracey:** Possibly, the first section of the railroad, this could enter into it, but for the far end and where it would go, we do not know. Maybe, the railroad would go direct to the Pelly River, so if it went that way it probably would not go up the Mayo Road. We do not know exactly where it is going to go.

**Mr. Penikett:** Thank you, Mr. Chairman. The Minister just referred to another renewable resource, water. This is, of course, a fascinating topic to everybody. Does the Minister anticipate having his officials then, in this connection, look at potential hydro sites, other than the one site which the Federal Government seems to have set it heart on?

**Hon. Mr. Tracey:** No, we will not be looking at hydro sites, and water is the Federal Government's responsibility, most anything to do with water is under the Federal Government, not us.

**Mr. Byblow:** I am beginning to get a little confused. Earlier in our debate on the budget we looked through vote 7 on Economic Development. We have Economic Research and Planning Group, which also had 7 people, and strikingly similar figures for money to be expended, perhaps the minister could relate how these two 7-body groups are going to be relating to what appears to be a similar goal, that of establishing a development strategy in the long run?

**Hon. Mr. Tracey:** Mr. Chairman, the two groups are totally different. One is to study economic development and methods to do it. This one here, is to study the renewable resource aspect.

**Mr. Penikett:** Mr. Chairman, I wonder if I could just go back to the Minister a minute? He previously talked about renewable resources, like water, which his officials are going to be looking at. To my most recent question he said that was mostly federal, especially hydro sites, and that has always been my understanding. Exactly what water resources are they going to be looking at, or on what context are they going to be looking at them, just in terms of recreation potential and that kind of thing?

**Hon. Mr. Tracey:** Mr. Chairman, I never made the statement that we would be looking at things like water. That was made by your colleague. However, we would be looking at water in regards to recreation and other facilities like lakes and rivers for recreation facilities, and also for the benefit it would have for renewable resources such as timber.

**Hon. Mr. MacKay:** Just one more thing. It seems that we are wandering all over the map here, but we are told that the resource planners are looking into how this is going to affect our resources as it goes through. Then, on the other hand, we are told that we have no idea of where it is going to go. I have some difficulty in seeing how these people are going to perform their task. You just told me, you did not know where it was going to go.

**Hon. Mr. Tracey:** Mr. Chairman, I did not say we did not know where it was going to go. I said there was a limited number of different areas that it could go in. There are only two or three areas that it could go, and we will study all of those areas.

Mr. Chairman, just to clear the Member's mind, because we are studying it does not necessarily mean that the railroad is going to go. It is just that we are going to have the knowledge available to us.

**Hon. Mr. MacKay:** Also, involved in this resource inventory was mentioned the Shakwak Project. Could we have a description of the kind of functions these people will be doing with respect to this as the project progresses?

**Hon. Mr. Tracey:** Yes, Mr. Chairman. They would study the resources that the highway is going through. In regard to the Shakwak Project, the matter would be in regards to campgrounds and recreation activities along the highway and around communities.

**Hon. Mr. MacKay:** In order to measure the output of this department at any particular time, say a year from now, will they be producing any reports that will be tabled in the House?

**Hon. Mr. Tracey:** Mr. Chairman, I expect they will be producing quite a few different reports. As far as tabling them in the House, once we get the reports, that is something that the government is

going to have to decide.

(Establishment 1410 agreed to)

**Mr. Chairman:** Establishment 1420, Wildlife, \$1,403,600.

**Hon. Mr. Tracey:** Mr. Chairman, I think all the Honourable Members know what the Wildlife Branch does.

**Hon. Mr. MacKay:** I might add to the members over there that it is like a challenge when you just do that to me. I shall now go into a fishing trip here, to see what the wildlife is like.

We see a decrease in game management of one man year. In light of these comments earlier with respect to the lack of game officers to police the Territory, could we have an explanation of that?

**Hon. Mr. Tracey:** Mr. Chairman, just because it says a decrease in game management, it does not necessarily mean a decrease in conservation officers. There was no decrease in conservation officers.

As I stated earlier, the whole department was re-organized. Some members were transferred to different branches within the department. However, there is no decrease in conservation officers.

**Hon. Mr. MacKay:** Yes, I would be interested in knowing what the \$100,000 for materials and supplies is, under game management.

**Hon. Mr. Tracey:** Yes, it is for purchase of aircraft and outboard fuels, miscellaneous building supplies and hardware, groceries for field trips and Old Crow, research equipment, such as radio callers and tranquillizers, tracking equipment, et cetera, miscellaneous camp equipment and camp gear, personal equipment replacement - by agreement we have to replace their personal equipment and clothing every two years - expenditures for films, camp gas and ammunition, and miscellaneous laboratory supplies, and compatible tapes. If you ask me what compatible tapes are, I cannot give you the answer right now.

**Hon. Mr. MacKay:** We would not hold up the Vote for that. The rental of machinery and office equipment, external, of \$295,000, could I have a breakdown of that, please?

**Hon. Mr. Tracey:** Yes, Mr. Chairman, this is almost totally for rental of helicopters and aircraft for enforcement and for doing the grizzly study and ornithology inventories, caribou, fur-bearers, habitat studies and the environmental studies.

**Mr. Penikett:** Yes, Mr. Chairman, how does the government distribute this helicopter work, or allocate the use of helicopters among various companies that are in that business?

**Hon. Mr. Tracey:** Mr. Chairman, I do not know the answer, but I would suggest that it is probably put on the contract.

**Hon. Mr. MacKay:** Yes, this is quite a large item in the budget, so I would like to spend a bit of time on it, the helicopters. You say that it was for various functions. How much of that is for enforcement and where are the contracts now? Are they just on a casual basis at the Whitehorse airport or do you station helicopters in various parts of the territory?

**Hon. Mr. Tracey:** Mr. Chairman, \$78,000 of the budget is allocated for enforcement and mostly I would suggest that the helicopters or the planes are rented in the areas the members are placed in, such as Ross River and Mayo, and they would hire the people who are there, most likely.

**Hon. Mr. MacKay:** Is there any helicopter to be stationed in the north slope area of the Territory this year?

**Hon. Mr. Tracey:** Mr. Chairman, I can not answer that one. I do not know.

**Hon. Mr. MacKay:** Would you tell us if there is any contract. I would assume that at this time of the year you would know where you are going to let your contracts and that would be a fairly major one, I would think.

**Hon. Mr. Tracey:** Mr. Chairman, the north slope of the Yukon Territory, I would suggest, is probably for the caribou and we will be studying the caribou. In fact, there is over \$100,000 allowed for the study of those caribou on a year-round basis, so I suppose you could call that the north slope.

**Hon. Mr. MacKay:** Yes, I would just like to get an answer to the question, if, in fact, there is going to be a helicopter stationed in the north slope this year?

**Hon. Mr. Tracey:** Mr. Chairman, I told the Member I did not know, I would have to get the answer.

**Hon. Mr. MacKay:** If the Minister does not know, I would like to get the answer before we pass this budget.

**Hon. Mr. Pearson:** Mr. Chairman, on the assumption that the Honourable Member made, I think, this should be cleared up. None of this money has been spent, nor have contracts been called in re-

spect to the spending of any of this. We do not dare do that until the budget is passed. That is policy that is adhered to very, very closely.

**Mr. Byblow :** I am not sure how the Leader of the Opposition missed this item, but can we have a finer breakdown of primary 20, Professional and Special Services?

**Hon. Mr. Tracey:** It is for contracts for biological and technical assistance for grizzly bear, fur bear, ornithology and habitat research, including radio tracking of collared wildlife, and data analysis. Perhaps, Mr. Wilson could answer that more fully as my papers are stuck together here.

**Mr. Wilson :** Mr. Chairman, the \$2,000 for public education is for contract for supply of accommodations and meals for the Hunter Basic Training Program.

**Hon. Mr. MacKay:** I do not think that I have any more questions except an observation that we do seem to be rather short of game officers in this department, and we have a \$1,400,000 budget, out of which we can only afford, it seems, to hire six conservation officers, and I would recommend to the Minister that he try to take a close look at that, and see if he can not find any extra money from any other area. At least he could do some reallocation within his own department.

Establishment 1320 agreed to

**Mr. Chairman:** On page 249, that is for information only. I shall refer the Members to page 250, Capital Estimates. Establishment 1450, Campgrounds and Reststops Development, \$100,000. Are there any questions?

**Hon. Mr. MacKay:** Which campgrounds are we talking about, Mr. Chairman?

**Hon. Mr. Tracey:** Yes, Mr. Chairman, these campgrounds are for general campground rehabilitation in various locations. This would include waterwells, concrete stoves, post and rails, and seeds and shrubs, et cetera, to rehabilitate some of the campgrounds that we have already, and campground relocation. Mendenhall Creek relocation would be road construction facilities, waterwell and post and rails. The first one was \$57,000, this one is \$11,500. Campground expansion is expansion and rehabilitation, and that would include road facilities, waterwell, site development and kitchen shelter for \$24,000, and log kitchen shelters for some of the other campgrounds for \$6,800, comes to \$100,500.

(Establishment 1450 agreed to)

**Mr. Chairman:** Establishment 1451, Historic Sites Development, \$30,000.

**Hon. Mr. Tracey:** Mr. Chairman, this is for historic signs and service contracts for 40-Mile and Selkirk, S.S. Tutshi and the Yukon River Project, which we mentioned earlier, and commemorations for some of the historic sites, commemorating facts, and what not.

**Mr. Byblow:** Is any of this recoverable from anywhere outside of the Territory?

**Hon. Mr. Tracey:** No, Mr. Chairman.

(Establishment 1451 agreed to)

**Mr. Chairman:** Establishment 1455, Kusawa Lake Campground, \$60,000.

**Hon. Mr. Tracey:** Mr. Chairman, this \$60,000 is to upgrade the road and the bridge into the Kusawa Lake campground, and also to develop some new sites there.

(Establishment 1455 agreed to)

**Mr. Chairman:** Establishment 1460, Lapie River Campground, \$29,000.

**Hon. Mr. Tracey:** Mr. Chairman, the existing campground in Ross River has been closed for health reasons, since the privies and that are polluting the wells, so it was closed and it is proposed to spend this money to develop a new campground out at the Lapie River.

**Mr. Byblow:** I am somewhat confused because the wording reads Fisheye Lake.

**Hon. Mr. Tracey:** That is a misprint, Mr. Chairman. No, Fisheye Lake is the closest campground, actually. That is a misprint. It is actually Lapie River.

(Establishment 1460 agreed to)

**Mr. Chairman:** Establishment 1465, Dempster Highway Campgrounds, \$33,000.

**Hon. Mr. Tracey:** Mr. Chairman, this is to provide funds for the construction of two campgrounds along the Dempster Highway so that we can control the traffic. If there is any tourist traffic then we can have them stop in the campgrounds instead of scattering the garbage all over.

**Mr. Penikett:** Where are these going to be built, Mr. Chairman?

**Hon. Mr. Tracey:** Mr. Chairman, we do not know where they are going to be built until the management committee has a look at it and recommends the areas to put them in.

**Hon. Mr. MacKay:** I take it, then, the management committee has recommended the construction of these?

**Hon. Mr. Tracey:** Mr. Chairman, yes, the management committee would be making the recommendations. If we are going to have campgrounds, they would recommend where they would be.

**Hon. Mr. MacKay:** That was not my question. My question was whether the committee had recommended the construction of campgrounds, not where, the principle of.

**Hon. Mr. Tracey:** Mr. Chairman, I tabled in the House a few days back the Interim Management Committee Development Plan. I think, the Member could get the information out of that.

**Mr. Byblow:** I am just curious, in a general way, when a campground is established, what are the regulations or stipulations imposed on the land that is used, like who owns it, to whom and from whom is it released or given? Are any of those considerations necessary in the establishment of a campground?

**Hon. Mr. Tracey:** Mr. Chairman, the Federal Government owns the land except where we can get block land transfers, and except within the highway right-of-way, we have to get the land from the Federal Government.

**Mr. Byblow:** Is the Minister confirming that his Government squats?

**Hon. Mr. Tracey:** Yes, up until now we have been squatting in some areas. We have most of these campgrounds turned over now in the block land transfer.

**Hon. Mr. MacKay:** Mr. Chairman, I have it from a very good source that the Interim Management Report did not say there should be two campgrounds, and perhaps the Minister could show me where it did.

**Hon. Mr. Tracey:** I will have to take some time to look through it.

**Mr. Penikett:** I will wait on this one, Mr. Chairman.

(Establishment 1465 stood over)

**Mr. Chairman:** Establishment 1470, Resource Planning Equipment, \$6,000.

**Hon. Mr. Tracey:** Mr. Chairman, this is to provide funds for field and presentation equipment, which includes binoculars, cameras and slide projectors, et cetera, for the department.

(Establishment 1470 agreed to)

**Mr. Chairman:** Establishment 1475, Wildlife Equipment, \$73,000.

**Hon. Mr. Tracey:** Mr. Chairman, before we get to that, I would like to read something to the Members.

**Mr. Chairman:** Is this in reference to 1465?

**Hon. Mr. Tracey:** This is in reference to the Dempster.

On page 19 of the plan, it says "to provide information on the highway with respect to road conditions and availability". This is number two, the recommended one, "with respect to road conditions and availability of facilities and services. This alternative would avoid much of the pressure on the wildlife, land and recreational resources along the highway. Establishing two or three campgrounds in Yukon for use during the interim management period would further minimize negative impacts. Care must be taken to avoid placement of interim facilities near critical wildlife sites." And that recommendation is the alternative to be adopted.

**Hon. Mr. MacKay:** I appreciate the Minister's diligent work in finding that for me and hope that the recommendation is carried out.

**Mr. Penikett:** Mr. Chairman, I would like to have the Minister elaborate on how you spend \$33,000 establishing temporary campgrounds. How are they distinguished from permanent campgrounds?

**Hon. Mr. Tracey:** Mr. Chairman, I would suggest to you that there is very little difference between establishing a permanent and a regular campground except maybe the provision of a water well.

**Mr. Penikett:** That is exactly what I feared, Mr. Chairman. Is it possible that the management committee had something else in mind than temporary campgrounds. I can understand their problem because they refer, if I heard the Minister correctly, to the interim management period. There seems to be an indication that these campgrounds might not have a life after that. Clearly, when you establish a campground and you put some facilities in there, it is pretty hard to stop people using it.

**Hon. Mr. Tracey:** Mr. Chairman, I would suggest to the Members that these campgrounds, even the temporary ones, if they are temporary, would be placed in the most likely spot right now, and there has been a lot of study done on it, and will continue to be done on it, and there would be probably very little likelihood that campgrounds would be moved.

(Establishment 1465 agreed to)

**Mr. Chairman:** Establishment 1475, Wildlife Equipment, \$73,000

**Hon. Mr. Tracey:** This is to provide funds for new and replacement wildlife equipment, such as outboards, power saws, snowmobiles, et cetera.

**Hon. Mr. MacKay:** Could we have an indication from the Minister as to why what seems to be a routine replacement program would go from \$11,000 to \$73,000 in one year.

**Hon. Mr. Tracey:** Inflation, Mr. Chairman. I would suggest that a lot of this equipment is reaching the stage now where it has to be replaced, and some of it is not only going to be replaced, but there is going to have to be some new equipment bought in order to facilitate the extra man years that we have in this Department.

(Establishment 1475 agreed to)

**Mr. Chairman:** Establishment 1476, VHF Communication Equipment, \$18,000

**Hon. Mr. Tracey:** Mr. Chairman, this is to provide funds to purchase some mobile radios for the Wildlife Branch. We presently have six radios for the conservation officers but most of the research is done out in the field away from any civilization and these radios are needed by the researchers for their own safety.

**Mr. Penikett:** Good old VHF again. We find them all over the place. Perhaps for next year's budget someone would be good enough to save the opposition some trouble and go through this whole thing and tell us the total amount of money we are spending on VHF. I fear that you might not be able to do it simply by going through the Budget. There may be VHF hidden in here in places that we do not even know exist.

**Hon. Mr. Lang:** Mr. Chairman, I think we outlined exactly what the cost of the system was, and what it was on an annual basis, when we reviewed the Debates and Proceedings from past days of debate.

(Establishment 1476 agreed to)

**Mr. Chairman:** Establishment 1477, Wildlife Workshop-Storage Area, \$60,000.

**Hon. Mr. Tracey:** Mr. Chairman, this is to provide garages and storage space in each area. The way it is right now, equipment such as snowmobiles sit out in the open all summer long and it is just for storage for equipment.

**Hon. Mr. MacKay:** How many workshops for \$60,000?

**Hon. Mr. Tracey:** Mr. Chairman, I believe it is three.

I could not tell you right now, I will have to check that out.

**Hon. Mr. MacKay:** Twenty thousand dollars each, Mr. Chairman? Incredible.

I suggest a little judicious use of local material such as logs, or a little local labour could probably produce you ten such storage areas.

**Hon. Mr. Tracey:** It is to provide funds for construction of workshops, storage areas in all enforcement areas so that would be five outside areas.

**Hon. Mr. MacKay:** These \$12,000 shacks, are they just to provide shelter from the elements? Are we going to have a heating plant in here and running water?

**Hon. Mr. Tracey:** Mr. Chairman, I do not know whether the Honourable Member thinks that you are going to build a building for nothing any more, but I would suggest that there is very little likelihood that it would be heated. By the time you provide enough garage facilities to park a vehicle, plus enough to store things in, you are going to run into a ten or twelve thousand dollar bill quite easily.

(Establishment 1477 agreed to)

**Mr. Chairman:** : Mr. Pearson, I believe you had some previous information asked on a previous Vote?

**Hon. Mr. Pearson:** Yes, Mr. Chairman, if we could refer back to Vote 11 please, Professional and Special Services \$130,500. What is foreseen at the moment, Mr. Chairman, is there has to be studies done on the Pipeline Property Taxation Legislation, research and development of the Heritage Fund Legislation, study on the Cost Recovery Legislation.

As well, Mr. Chairman, it is foreseen that we are going to require

special studies in respect to land use and mitigative measures. Now some of these funds, Mr. Chairman, will be spent in respect to paying two contract employees, two research assistants, who are presently working for the branch, this in addition to the six and one half man years that are there now.

These people do research work in the various areas, where it is required.

Also, Mr. Chairman, it is anticipated that there will be a number of reports emanating from this branch during the course of the year and we have provided for the additional clerical assistance when and if it is required.

**Hon. Mr. MacKay:** In the original statements, there was an indication of some studies in finance. I would be interested in what these are?

The Government Leader, when I asked him originally about this budget, he listed out a number of specific items, taxation licence was one of them. He said lands, finance, wildlife. No mention is now being made of finance or wildlife.

**Hon. Mr. Pearson:** Mr. Chairman, the Heritage Fund thing is all finance. That is a financial study that will have to be done.

**Mr. Penikett:** Mr. Chairman, would it be in order for me at this moment to ask a question about the recoveries under the Vote 14?

**Mr. Chairman:** Can we finish this Vote 11 and before we move on, I will give you the opportunity on Vote 14.

I am sorry, I did not realize we had one there.

Are there any more questions on Establishment 1100?

(Establishment 1100 agreed to)

**Mr. Chairman:** Page 239, is that the page you were referring to Mr. Penikett?

**Mr. Penikett:** I wonder if the Minister can clear up some confusion for me.

I cannot quote the Hansard references because I do not have them in front of me, but sometime ago, I think it was when we were dealing with the Supplementaries, the Minister of Municipal and Community Affairs expressed the opinion that it would be, I think he said something like "ridiculous for us to get into collecting campground fees from Yukoners".

At another point, I think the Minister of Tourism and Economic Development, et cetera, et cetera, said there was some consideration or some review going on right now, some discussion within the Department or some new proposals, for campground fees. Can the Minister tell me if, in fact, there are some new proposals coming forward or being considered by Executive Committee now and perhaps when they will be considering them and how they might affect the revenue of his Department?

**Hon. Mr. Tracey:** Mr. Chairman, yes, we are looking at the campground regulations and fees and I would not suggest when they are going to be coming forward. I would not suggest either that they were going to have any effect on this budget. It is a possibility if they had been introduced a little later on this year that they could have, but we cannot have this budget on what we suppose is going to happen. We do not know.

**Mr. Penikett:** Mr. Chairman, I thank the Minister for his answer. I just wonder if he could just correct one other thing for me.

As I understand it, the Government could bring in new campground fees entirely by regulation. They do not have to come by way of ordinance in the House.

**Hon. Mr. Tracey:** That is right, Mr. Chairman.

Mr. Chairman, before we get off of this, in answer to Mr. MacKay's question, the helicopter for the North Slope contract will go to the lowest bidder and will fly biologists carrying out caribou, grizzly research in the northern Yukon, Old Crow, Dempster and North Slope. That helicopter will be flying all over that area, so I would suppose that you could say it is going to be based in the northern area there.

**Mr. Penikett:** Mr. Chairman, to pursue another point, when we were dealing with the Supplementaries, there was some brief discussion of the Fur Export Tax. I would like to ask the Minister now if he has any intention of reviewing this tax in the near future in the light of the increasing revenues from the production of raw furs in the Yukon economy? As well, I am wondering if he will be reviewing it in the light of recovering some of the cost to his Department of administering the various laws and regulations as they apply to trappers in the Territory?

**Hon. Mr. Tracey:** Mr. Chairman, actually, my Department is looking at dropping this tax altogether. For the amount of money that is collected from this tax, there is just too much money spent in administration.

**Mr. Penikett:** Thank you, Mr. Chairman, the Minister has just anticipated my next question.

**Mr. Chairman:** At this time we shall recess until 7:30 this evening. I thank Mr. Wilson for being with us.

Will you be here this evening, Mr. Wilson?

**Mr. Wilson:** Yes.

**Mr. Chairman:** You will be available.

We will now recess until 7:30 this evening.

(Recess)

**The following Sessional Papers were Tabled on March 26, 1979:**

79-2-20

Yukon Elections Board Report on the 1978 General Election.

79-2-21

Annual Report of the Protective Services Branch 1978